No. 137, Original

IN THE SUPREME COURT OF THE UNITED STATES

VOLUME 16 OF 25 VOLUMES

TRANSCRIPT OF TRIAL PROCEEDINGS

STATE OF MONTANA

Plaintiff,

v.

STATE OF WYOMING

and

STATE OF NORTH DAKOTA

Defendants.

BEFORE THE HONORABLE BARTON H. THOMPSON, JR. Special Master Stanford, California

James F. Battin United States Courthouse 2601 2nd Avenue North Billings, Montana 59101 8:34, Thursday, November 15, 2013

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Proceedings recorded by machine shorthand Transcript produced by computer-assisted transcription

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23							
24							
25							

1	INDEX					
2	VOLUME	PAGE				
3	Proceedings16 Certificate of the Court Reporter16	3534 3767				
4	Cercificate of the Court Reporter	3707				
5						
6	INDEX TO WITNESSES					
7	FOR THE PLAINTIFF: VOLUME	PAGE				
8	CHARLES GEPHART (CONT.)					
9		3534 3544				
10	Cross-Examination by Mr. Kaste					
11	Redirect Examination by Mr. Draper16	3570				
12	ALAN FJELL					
13						
14	Cross-Examination by Mr. Kaste16 Redirect Examination by Mr. Swanson16					
15	JOHN HAMILTON					
16	Direct Examination by Mr. Draper16 Cross-Examination by Mr. Kuhlmann16	3624 3649				
17	Examination by the Special Master16 Recross-Examination by Mr. Kuhlmann16	3653				
18	Further Examination by Mr. Runimann16 Further Examination by the Special Master .16 Further Recross by Mr.Kuhlmann16	3660 3661				
19	Redirect Examination by Mr. Draper16	3670 3672				
20	LES HIRSCH					
21	Direct Examination by Mr. Swanson16	3678 3721				
22	Recross Examination by Mr.Kuhlmann16 3744 Redirect Examination by Mr. Swanson16 3747					
23						
24	Further Examination by the Special Master .16	3753				
25						

1		INDEX TO WITNESSES				
2	FOR THE	PLAINTIFF:	VOLUME	PAGE		
3	JAY NANCE					
4	Direct	Examination by Mr. Swanson	16	3755		
5						
6						
7		INDEX TO EXHIBITS				
8	EXHIBIT		VOLUME	PAGE		
9	М383	TRWUA to Clerk of Court Re: Measured Water Usage (Depo Ex. 219) (MT09985)	16	3610		
11	M400	Gephart Field Notes	16	3543		
12	M550			3702		
13		River Water Users' Association Board of Director Meetings				
14		(WY037867-37928)				
15						
16						
17						
18						
19						
20						
21						
22						
23						
24						
25						

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1
              FRIDAY, NOVEMBER 15, 2013, 8:34 A.M.
              SPECIAL MASTER: Okay. Everyone can be
2
   seated. So welcome back, Mr. Gephart.
3
              THE WITNESS: Good morning.
4
              SPECIAL MASTER: So, Mr. Draper.
5
              MR. DRAPER: Good morning, Your Honor.
                                                       Thank
6
7
   you very much.
                    CHARLES GEPHART (CONT.),
8
   having been first duly sworn, testified as follows:
9
10
                    DIRECT EXAMINATION CONT.
   BY MR. DRAPER:
11
12
              Good morning, Mr. Gephart.
         Ο.
13
              Good morning.
         Α.
14
              When we concluded yesterday, we were looking
         O.
15
   at Exhibit M399. And I believe you have one there that
16
   I just provided you a copy of; is that right?
17
              I do, yes.
         Α.
18
         Ο.
              Remind us what this document contains,
19
   please.
20
              This indicates this is a report that I sent
         Α.
21
   in to the clerk of court in Forsyth.
2.2
         Q.
              Let me just check. Can everybody hear?
23
              SPECIAL MASTER: I was going to say it sounds
24
   like maybe the speaker is not on. It certainly is not
   as loud as it was yesterday.
25
```

BY MR. WECHSLER:

10

11

12

13

14

15

16

17

18

19

20

21

2.2

- Q. Let me ask my question again. Mr. Gephart, generally, what kind of material is contained in this exhibit?
- A. These are the reports that I sent in to the clerk of court for Judge Hegel in Forsyth. And it indicates the water consumption during a period of June through July that's on this sheet, the June 25th through July 10th.
 - Q. And if we turn back into the exhibit two more pages, I'd like to direct your attention to the table that we see there on page -- it has the Bates No. MT015549.
 - A. That is the same thing that was on the first sheet, except that now I was using a spreadsheet. I felt it was a little more convenient to use it.
 - Q. And could you show us what specifically is contained in the spreadsheet?
 - A. Each one of the names of the irrigators, the irrigation period, and the contract water that was used during that period, and then the cumulative contract water used in acre-feet, and then the contract water that was remaining.
- Q. And so this is the way in which you reported your water administration to the court; is that right?

1 A. Yes.

2.

3

4

18

19

- Q. And the other documents contained in this exhibit are similar; they're just for other periods during 2006?
- 5 A. Yes.
- Q. Thank you. I'd like to hand you a different exhibit now. It's been marked M400. Mr. Gephart, do you recognize the document that has been labeled Exhibit M400?
- 10 | A. Yes.
- 11 Q. What is that exhibit?
- A. These are the field sheets that I use. Each one of these sheets represents an irrigator. And these are the sheets that I recorded the pumps that were at the location where they were extracting water from the Tongue and the dates and the CFS that was used at each one of these pumps.
 - Q. And so you have a separate sheet for each irrigator within your section of the river between the Brandenburg gauge and the confluence?
- 21 A. Yes.
- Q. And are these arranged generally from downstream to upstream?
- A. Yes. The first one would be the T & Y. That would be the first location, first measurement that I

