1	IN THE SUPREME COURT OF THE UNITED STATES
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3	STATE OF MONTANA,)
4	Plaintiff,)
5	vs.) No. 220137 ORG
6	STATE OF WYOMING and STATE OF)
7	NORTH DAKOTA,)
8	Defendants.)
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19	REPORTER'S TRANSCRIPT OF PROCEEDINGS
20	TELEPHONIC STATUS HEARING
21	AUGUST 5, 2009
22	
23	Reported by Veronica Thompson, CSR 6056, RPR, CRR
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19	REPORTER'S TRANSCRIPT OF PROCEEDINGS
20	TELEPHONIC STATUS HEARING
21	taken telephonically commencing on Wednesday, August 5,
22	2009, at 9:04 a.m., before Veronica Thompson, CSR 6056.
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1	WEDNESDAY, AUGUST 5, 2009, 9:04 A.M.
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3	SPECIAL MASTER THOMPSON: Why don't we go
4	ahead and start out by having identification of counsel.
5	And so why don't we always start out with the State
6	of Montana as plaintiff.
7	MS. BOND: Thank you, your Honor. This is
8	Sarah Bond for Assistant Attorney General for the State
9	of Montana. And on the phone with me are John Draper
10	and Jeff Wechsler from Montgomery & Andrews in Santa Fe,
11	New Mexico.
12	SPECIAL MASTER THOMPSON: Thank you.
13	And next, who is representing State of Wyoming
14	today?
15	MR. MICHAEL: Your Honor, Peter Michael,
16	Senior Assistant Attorney General.
17	I have with me Marion Yoder, Senior Assistant
18	Attorney General; Luke Esch, Assistant Attorney General,
19	Kaycee McMullin, our paralegal, and Kevin Walton, our
20	summer intern.
21	SPECIAL MASTER THOMPSON: Welcome, all, again.
22	Next, State of North Dakota.
23	MR. SATTLER: Good morning, Judge. This is
24	Todd Sattler. I'm an Assistant Attorney General in
25	North Dakota.

1 SPECIAL MASTER THOMPSON: And then turning to amicus, first of all, United States. 2 3 MR. JAY: Good morning, your Honor. William 4 Jay, Assistant to the Solicitor General, US Department 5 of Justice, United States. And with me on the phone is my colleague James 6 7 Dubois also with the US Department of Justice. SPECIAL MASTER THOMPSON: So, Mr. Dubois, how 8 9 is it in Denver today? MR. DUBOIS: Hot but lovely, your Honor. 10 11 SPECIAL MASTER THOMPSON: Okay. I have to 12 give a speech in Boulder tomorrow. Is the weather 13 supposed to stay nice? 14 MR. DUBOIS: Bring your shorts. It's going to be hot and sunny with afternoon thunder showers. 15 pretty much been the pattern for the last week or two. 16 17 SPECIAL MASTER THOMPSON: Next, counsel for 18 Anadarko. 19 MR. SALMONS: Yes, your Honor, it's Michael 20 Wigmore and David Salmons for Anadarko Petroleum 21 Corporation. 22 SPECIAL MASTER THOMPSON: Okay. Thank you. 23 And so am I forgetting anyone on the line? 24 Okay. Well, let me go over what I would plan to have as the agenda today, and let's see if you have 25

1 any comments.

First of all, I want to talk about the letter briefs regarding the memorandum opinion; second of all, the motion to intervene; third, the filing of the first report to the Supreme Court; fourth, the answer of the defendants to the complaint of Montana; fifth of all, beginning to develop a case management plan for this proceeding; and then sixth, any other items that you have.

Does that sound like a reasonable order to take those issues?

12 Okay.

MS. BOND: Your Honor, could you actually repeat those?

SPECIAL MASTER THOMPSON: I'll go back over a little bit slower.

The first, I want to talk a little bit about the letter briefs regarding the memorandum opinion.

MS. BOND: Okay.

SPECIAL MASTER THOMPSON: Second, to talk about Anadarko's motion to intervene. Then the third item will be the first interim report to the U.S. Supreme Court.

MS. BOND: Okay.

SPECIAL MASTER THOMPSON: The fourth item will

be the answer of the State of Wyoming and the State of North Dakota to the complaint of Montana. And then fifth will be development of a case management plan to govern the rest of the proceedings. And then, finally, sixth, if there are other items that any of you would like to discuss, we can then cover those.

MS. BOND: Thank you.

SPECIAL MASTER THOMPSON: Okay. So then going back to the letter briefs regarding the memorandum opinions, I want to thank everyone for, again, a great job on those papers. I found them quite valuable. Particularly appreciate both Montana and Wyoming pointing out corrections that need to be made in the text of the memorandum opinion.

Looking over Montana and Wyoming's letter briefs, it appears as if there are three issues that I need to address.

The first, which is an issue Montana raises, is the question of the portion of the memorandum opinion dealing with increases in consumption on existing acres. Second of all, a point that Wyoming raises, a question of whether or not I should clarify Paragraph 3 of the conclusions regarding the consumption-depletion concept. And then the third item is Wyoming's request that I eliminate the passage from the memorandum opinion

dealing with the storage facilities on the interstate tributaries.

On those, the first two items, the question of increases in consumption and the consumption-depletion concept, both of those, what I will do is I'll -- within the next two weeks -- and I'll even give you a date -- by August 17, I will issue a supplemental opinion dealing with those two specific issues.

This morning, though, I would like to talk for a moment about the third issue, the question of interstate tributaries.

So as I understand Wyoming's argument in the letter brief, it is -- basically, first involved that resolution of that particular question was not necessary with respect to Wyoming's motion to dismiss and was not raised by Wyoming in its motion to dismiss and, therefore, brought second that Wyoming did not have an opportunity to brief those issues. And there's also a suggestion that there might be factual issues that would need to be resolved.

So let me start out by just asking counsel for Montana, are you arguing within your complaint that storage of water in any of the storage facilities other than the ones on the tributaries is involved? In other words, are you willing to stipulate that the only issue

- 1 is with respect to the storage facilities on the
 2 tributaries?
- MS. BOND: You mean the interstate tributaries?

5 | SPECIAL MASTER THOMPSON: Yes.

MS. BOND: This is Sarah Bond from Montana.

No. We haven't done discovery on that.

Actually, the official Commission minutes reflect that neither state actually has a handle on all the reservoirs in the basin.

It is our position -- I think that that's what we briefed in the complaint.

To back up, we named a number of tributaries of which we are aware and which have been reported on in the official record of the Yellowstone Compact Commission for years and which in that report they have clearly delineated post- and pre-'50 storage also.

And it is our position that the compact is a complete apportionment of the entire basin. And pending discovery, though, those are the reservoirs that we have knowledge of that we believe there has been some injury from storing during the time when we are filling something in our state. But also that the term "interstate tributaries," by the plain language of the compact, includes the word "tributaries," and that

includes everything in the basin as defined in

Article 2E, and that, therefore, you know, potentially
pending discovery, it would involve other reservoirs in
the basin.

Also, with respect to the issue at the motion to dismiss stage, we think the legal resolution of this issue does not require further factual development because if it's a legal issue and, you know, they are where they are, and we think if they're anywhere in the basin, they are subject to the allocation and apportionment.

SPECIAL MASTER THOMPSON: Right. I understand that. So that's helpful.

So if you actually -- you may well not have a copy of the Bill of Complaint --

MS. BOND: We do.

SPECIAL MASTER THOMPSON: -- in front of you, but Paragraph 9 of the Bill of Complaint is the one that deals with the storage facilities.

So even -- even if the -- even if the Special Master had ruled that storage facilities on the interstate tributaries were not covered, you would still have had arguments under Paragraph 9 with respect to potentially those storage facilities on the main stem of the Tongue and Powder Rivers.

In other words, that particular question would not have resolved the question of whether or not you still had an argument under Paragraph 9.

MS. BOND: That's correct, that's correct.

SPECIAL MASTER THOMPSON: Yeah.

MS. BOND: I mean, we mentioned the one -- the injuries that we knew about, and we did, in part, brief in our reply, I believe, the fact that the interstate tributaries of the Tongue -- or the tributaries of the interstate tributaries of the Tongue come in just above the border. And so to accept Wyoming's definition, you eliminate virtually the entire basin in Wyoming, but we only mentioned in the briefings that support the complaint the reservoirs we were aware of.

SPECIAL MASTER THOMPSON: Right. Okay. So the taking of this particular issue -- you know, I understand Wyoming's argument that it was not necessary for me to reach that particular question.

I also have sympathy for Wyoming's argument that since it did not specifically raise that in its motion to dismiss that it did not have an opportunity to -- well, I'll fully brief that particular point.

I also think that it's very important to resolve that particular issue as early as possible because it obviously addresses a significant portion of

memorandum opinion.

Montana's case. It was an issue that was raised by
Wyoming in its original opposition to the filing of the
Bill of Complaint. And it might very well be resolvable
as a purely legal issue, as I suggested in the

So with that as background, I wonder whether the best approach at this stage might be to suggest that Montana file a partial motion for summary judgment on this particular issue, and then we can have briefs filed on this particular issue and resolve it.

Wyoming, obviously, would be free in its opposition to that motion to argue that it is not appropriate for summary judgment.

Thoughts on that?

MR. MICHAEL: Your Honor, this is Steve Michael.

MS. BOND: I wonder if we could hear from -that sounds fair to me. I think -- my recollection of
when you raised the issue at the oral argument was that
Wyoming was reserving the point but didn't argue it
extensively in the -- in the oral argument and didn't
re-argue -- I guess they sort of dropped it after
that -- they referenced it the first time, and nobody
has briefed it again. So I guess it does make sense to
me that there would be further briefing on it certainly

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prior to any ruling from the Special Master since we have not done additional briefing other than our response in the reply brief to that issue.

SPECIAL MASTER THOMPSON: Yeah, the -- let me just say, having gone back over all of the various papers and at the hearing I can see where there's some confusion as to what the various parties thought they were agreeing to so that you have Wyoming raise it initially before the Supreme Court in its opposition to the filing of the Bill of Complaint. They did not raise it in their briefs. I did ask the question at the hearing.

I had meant to ask the question of whether or not I should resolve it as part of the motion to dismiss, but I can understand why Mr. Michael might have thought that, instead, I was talking about whether or not it would need to be resolved at some point during the proceedings.

Mr. Michael, your thought?

MR. MICHAEL: Yeah, thank you, your Honor.

Let me just backtrack a little bit. I think that you've done an excellent job of -- I think that's what happened in terms of the hearing, in terms of the discussion.

But I want to put it in context a little bit

even -- even -- our exchange that we had at that hearing, because I think -- one of the reasons that I mentioned I thought that this issue was going to have to be resolved was that a lot of our motion to dismiss was based on our beliefs that the compact -- that a lot of the argument we were making was under 5B of the compact, Article 5B, and that really the way that the allocations were made was under 5B. And, in fact, the split of post-'50 water resolved the -- any issues about 5A.

Obviously, you've ruled against us on that issue. We understand that, but -- so when I answered that question that I thought we were going to have to decide -- you were eventually going to have to decide what interstate tributaries -- what that definition means, what it covers, I was really thinking in terms of 5B, the 5B allocation of the percentage allocations.

And now that you've issued your memorandum opinion suggesting that Montana has some protection pretty much exclusively under 5A with respect to their pre-'50 rights and then they have the other protection under 5B, which is the percentage allocations proposed to be right, that I now ask a question as to whether this is -- this issue of what interstate tributaries actually means for the purposes of 5B will ever come up in this case under the way that you've laid out your

decision. And let me explain that just a little bit further.