```
recorded was at the T & Y. And then subsequent
    irrigators on up towards Brandenburg.
2.
              And I see that the first sheet is even below
 3
         0.
    the T & Y.
                That's the Town & Country Club?
 4
              Yes, right.
5
         Α.
              And did you also keep track of the important
         Ο.
6
7
   gauge flows that were important for your
   administration?
9
              I did.
                      That's in the back pages, on page
    522. And I recorded it to the Tongue River flows.
10
   These were something I used for my information so I
11
   could see what was coming from the state line and then
12
13
   what ended up coming through the Brandenburg Bridge
14
   where my responsibilities started. 'Cause I wanted to
15
   make sure that the flows coming under the Brandenburg
   was adequate to satisfy the needs of the irrigators
16
   north of there.
17
              You mentioned 522. Is that the Bates
18
         Ο.
   No. MT01522?
19
20
         Α.
              That's correct. That would be the first day
21
   starting in May.
2.2
              And can you describe in a little more detail
23
   how you used the gauge flows at the state line and the
```

This was all taken off the website.

Brandenburg gauge to help you in your administration?

24

25

Α.

- Q. And what kind of information were you looking for, or what kind of use did you make of the -- say, the Brandenburg gauge readings?
 - A. Well, on any one of these dates, there was a certain amount of CFS that was required to satisfy the needs of the irrigators below there. And I just wanted to make sure there was adequate water coming through the Brandenburg gauge that would satisfy the needs.

 And that was something I checked just about every day.
 - Q. Did that include both direct flow water and release of stored waters?
 - A. That's correct.

4

5

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2.4

- Q. And was it important for you to know and be sure that the direct flow water was -- how much it was and whether it was getting to where it should go?
 - A. That's correct.
 - Q. And then the stored water, you accounted for that on top of the -- of whatever direct flow water there might be?
 - A. Yes.
- Q. Did you ever have to explain to new people in the valley the difference between the direct flow and stored water?
 - A. Do I have to explain that?
- 25 Q. To new people in the basin?

```
A. To new people, yes. They felt if there was
water in the Tongue, that they had water rights so they
could go ahead and use it.

Q. And, in general, did people take water that
they, in your view, were not supposed to take?

A. Not that I'm aware of. Most of the people I
```

- did know. And most of the new people were below the T & Y Dam. And that land kind of changes hands quite a bit, you know, from new people moving into the valley. They have small acreages there. And one of the first things they do is file for water rights out of the Tongue River. And, ultimately, it's overadjudicated. But they feel if they have a water right that they can go ahead and extract water. And I had to explain to them that they couldn't do that.
 - Q. And so even they knew when they could take water and when they could not take water; is that right?
- 19 A. Pardon me?
- Q. You explained to them, satisfactorily, when they could take water and when they could not take water?
- 23 A. Yes.

7

9

10

11

12

13

14

15

16

17

18

Q. And everybody cooperated with that; is that right?

- 1 A. Once they understood, yes.
- Q. Did you ever see any excessive amounts of return flows coming off of irrigated fields as you traveled up and down your section of the valley?
 - A. No.
 - Q. Say that again.
- 7 A. No.

5

6

8

9

11

12

13

14

23

24

- Q. Did you ever see anything during your administration that you considered to be waste?
- 10 A. No.
 - Q. Was there a procedure by which users or contract holders of storage water could transfer their stored water in a particular season to someone else to use?
- 15 | A. Yes.
- 16 | O. How did that occur?
- A. Usually I was notified that one irrigator, I think they referred to the term as leased their surplus water to somebody that was in need of it. It had to go through the water -- Tongue River Water Users'
 Commission, through their board. And they are the ones that approved it.
 - And then I was notified how much CFS was being transferred under the lease to somebody else.
 - Q. Let me see if I can't point to an example