My understanding of your decision with regard to 5A is -- very simple example, I think you discussed it on page 21 and 20 of your memorandum opinion, is that if a -- Montana posts pre-'50 water right on, say -- let's just use an example, the Tongue River, say, in July of some year is not receiving water, and they make a call to Wyoming and say, "Look, if you've got some" -- "We've looked at all our post-'50s and they're not taking water. So we want to know, Wyoming, whether you have any post-'50s that are diverting water that could be used by our pre-'50 irrigator."

My understanding of your ruling is that that would be resolved in a typical prior appropriation fashion, and if there was a post-'50 Wyoming user and that water would satisfy that Montana user or at least partially satisfy, that Wyoming would have to shut down that post-'50 user for that day and for whatever -- however many days were necessary to make sure that the Doctrine of Appropriations applied across states lines. That's my understanding of your interpretation of 5A and that.

Now, let's talk about what Wyoming -- the way I read your decision and the way I read 5A, because it

does -- 5A doesn't use the phrase "interstate tributaries." It talks about the water in the Yellowstone River system.

My understanding would be that it wouldn't matter where the Wyoming appropriate post-'50 appropriator was on the Tongue River, whether he was on the Tongue itself or whether he was diverting from a tributary, such as Goose Creek or Little Goose Creek or was trying to store water at that time in a reservoir way up in the headwaters of the Tongue River.

My understanding of your ruling would be that the Doctrine of Appropriation would be applied in typical fashion, and if the appropriator in Montana can show that he'll receive that water, then we would regulate the stream that way.

In that case, under 5A, the definition of interstate tributaries is not significant because it's not used in that section. And under your ruling, Montana would be able to make that call throughout the basin under 5A.

Now, under 5B when we talk about dividing waters on an annual cumulative divertible flow basis between post-'50 rights in Montana and post-'50 rights in Wyoming, then the definition of interstate tributaries becomes important.

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We disagree. I disagree with -- Wyoming disagrees with your ruling on that. Obviously, you've mentioned it hasn't been briefed on, you know, possible plain meaning of the compact and maybe other interpretive guides or interpretive methodologies, but I'm not so sure that this case is going forward at this point on 5B at all given your ruling.

And if it's not, I question whether we're going to have to cross that bridge and answer the question of what interstate tributaries are. That's one point I would make putting it in context. So I'm reacting to your letter opinion -- or your memorandum opinion as to whether that issue is ever going to come up. I'm not sure it will. So let me go maybe one step further.

Now, I thought it would come up when we spoke at the hearing in February because I thought, Well, this case is heading in the direction of divertible flow, as Montana's theory of the case, but I think you've given them another theory, which is the 5A theory. And it seems to me that's where this case is headed on their claims for relief.

If I could go one step further, your suggestion just a minute ago was the partial summary judgment suggestion, and I do have a concern with that,

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and here's my concern.

At this point what's happened is Wyoming has filed a motion to dismiss. That motion to dismiss, like any motion to dismiss, is based on the pleadings. It's not based on discovery. And a motion to dismiss is appropriate if language, for example, of a compact is unambiguous. And I -- and I know, and you know, and I think we all agree at this point, that the United States Supreme Court has said that original cases are a little bit different. We don't hold people entirely to the pleadings. If there is reliable documentation with respect to interpretation of the document, we can look at that early on, even before their summary judgment, even before there's discovery. And I understand that -that, but I think this issue of what the meaning of the interstate tributaries is, is not necessarily going to be decided -- my theory is that the plain meaning of the contract defines it.

And I have an argument about the definitions, if you need the definition of tributary compared to the definition of interstate tributaries. I won't bore you with the argument. This isn't the time; this isn't the place.

But if we -- if we filed a motion to dismiss and said it was unambiguous and asked for a ruling on

that, that would be appropriate at this stage. If you denied that, we could renew that motion later, but it would not be a motion to dismiss; it would be a motion for summary judgment. And at that point we would present more information.

If you had said, "No, I think it's ambiguous," then maybe the actions of the parties, the performance of the contract or compact, all those other interpretive things that come in when a clause is ambiguous would come into play.

Now, here's the difficulty with that. If we get to the summary judgment stage, that typically, in my mind, certainly in my litigation experience, is that summary judgment occurs after discovery has occurred, after the parties have had a chance to test the facts.

And I happen to believe that if you were to find that the term "interstate tributaries" is ambiguous, that some discovery could shed some light on that. There might be some pretty good arguments we have that the drafters had good reason not to bother to do a count of all the divertible flow being taken throughout the water year of every little tributary that goes into the main stems -- the four main stems.

So there's an argument that has some factual basis to it, and that could be a proper argument if

1 | it's -- if you found it was ambiguous.

But at this point we never actually -- never actually included in our motion to dismiss, as you pointed out a moment ago, an argument about what interstate tributaries means.

And I really do go back to my first point.

I think that it's possible it may not be something you have to decide in this case given what you've done so far. And assuming what you've done so far goes through the Court and becomes a ruling of the Court, based on your interim report and even the failure of the parties to take exception or the Court overruling those exceptions.

So I hope -- you know, I covered those two points. And if you have any questions, certainly let me know if I've been unclear about anything, but I do think that there is a lot of meat to the bones of leaving this to a later day, and I think a very quick motion for partial summary judgment would be wrong procedurally at this point.

MS. BOND: Can I make just one --

SPECIAL MASTER THOMPSON: Miss Bond, you

23 certainly may.

MS. BOND: I guess put that way, that seems like that makes sense to me.

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The only other point that I would like to raise is that while our -- the case is -- in the memorandum opinion is focusing on, as we have primarily focused on in our pleadings so far, 5A, the interstate tributary issue is implicated in the question of supplemental rights, which is 5B, Clause 1, and just note that, in our view, 5B, Clause 1, which is not subject to the percentage allocation of 5B, Clause 2 is very significant here because, in our view, the three-tier part -- the three-tier structure of the compact, 5A being the home base and 5B, Clause 1 is also just limited to interstate tributaries, and then 5B, Clause 2 is also interstate tributaries, although we feel that the word "tributary" is defined and that plain language controls.

But just -- the point is that if -- in our view of the structure of those three tiers, interstate tributaries would be implicated in the 5B, Clause 1 claims as well. And while our injury might be so far that we have already identified limited to 5A claims, the 5A claims are one side of a coin of which the 5B, Clause 1, claims are very closely connected because they are the same acres. And so that then implicates the supplemental rights issue.

But that said, I guess I have to agree with

Pete that given that we don't know where all the reservoirs in the system are, so long as the Special Master has agreed that we have stated a claim generally with respect to storage, we are comfortable with moving forward on discovery and then submitting a motion for --well, submitting further briefing on this issue at a later date.

On the other hand, I kind of see the point of potential savings and judicial efficiency if the Special Master is going to rule storage on interstate tributaries is irrelevant. That would -- that would potentially, I suppose, expose some -- some discovery.

In any event, I guess my bottom line is because neither party briefed this more extensively than was first summarily briefed in the -- Wyoming's opposition brief and our reply to that prior to any specific ruling one way or the other on the interstate tributaries issue as a legal matter, I think additional briefing of some sort is appropriate.

I would want to think through more the appropriate procedural nature of whether it's couched as a summary judgment thing or how -- you know, any additional characterization of just briefing of the legal issue.

SPECIAL MASTER THOMPSON: So, Mr. Michael,

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just going back to your two points for a moment, with respect to the first point, one of the things that I have tried to be careful about so far is trying as best as possible to resolve the issues that Montana raises in its complaint about protection of pre-January 1, 1950, rights in Montana without unnecessarily making legal judgments regarding the particular operation of Article In other words, I recognize that there are not only 5B. issues with respect to the pre-January 1, 1950, rights that are involved in this particular complaint, but presumably in applying the compact, it's always possible that the parties will have various disputes regarding rights that postdate January 1, 1950. And I'm trying as much as possible to address the first set of issues without unnecessarily becoming involved in the second set of issues.

So is your first point, in part, regarding that? That one of the things that concerns you about the memorandum opinion right now is that it appears to get into issues with respect to Article 5B that under the general approach of the memorandum opinion it doesn't need to?

MR. MICHAEL: I think that's exactly right.

In fact -- you know, that was -- I noted that myself
when reading your memorandum opinion that you were very

careful, and in discussion of groundwater and various places, very careful not to move into 5B when you felt it wasn't necessary.

And what I'm trying to clarify here is that, you know, I did make the comment at the hearing, and I reread the transcript about that, that I thought that it would probably become necessary to deal with this, but it was under our -- our belief that the only way Montana could state a claim was under B based on the percentages.

And now that the focus has really shifted back to 5A, and you've, you know, intentionally done that, as you just said, and I picked up on that, that's exactly right. That's why I think this particular issue, which really does fall under B, is one that, as I say, could be -- may not become an issue. And as you point out, this is a generality about the compact. There could be any number of other disputes at some other time that aren't part of this case, and you obviously don't want to deal with those.

SPECIAL MASTER THOMPSON: So let me -- let me then suggest the following. As I said, I will, on or before August 17, issue just a supplemental opinion responding to the letter briefs that Montana and Wyoming have filed.

After you've had a chance to look at that memorandum opinion, if Montana believes that any type of a partial summary judgment motion is appropriate, then they should feel free to file it. It might be after reading the opinion you do not believe that it's necessary or you do not believe that you need to -- we need to resolve those questions at this point in time.

Mr. Michael, I agree with you entirely, that to the degree that the language of the compact on a particular issue is ambiguous that, obviously, the parties would want to wait until after discovery, perhaps, to bring a motion for summary judgment. But particularly if Montana's argument on a particular issue is that the -- that the compact is unambiguous and, therefore, secondary materials are unnecessary in resolving it, then I think that would be appropriate for a motion for partial summary judgment.

Again, you could, in your opposition, always say that you think it's clear and Montana's wrong or that it's ambiguous and, therefore, it's not an appropriate stage to resolve the question. But I want to encourage all the parties that if they believe that something can be revolved at an early stage without discovery that a motion for partial summary judgment might be an appropriate way to proceed forward.

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But why don't -- why don't people wait until you see the memorandum opinion or the supplemental opinion on August 17, and then you can decide whether or not a motion on this particular issue would be appropriate. Okay?

MS. BOND: Sounds fine.

MR. MICHAEL: Very good.

SPECIAL MASTER THOMPSON: So, next, the motion to intervene of Anadarko. So I know that I told the parties that we would wait until after a motion was filed to provide for briefing, but I wonder whether or not Montana or Wyoming have any initial reactions to the motion.

MS. BOND: This is Sarah for Montana.

No. I think, you know, we're all just kind of waiting for the United States Supreme Court to hear the Carolina case. And I don't personally think the -- it's our position that the Carolina case is factually distinguishable, but still there may be further indication from the Supreme Court about its -- whether it's going to change its earlier approach to allowing or disallowing intervention by citizens of the states in the original case. Just that we would need some additional time to deal with Anadarko's motion.

And also note for future reference in the --

our later discussion about the timing here is that I think once the Special Master has provided his first interim report to the Court, I think as a -- as a historic matter, the case -- the Courts have treated further proceedings before the Special Master as suspended pending the decision from the Court in this case.