```
with your help. You have Exhibit M399, the first
document we talked about this morning.

A. Yes.

O. If you turn to the fifth page of that,
```

- Q. If you turn to the fifth page of that, and I think yours is double-sided. So the fifth side, it's a page with the Bates -- Montana Bates number of 015546.
- 7 A. Yes, I have it.
 - Q. Does this spreadsheet of yours show an indication, perhaps in the comments column to the far right, of the kind of leasing of water that you just described?
- 12 A. Yes.

5

6

8

9

10

- Q. Would you show us where that appears?
- A. In the comment -- well, this would be one here.
- Q. You're circling the second entry from the top in the right-hand column?
- 18 A. That's correct.
- 19 Q. What does that show?
- A. That shows that Muggli had a lease of 310 acre-feet from Peila and then 180 acre-feet from 22 Fortune.
- Q. And do we see other examples as we go down that same comments column?
- 25 A. Yes.

```
1
         Q.
              Do you recall what the entry just above the
    one you pointed out refers to, the one that says "3000
 2
    A-F bought from N. Cheyenne"?
 3
              Yes. The T & Y Irrigation District bought
 4
    300 -- I mean 3000 acre-feet from the Northern Cheyenne
 5
    to satisfy their needs. They were running out of
 6
 7
    water.
              And you saw that that was delivered to the
 8
         Ο.
    T & Y?
 9
10
         Α.
              Yes.
11
         Q.
              Okay. And in your experience as a water
    commissioner, were there times when water needed to go
12
13
    by the T & Y Diversion Dam in order to supply users
14
   downstream?
15
         Α.
              No.
16
         0.
              And are there users downstream of the T & Y
    diversion?
17
18
         Α.
              Yes.
19
         O.
              That have storage rights?
20
         Α.
              Yes.
21
         Q.
              Okay.
2.2
              MR. DRAPER: If may have just a moment, Your
23
    Honor.
24
              SPECIAL MASTER:
                                You may.
                            Thank you, Your Honor.
25
              MR. DRAPER:
```

```
BY MR. DRAPER:
              Mr. Gephart, one further question. During
2
         Ο.
   your administration, did you observe what you
 3
   considered substantial amounts of water passing the
 4
   T & Y Diversion Dam?
5
         Α.
              No.
6
              MR. DRAPER: Your Honor, I would --
7
              THE WITNESS: May I ask for a clarification?
8
   BY MR. DRAPER:
9
10
         Q.
              Sure.
              Could you ask that question again, please.
11
12
              I think you answered the question that I
         0.
13
   asked, so I'm --
14
         Α.
              Okay. I just wanted to make sure I answered
15
    that properly.
16
         Ο.
              Sure. Thank you.
              MR. DRAPER: I was just turning to the
17
   Special Master and asking if we could have admitted the
18
19
    last exhibit that we have identified with Mr. Gephart,
20
   and that is Exhibit M400, his field notes.
21
              SPECIAL MASTER: Any objection?
2.2
              MR. KASTE: No objection.
              SPECIAL MASTER: Okay. Then Exhibit M400 is
23
   admitted into evidence.
2.4
                        (Exhibit M400 admitted.)
25
```

```
1
              SPECIAL MASTER: And so is that the end of
2.
    the direct?
              MR. DRAPER: That is the end of the direct,
 3
    Your Honor.
                 Thank you.
4
5
              SPECIAL MASTER: Okay.
                                       Thank you,
   Mr. Draper.
6
7
              Mr. Kaste.
8
                       CROSS-EXAMINATION
   BY MR. KASTE:
9
10
         Q.
              Good morning, Mr. Gephart.
              Good morning.
11
         Α.
              You don't have to look at the exhibit that I
12
         0.
13
   put up there quite yet.
14
              My name is James Kaste. You and I have not
   met before; correct?
15
16
         Α.
              I don't hear you very well.
              I'll try and do better to speak louder.
17
         Ο.
18
              I just told you my name and asked you if we'd
19
    ever met before.
20
              No, we haven't.
         Α.
21
         Ο.
              All right. I don't have a whole lot of
2.2
    questions for you, but I have a few.
2.3
              I think we can agree that during some years
   not all of the irrigators along the Tongue River
24
    irrigated their land; right?
25
```

1 A. Yes.

- Q. And at certain points in any irrigation season, certain irrigators would shut off their pumps or other means of diversion in order to do activities like haying; correct?
- A. That's correct.
 - Q. All right. And if I understand your records correctly, I didn't see that you measured direct flow diversions.
- A. The direct flow? Usually most all of it went to the T & Y. And as far as the direct flow, we got that when it came out of the dam actually. So we knew it was coming down. And we knew that all that water would be going into Tongue River. Once we got into the irrigation season, everything was contract water after that.
- Q. Okay. And if I understand, basically your marching orders from the court, you understood to be to deliver the storage water to the Tongue River water users?
 - A. The stored water, yes, Tongue River users.
- Q. And your marching orders from the court required you to report back to the court the storage water that was used by the Tongue River water users?
 - A. Yes.

```
1
         Q.
              All right. Now, there's a little bit of
    difference between the marching orders from the court
2.
    in earlier years and in 2006 when you were a water
 3
    commissioner. In 2006 there's some new language that
4
    talked about administering the 1914 Miles City Decree.
5
              Did that language, in your view, require you
6
    to do anything differently than you'd done before, say,
7
    in 2005?
8
9
         Α.
              No.
10
         Q.
              Okay. Now, when -- the direct flow changes
    over the course of the year; right? It's variable?
11
12
         Α.
              Yes.
13
              Did you make any changes to anybody's
         Ο.
14
   diversions based on variations in that direct flow?
15
         Α.
              No.
              And did you make any changes in anybody's
16
    direct flow diversions based on, for example, a guy
17
    like Mr. Nance turning on or off his particular direct
18
19
    flow right?
20
              I didn't, no.
         Α.
              All right. Can we look at Exhibit M397?
21
         Ο.
              I have 394. I don't have 397.
2.2
         Α.
23
              That was one you talked about with Mr. Draper
         Ο.
24
    yesterday, and I'll get you a copy.
         Α.
              No. 137?
25
```

1 Q. May I look? I have Exhibit M394 -- or a No. 137. 2. Α. You don't have it up there with you right at 3 O. the moment. I'm sorry. We packed up all the things 4 you talked about yesterday at the end of the day, and 5 now we have to get them all back out. 7 So you have, now, Exhibit 397 in your hands; right? 8 9 Α. Yes, I do. 10 Q. And if I remember right, this is your notes recording the calls that you received from irrigators 11 for their stored water? 12 13 Α. Yes. 14 So this would reflect all the times people Ο. 15 called you and said, I need a certain amount of my stored water? 16 17 Α. Yes. One of the things I noticed is, for example, 18 I don't see calls from Mr. Hayes or from the Brown 19 Cattle Company, and that leads me to conclude that this 20 21 reflects the orders for stored water just from your 2.2 portion of the river? 23 That's correct. Α. So everybody south of the Brandenburg Bridge, 24 Ο.

they would have called Mr. Kepper?

- 1 A. That's correct.
 - Q. All right. And one of the things you often record is the number of days that the person calling in would like to have their water; correct?
 - A. Yes.

2.2

Q. There are a number of entries where the amount of time is not recorded in your notes. So, for example, you would often say they would like their water for five days. But in other notes, it just records a flow rate of maybe 20 CFS without recording how long they want it. And I can point you to a couple if you'd like.

If you go down, for example, to June 21st on the first page, you see an order -- I think that's from Ray Muggli, and it says 20 CFS. And I don't know a date associated with how long that water would be delivered.

Do you see that one?

- A. I do.
- Q. Does it mean anything in particular if there's not a date associated with a particular call?
- A. I don't have an explanation for it. On that particular one that you're asking, I took the call on the 21st, and then I called it in on the same day.
 - Q. And what I'm trying to figure out, 'cause I