So I'm not sure how we're going to work out the timing so that we're not waiting forever to move forward, but I -- just something to keep in mind in terms of briefing Anadarko's motion that while I think everybody kind of wants to wait at least for the argument in the Carolina case, I'm not sure how long we want to wait or how -- what the best way of meshing all these pending issues here is, given that once the Special Master revises his memorandum opinion into a first interim report to the Court, we really can't do anything more until the Court issues a decision, I don't think.

I actually would invite John, who has the most experience, at least on Montana's side, from -- but from original jurisdiction actions to later on talk about that, but that's kind of in the back of my mind. I'm not sure how to work those things all out, how to mesh those things all together without having to wait

1 forever.

2 MR. WIGMORE: Your Honor, this is Michael

Wigmore. If I could just respond --

SPECIAL MASTER THOMPSON: Yes.

MR. WIGMORE: -- briefly?

Our preference would be to have the Court rule on our motion as soon as possible and to include that ruling in the first interim report to the Court, as was done in the South Carolina, North Carolina case.

As Miss Bond noted, that case is factually distinguishable and the parties that moved to intervene in that case made arguments based on grounds that are distinguishable from Anadarko's, namely, the opposition by the United States in that case -- while the Special Master in that case allowed intervention, the opposition of the United States to the first interim report noted that the rights of the private parties in that case necessarily were subsidiary to the resolution of the compact issues at the Supreme Court. And it was these types of intermural, intrastate disputes that the Court has not allowed -- or at least previously has not allowed intervention of private parties in original jurisdiction water actions.

In our case we have an issue that necessarily has to be addressed by the Court, namely, whether or not

our waters are compacted at all. And, therefore, it is not one of these intramural disputes, once the Court resolves the interstate compact issues, how intrastate rights are thereafter allocated.

So our preference would be to establish, as part of the case management order, a briefing on Anadarko's motion to intervene and to set it at a time frame that would allow the Special Master to rule on the motion and include that ruling in your first interim report to the Court.

SPECIAL MASTER THOMPSON: Thank you.

Mr. Michael from Wyoming?

MR. MICHAEL: Yes, your Honor. I don't want to get into an argument on the motion itself, and I'll try to stay away from that, but I think -- I certainly -- when I read the motion, I agreed with what Anadarko said. I agreed with the points they made. And I would like to have a chance to, you know -- I think it's a good idea that Mr. Wigmore just mentioned. I think it should be done sooner versus later. And I think, you know, there is a big difference between an intervenor and amicus, and that's why they're filing the motion.

And I believe it would be helpful, the parties very much so, on the groundwater issues, to have the

factual, technical expertise and those kind of -- you know, the information that Anadarko could lend to both parties and the Special Master on those issues.

So, again, maybe I'm drifting into the merits of it, but I would certainly like a chance to say why we agree with Anadarko in writing if you set a briefing schedule.

SPECIAL MASTER THOMPSON: Okay. Mr. Jay, thoughts from the United States?

MR. JAY: Your Honor, William Jay for the United States.

Our first -- our first concern, of course, is that the proceedings before the Special Master and proceedings before the Court move forward as efficiently as possible so that legal issues can be resolved definitively, and then whatever is left for factual development can proceed in that phase in good order.

So our reaction to how to handle the motion to intervene in which, you know, we have, at most, an amicus interest, of course, as in the South Carolina case, our reaction to how to handle that motion depends on how the Special Master intends to handle further proceedings before him once the first report is filed. Because, as Miss Bond said, at the very least, what the Supreme Court says in that South Carolina versus North

Carolina case is going to be instructive, likely not dispositive, because this is, after all, a compact action and not an equitable apportionment action, but instructive for the Special Master's handling of this motion.

And if it's the Special Master's intent to file the first report and then conduct no further proceedings or, you know, perhaps require an answer but not move forward with a case management plan until after exceptions, if any, are filed to the first report on the motion to dismiss, then I guess our question would be what the harm would be for waiting for the Supreme Court's ruling in South Carolina versus North Carolina as well, which, after all, is going to be argued the first Monday in October, the first case of the term.

And, you know, one can never predict how long the Supreme Court will take with these things, but the fact that the case is set for that early in the term augers well for an early decision. So -- if, however, the Special Master wants to move forward even after the first report is filed but before exceptions are filed, briefs, and, if necessary, argued, then we can certainly understand why Anadarko would want to take part or have its party or amicus status resolved before discussion about case management and discovery begin in earnest.

So I guess our position is it depends on how the Special Master plans to handle --

SPECIAL MASTER THOMPSON: Yeah. No. I appreciate that, Mr. Jay. In fact, let me tell you what I was -- was initially thinking, is that once the first interim report to the Supreme Court is filed, that I would both want the defendants to, well, file their answers, but in addition to that, to have the parties meet and confer to begin to work out a case management plan for this particular proceeding.

I don't think it would be appropriate until
the Supreme Court has had an opportunity to take a look
at the first report and decide whether or not to hold
oral arguments on any portion and consider exceptions,
to move into a discovery phase, but just looking at a
variety of recent proceedings, including the proceeding
in South Carolina versus North Carolina has taken the
parties a while to work out a case management plan. And
I would love to be in a position so that once this comes
back from the Supreme Court, assuming that the Supreme
Court doesn't decide to dismiss the proceeding, that we
can then move forward quite expeditiously.

And I don't see any reason why we couldn't begin to work out the details of a case management plan, recognizing that some of the details of it might change

if the Supreme Court issues an opinion in this case.

Let me then go back to the various parties and ask their thoughts on that because, obviously, developing case management plan, it would be valuable to resolve the motion to intervene ahead of time.

MS. BOND: Your Honor, from Montana, this is Sarah.

I guess I -- we support the Court's and the other parties' desire to move this case along efficiently, and I guess -- I guess, in that light, agree that further briefing on this issue so that it may be included in the first interim report makes sense now so that when the Court does act, it can act on all of these issues and we are not having to go back to these type of procedural in term issues before we can really get into the nitty-gritty of discovery and moving forward. And we would support and appreciate the Special Master's desire to have the parties do what we can to move the case along even while we can't really do anything officially and during the time that the matter is pending before the Supreme Court.