```
looked through these and I had somebody who is smarter
than me try and match this information up with certain
other records to see how well they corroborated, and
one of the things we couldn't figure out is how long
this 20 CFS would be delivered for.
```

6

7

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21

2.2

23

24

- A. Yeah. He would be in a different reach. And that would be probably four days before he'd receive it. But giving the dam the name -- or Art Hayes, the name of the irrigator, he knew in what reach of the river he was irrigating. So he would automatically go ahead and give them the lead time that he needed to get that water.
- Q. And I certainly understand needing to take into account the amount of time it takes the water to travel to that particular irrigator. And then there is an additional question about how long that water would be delivered, for what period of time this 20 CFS would go on. And I got the impression that sometimes you recorded that and other times not.
- A. I think that it was a call that -- and the ones where I do have the dates, that would probably be a week or maybe two weeks before they actually needed it. And they felt that that would be the time to call in the order. And so they would know that. But usually, if I don't have a date there, they already

```
1 know that they are going to be receiving that water
2 within four days or six days or whatever. It was an
3 assumption there.
```

- Q. Is there any way to determine from these records how long that delivery lasted after it reached the particular irrigator?
- A. Usually most of these -- I have, for example, on 5/22, for Ray Muggli, he needs 20 CFS from 5/27 to 6/1. And that was called in on the 22nd. So that gave him five days' lead time before he started irrigating.

Most of the time, if they wanted it for a specific period, then I would write that on my notes to let the dam know when the water is to be released.

- Q. So if there's not a specific period associated with an entry in your notes, then it's fair to conclude the irrigator didn't tell you how long they wanted that delivered?
- A. No. 'Cause this on 6/21, for example, 5 CFS for ten days. So I knew that they needed 5 CFS for ten days. So it would be 50 CFS. And I called that in on the same day, as I mentioned, that I received the call. So he knew right away when his water was going to be there.
 - Q. All right.

4

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2.4

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A. There was some assumptions here.

- 1 Q. Okay. Now, if I understand right, so the reservoir orders for 2006, your stretch of river began 2. on May 19 when Mr. Wade Olson called you. That's the 3 first entry on the exhibit? 4 5 Α. Yes. And then they continue throughout the season? 6 Ο. 7 Α. That's correct. All right. Montana hired an expert in this 8 Ο. case. His name is Mr. Book, and he's a civil engineer. 9 And he prepared a report in this case. One of the 10 things he has in his report on Table 4D is a 11 quantification of how much storage water was released 12 13 at certain times. 14 And I'm just going to tell you, for May and June of 2006, he doesn't record that any storage water 15 was released. Do you know why you would be taking 16 orders for storage water in May and June? 17 And I can tell you how he figured it out. 18 looked at what went into and out of reservoir and 19 20 determined that storage water wasn't being released. 21 So his focus for analysis was on the reservoir 2.2 operation.
 - A. I actually don't understand the question. I can't really hear you very well.
 - Q. I'm sorry. I'll try to do better.

23

24

```
1
              Do you know why you would be taking reservoir
    orders at a time when the reservoir is actually
 2.
    storing?
 3
         Α.
              When it's actually storing?
 4
 5
         Ο.
              Yeah.
              I really can't answer that question.
 6
         Α.
                                                      Ι
    really don't know the answer.
 7
              And I want you to look at a different exhibit
 8
    also. And I think that it will help a little bit.
 9
              Would you look with me at Exhibit M400, which
10
    are your field notes. And towards the end of your
11
12
    field notes, you've actually recorded river flows at
13
    various gauges; right?
14
         Α.
              Yes.
              All right. If you'd turn with me to --
15
         Ο.
    towards the back, on page -- the bottom it says
16
    MT015527.
17
18
              I have it.
         Α.
19
              And at the top it says, "2006 Tongue River
         Ο.
2.0
    Flows"; correct?
21
         Α.
              Yes.
2.2
         Ο.
              And the first date that you have recorded
23
    there is May 12th, 2006?
2.4
         Α.
              Yes.
              All right. Let's look at, I think it was
25
         Q.
```