So that -- that general approach sounds like it makes sense, that we would brief this, and then the Master would be able to include a decision on this issue in his first interim report so that it could be decided

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by the Supreme Court along with the other motion to dismiss issue.

SPECIAL MASTER THOMPSON: Thoughts from other parties or amicus on that plan?

So I think what I'm suggesting now is that we would move forward on briefing and hearing Anadarko's motion to intervene, and I would expect that in connection with that motion to intervene, that the parties, to the degree that they want to brief the points, would address both the questions of whether or not Anadarko's motion is appropriate under the standard that was set out by the Special Master in South Carolina versus North Carolina. But also the -- the standard that the Solicitor General suggested was appropriate in its filing on -- or in that particular case, which is the standard set out in the New Jersey versus New York case of whether an intervenor whose state is already a party can show a compelling interest in its own right, which interest is not properly represented by the state or any other appropriate standard that that party believes I should be using to resolve the motion.

In other words, I think that it will help me to brief that as broadly as possible.

MR. MICHAEL: Your Honor, this is Pete Michael from Wyoming.

I think your suggestion there is excellent in terms of giving us a roadmap to, you know, look at both standards, and then you're in a good pretty position when the South Carolina case comes down to take that into consideration, exactly what the stare decicis might limit you to, and we'll have briefed that both ways. So I think that's a great suggestion.

And I agree with Miss Bond that we ought to, you know, go ahead and get cracking briefing on the intervention. I don't have any problem with that at all.

And I would suggest a little bit further on the -- on the idea of filing answers and then meeting and conferring while we're waiting for the Court to rule on any exceptions. I think that's definitely something we would do. I'm optimistic, based on conversations

Miss Bond and I have already had, that we'll be able to get, as suggested, a case management plan fairly quickly to you after the Court has acted in whatever way it may act on your report. It's mainly going to be a timing issue at that point given, you know, the scope of the case, how much time will Montana need to prepare to do its initial discovery, those sort of things.

That, obviously, will vary depending on how big of a case we have on our hands after the Court is

done with your report. But other than that, I think we can come up with a pretty good plan, and we would definitely want to work on that during that time frame.

SPECIAL MASTER THOMPSON: Great. I'm pleased to hear that you think that you and Montana might very well be able to agree to a case management plan easier than two states that share the same name.

MS. BOND: Your Honor, we've been very -- I can't speak highly enough of the professionalism and courteousness that has been displayed by the State of Wyoming in this case, and I'm also optimistic that we'll have no problem moving the case forward in a professional and courteous fashion.

SPECIAL MASTER THOMPSON: Okay. Certainly that has been obvious in all the proceedings that I've seen so far.

So let me ask, is there anyone then who has any concerns or opposition to what I've just suggested?

So what I would like to do is to try to find the time, probably in the middle of September, to actually hear the motion. And I have not checked on availability of the courtroom in Denver, but I would have Susan Carter do that and then get back to counsel and see whether or not we can find a date, as I say, in the middle of September to hear that particular motion,

and we will do that right away. We'll try and get that resolved this week.

What I'll then suggest is that if we are talking about, say, a motion during the -- or a hearing during the week of -- of -- let me get my calendar here -- say, like the 14th of September, what I'll want is to, going back from that, have the reply briefs due the week before and the -- and the -- any opposition or statement of non-opposition filed the week before that, so I want to make sure that --

MS. BOND: I'm sorry, your Honor.

SPECIAL MASTER THOMPSON: I'm sorry.

MS. BOND: Could you repeat those dates for me again?

SPECIAL MASTER THOMPSON: Yeah. So I'm just sort of looking at this. If we, for example, can get it set for the week of September 14, then what I would want would be to have any opposition papers as well as any statements of non-opposition filed on the 31st of August.

MS. BOND: We have -- I will be out -- SPECIAL MASTER THOMPSON: Ah.

MS. BOND: -- most of the rest of the month, as will be my co-counsel John Draper. So I'm -- I hate -- I'm not trying to be -- slow this thing up, but

1 I think that this matter deserves some substantive briefing. The Court should have the benefit of the best 2 3 briefing we can do. And, obviously, this is very 4 problematic. So if we could get --5 SPECIAL MASTER THOMPSON: When do you -- where are you going, and when do you get back? 6 7 MS. BOND: I'm going to a wedding. SPECIAL MASTER THOMPSON: 8 9 MS. BOND: I'm going to various family obligations, things that I have to do, and I will be --10 I will not be able to look at this much until the last 11 12 week in August from the very beginning. So if we could 13 defer briefing, boy, to have -- have the -- Anadarko has 14 filed briefs; so the next briefs to be filed are our 15 responses. Is that --SPECIAL MASTER THOMPSON: That's right. 16 What 17 if we said -- what if I said the 7th of September? John -- I'm also a little bit 18 MS. BOND: handicapped because John and Jeff are in Santa Fe and 19 20 I'm here in Helena. 21 Does that 7th work for you, guys? 22 This is John Draper, your Honor. MR. DRAPER: 23 I'll be getting back right at the end of 24 August from my son's wedding in England; so I'm going to be suffering from some jetlag. So the 7th might be a 25

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- 1 little bit early. If we could have just a little bit 2 more time there.
- MS. BOND: Maybe the 11th, which would be that 4 Friday of that same week?

5 MR. DRAPER: That would be fine.

SPECIAL MASTER THOMPSON: Okay. And then we would do the reply then on the 18th of September. And then I would be looking for -- I'll ask Susan Carter to look for an opportunity to set a hearing either the week of the 21st or the 28th.

MR. JAY: Your Honor, this is William Jay for the United States.

SPECIAL MASTER THOMPSON: Yes.

MR. JAY: We'll contemplate a bad -- a submission from us or, I suppose, any other amicus on this motion, would you want those -- our submission at the same time as the parties'?

SPECIAL MASTER THOMPSON: Yes, please.

MR. JAY: I have -- I'm not arguing, but I am second chairing and arguing in the Supreme Court on September 9. This is a special sitting the Court has on the McCain-Feingold campaign finance case.

SPECIAL MASTER THOMPSON: So if I did the 14th...

MR. JAY: It's better than the 11th.

1 SPECIAL MASTER THOMPSON: Okay. 2 MS. BOND: Oh, is this for the first round of 3 briefing? 4 SPECIAL MASTER THOMPSON: Yes. 5 MS. BOND: Okay. SPECIAL MASTER THOMPSON: We're now -- you now 6 7 get an extra weekend, too. 8 MS. BOND: Yea. 9 SPECIAL MASTER THOMPSON: Which you probably didn't want. 10 11 MS. BOND: No, I don't, but if that's what the 12 United States needs, we really would appreciate the 13 United States briefing and think that would be 14 instructive for the Court. 15 SPECIAL MASTER THOMPSON: I think 16 particularly, given the United States' participation in 17 the South Carolina versus North Carolina case, that it would be valuable to have their views also. 18 19 So why don't we say then the 14th for 20 opposition papers and any other statements, and then the 21 21st would be Anadarko's reply. 22 MS. BOND: Okay, your Honor. 23 SPECIAL MASTER THOMPSON: Okay. And so then 24 it looks like we're probably going to be talking about the 28th or the first week in October for the hearing. 25

1 MR. MICHAEL: Your Honor, this is Pete 2 Michael. I've got a Wyoming elk license and opening day 3 is October 1. 4 MS. BOND: Uh-oh. 5 SPECIAL MASTER THOMPSON: Okay. We won't do 6 it on October 1. 7 MR. MICHAEL: I'd really like to get up there a day or two. It's not in Cheyenne. There's not a lot 8 9 of elk here, but if we could have -- the alternative is I can have one of my co-counsel attend and then argue 10 11 this and we can work around it, so... 12 SPECIAL MASTER THOMPSON: Why don't we do 13 Why don't I start out by having Susan Carter just 14 find out availability for, you know, sort of a two- or 15 three-week range in there, and then she will send a notice out and find out from the parties. 16 17 MR. WIGMORE: Your Honor, this is Mike Wigmore 18 again. 19 To the extent it helps, we can commit -- if 20 any of the oppositions come in on the 14th, we can 21 commit to doing our reply on the 18th, if it helps to --22 you know, so this doesn't continue to slide along.

helpful, and I appreciate that, Mr. Wigmore.

SPECIAL MASTER THOMPSON:

MS. BOND: Well, this is Sarah from Montana.

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That would be very

1 The other -- we might want to keep in mind is 2 October 1, apparently they're arguing the Carolina case. 3 It might be instructive to have the transcript of 4 that -- questions in that before we have our hearing. 5 MR. JAY: This is William Jay. It's October 5. 6 7 MS. BOND: Oh, okay. The 5th. SPECIAL MASTER THOMPSON: Okay. Let me -- as 8 9 I say, we will check out a variety of dates, and I will take all of those views, which I think are quite 10 11 helpful, into account. 12 We obviously want to, I think all of us, not 13 only me, but also the parties, want to move this along 14 quickly. At the same time, it's an important motion, 15 16 and so I want to get -- I want to have as good of a 17 briefing as possible and also have any other useful information that would be relevant here. 18 19 In the meantime what I will do is -- and this 20 gets to the first report to the Supreme Court. I will, 21 after issuing the supplemental opinion on or before 22 August 17, I will put together all of the remainder of 23 the first report, so then I can get that out as soon as

MR. MICHAEL: Your Honor, Peter Michael.

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I resolve the motion to intervene.

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1 have a quick question for you.

It occurs to me -- I believe that Anadarko, when they filed their motion to intervene, filed it in published Supreme Court format. I may be wrong about that, but that raises the question, what format would you like in this briefing?

MR. WIGMORE: Your Honor, just to clarify, I mean, we actually did it on 8-1/2x11, but just kind of filed, for purposes of the caption, the Supreme Court form. So it wasn't Supreme Court --

MR. SALMONS: It wasn't a printed brief.

SPECIAL MASTER THOMPSON: It was not a printed brief, and so you can assume, for purposes of all motions or proceedings in this case, that you can again file it on 8-1/2x11 paper pursuant to that first case management order.

MR. WIGMORE: Very good. Thank you.

SPECIAL MASTER THOMPSON: Okay. So any -- so that takes us then through the various letter briefs regarding the memorandum opinion, the motion to intervene, and also the first interim report to the Supreme Court.

Does anyone have anything else to address on those particular questions?

Okay.

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Then, as I said, what I would -- what I would ask is that, first of all, as the -- that both Wyoming and North Dakota file answers to Montana's complaint.

And I was going to suggest 30 days after I issued my supplemental opinion, but I realize now that's going to put you right in the middle of when you're likely to be also filing various documents with respect to the motion to intervene; so...

And this is not something that, given we're going to be filing a first interim report that there's any immediate rush on.

Do any of the parties have a date that they would like to suggest doing that by?

MR. MICHAEL: Your Honor, this is Pete Michael.

I don't anticipate filing the answer to be all that difficult or time-consuming; so I'm not -- I don't think you need concern yourself with our -- our book briefing on the intervention motion. Whatever time you'd like, we can get that done.

SPECIAL MASTER THOMPSON: Okay. Why don't we do 30 days from the date that I issue the supplemental opinion?

MR. MICHAEL: Which is August 17. Is that correct?

SPECIAL MASTER THOMPSON: Which will -- why don't you say 30 days from August 17 even if I file it earlier.

MR. MICHAEL: Okay.

SPECIAL MASTER THOMPSON: And I guess that would then be what? September -- why don't you go ahead. Why don't you just say September 18.

MR. MICHAEL: Very good.

SPECIAL MASTER THOMPSON: Okay. And then finally on the case management plan, what I would request is that -- and this is really getting ahead of ourselves a bit because you aren't going to really begin this till I rule on the motion to intervene.

But what I would ask is the parties meet and confer during the period of time that the Supreme Court is considering the first interim report and address the questions of, No. 1, what legal and factual issues still need to be resolved, what type of discovery the parties contemplate, and what, if any, rules need to be issued in connection with that. That's both with respect to any factual discovery, and also any expert witnesses, reports, depositions.

Whether or not, third, there are ways after -or limited to earlier, even before the conclusion of
discovery, that some motions -- I'm sorry. Some issues

might be resolvable through summary judgment and then thoughts as to an overall schedule.

And I'll try and flush that out a little bit more in a later broad case management order.

One of the questions I would also like the parties to consider as part of that is what exactly will need to be resolved as part of this particular case by me and what might be appropriately addressed through the Compact Commission for some other process.

And what I am -- you know, what I am thinking here is, you know, is the question of let's take groundwater for a moment, whether or not there might be ways through this proceeding of resolving rules that could be applied with respect to groundwater without necessarily having to get into the facts of each and every groundwater well that might be out there.

And that type of question would be something that could be addressed by the Commission or another body at later stages to the degree they come up.

Those are just some initial thoughts on that.

And my hope would be during the period of time that the first interim report is before the Supreme Court, that the parties could meet and confer on those issues. What I will probably -- I'll request is that we don't put the entire proceeding on hold, but that we

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continue to have occasional status conferences just so that you can let me know how the parties are proceeding.

> Any initial thoughts or questions on that? MS. BOND: This is Sarah from Montana.

That makes sense to me, your Honor, but I'm confused a little bit about trying to, not having done this before, get in my mindset how I expect the timeline will go so I can make sure my client is aware of that. And I can't find in these next things to happen when you expect the first interim report to actually go to the Court.

We have briefing and argument on the motion to intervene, I quess would be sometime in October in Denver presumably.

And before that, they would be -- the defendants would be filing answers, according to my notes, on the 18th of September, but then -- and then it would be -- so it would be sometime, at least on this schedule, obviously, after October when the memorandum opinion and the supplemental memorandum opinion would be able to be turned into a first interim report, including the...

THE REPORTER:

I'm sorry. Including the...? I'm sorry for mumbling. I know I'm MS. BOND: talking too fast.

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-- which would also then include a resolution of the motion to intervene that would have been heard in October. And all of those things then would be put together for a first interim report at some point during the winter.

Is that your expectation, your Honor?

SPECIAL MASTER THOMPSON: Well, I'm hoping
that I can -- can do this even faster than that. So,
again, my hope is that -- or my plan will be that I will
take the memorandum opinion and the supplemental
opinion, and I will turn those over into a draft of the
first interim report to the Supreme Court prior to the
time that I hear Anadarko's motion.

MS. BOND: Okay.

SPECIAL MASTER THOMPSON: I will then expeditiously address Anadarko's motion and incorporate that into the draft of the first interim report I've already prepared.

MS. BOND: Okay.

SPECIAL MASTER THOMPSON: So -- you know, so I would -- I would fully expect that I will, by the end of October, have a draft of that first interim report. And then the question is simply how fast I can get that printed up and filed with the Supreme Court.

MR. WIGMORE: Your Honor, this is Mike Wigmore

1 again.

Just be clear that, you know, certainly our offer -- we can try and file our reply expeditiously if it would help move the hearing along in the September time frame. But if the hearing isn't going to be scheduled until October, we'd certainly welcome a more luxurious schedule, I guess, for replying.

SPECIAL MASTER THOMPSON: I understand that entirely.

MR. WIGMORE: Thank you.

SPECIAL MASTER THOMPSON: I understand that offer is only good to the degree I can get this heard at the end of September.

MR. WIGMORE: Thank you.

SPECIAL MASTER THOMPSON: Okay?

So any other thoughts or questions or other matters?

MR. MICHAEL: None from Wyoming, your Honor.

MS. BOND: Montana here --

SPECIAL MASTER THOMPSON: Okay. So what I would propose then is unless people think there will be a need for another status meeting of this nature, that what we plan to do is to have a brief meeting at the end of the hearing on Anadarko's motion and a brief status conference then to discuss the next steps. And at that

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    point I can give you a more specific time frame on the
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     filing of the first interim report.
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               MS. BOND: Oh, that makes sense.
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               Is Susan going to be looking at Denver again?
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               SPECIAL MASTER THOMPSON:
                                          Yes.
               MS. BOND:
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                          Okay.
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               SPECIAL MASTER THOMPSON: I assume that worked
     out well for the parties?
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               MS. BOND:
                          It did for Montana, your Honor.
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               SPECIAL MASTER THOMPSON: And Wyoming is even
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     closer.
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               MR. MICHAEL: Yes. Very close.
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               SPECIAL MASTER THOMPSON: Okay. Well, then
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     Susan will get in touch with all of you before the end
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     of the week on potential dates. And hopefully we'll be
    able to find a date that works for everyone and
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     compresses this time frame as much as possible.
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               Okay. So if there's nothing else, then I'll
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     let all of you get back to your conferences and your
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    days.
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               For those of you who are headed off to
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    weddings, I hope you all enjoy them and have good
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    vacations.
24
               (The proceedings concluded at 10:14 a.m.)
25
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1	REPORTER'S CERTIFICATE
2	
3	I, Veronica S. Thompson, Certified Shorthand
4	Reporter for the State of California, do hereby certify
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