```
May 19th, and see what the flows are at the state line.
              Flows are 389 CFS; correct?
2
              This was 5/19?
 3
         Α.
         Q.
              Yes, sir.
 4
5
         Α.
              Yes.
              And then the water coming out of the dam on
         Ο.
6
7
   May 19th, which you have in the next row down under
    Tongue River Dam, was 120 CFS; correct?
              That's correct.
9
         Α.
10
         Q.
              And if we look, say, at the next day, the
11
    state line flow's 351 CFS on May 20th?
         Α.
              Pardon me? What was the question again,
12
13
    please.
14
              On May 20th, the state line flow was 351 CFS?
         O.
15
         Α.
              Yes.
              And the dam, the releases were 120 CFS?
16
         0.
17
         Α.
              Yes.
              And this pattern generally continues all
18
         Ο.
19
    through this page. So, for example, if we move down to
20
    about the halfway point on this page, you see that you
21
    start repeating this information for later dates in May
2.2
    and June; correct?
23
              That's correct.
         Α.
24
              So if we pick a date in there, say, May 29th,
         Ο.
    since it doesn't have any scratched out, we see the
25
```

```
state line flows of -- are 786 CFS; correct?
         Α.
              Yes.
2
              And at the same time, the Tongue River flows
 3
         Ο.
    from the dam are 175 CFS?
 4
         Α.
5
              Yes.
              And that -- again, that pattern continues
         Ο.
6
7
    throughout the page where the state line flows exceed
    the flows coming out of the dam; correct?
9
         Α.
              Yes.
10
         Ο.
              So the reservoir technically is storing
    during this period of time the difference between what
11
    it releases and what's coming in?
12
13
         Α.
              Yes.
14
              And at the same time, people from the Tongue
         Ο.
15
    River Water Users' Association are calling you and
    asking for stored water; correct?
16
17
         Α.
              Yes.
              And if I understand right, you don't know why
18
         Ο.
    that is?
19
20
              I don't feel qualified to answer that
         Α.
21
    question.
2.2
         Q.
              All right. I'd appreciate an "I don't know."
23
              I know what the -- yeah.
         Α.
              Did you ever give the information that you
24
         O.
    recorded, say your reports to the court, your summaries
25
```

```
of usage, to the actual irrigators during the course of
   the season?
2.
```

3

5

7

8

9

10

11

15

16

17

18

- On this specific farm, they did -- they knew exactly how much water they were using. But any time 4 that they requested how much water they were using and how much was left, they -- I would certainly give it to them.
 - Was it your practice to give everybody a Ο. piece of paper at the end of the year, sort of a receipt kind of accounting?
 - Α. No. That was their responsibility.
- In the course of your work as a commissioner, 12 Ο. 13 had you ever heard that Mr. Hayes tries to run the dam 14 for 50 CFS at Miles City?
 - Would you repeat your question, please.
 - In the course of your work as a water Ο. commissioner, did you ever hear that Mr. Hayes tries to run the dam for 50 CFS at Miles City?
 - I still don't understand the question. Α.
- 20 See it's not just you. Nobody can hear or Ο. 21 understand me.
- 2.2 And I'm just curious if you've ever heard 23 that Mr. Hayes attempted to run the dam in order to keep about 50 CFS at Miles City? 24
- I apologize. But I don't really understand 25 Α.

```
the question.
              It's probably not a very good question.
2
                                                       I
 3
   can move on.
              When you were the water commissioner, was
4
   there water being delivered down the river in order to
5
   maintain a live stream for fish?
              I don't believe that was ever -- I've
7
         Α.
   never -- I don't remember hearing it like that.
9
              All right. When you got your marching orders
   from the court in 2006, you got your order from the
10
   court, were you given any instructions about delivering
11
   water other than stored water?
12
13
        Α.
              No.
14
              Were you familiar with the 1914 Miles City
         O.
15
   Decree?
16
        Α.
              No.
              All right. Think back to your field notes.
17
         0.
   You don't have to look at any of them. I'm not going
18
19
   to ask you about any of the particular numbers here.
   Although, I do appreciate you keeping them. What -- I
20
21
   guess, what did you do with the information that you
2.2
   reported in your field notes?
              I recorded -- everything that I wrote down
23
   pertaining to my job, I kept in a folder. And I had my
24
   maps as well in there showing the locations of the
25
```

```
purchases along the Tongue River. And when I no longer
    was a water commissioner, all of that information I
 2.
    turned in to the Tonque River Water Users' Association.
 3
              And what I'm asking is, in the day-to-day
 4
    performance of your job as a water commissioner, what
 5
    did you do with the information that you recorded?
 6
 7
         Α.
              I kept that.
              And I get the impression that you recorded
 8
    the amount of water used at particular diversions;
 9
10
    right?
11
         Α.
              Yes.
              And then you incorporated that into the
12
         Ο.
13
    summary that you sent in to the court; correct?
1.4
         Α.
              Yes.
15
         Ο.
              And so the summary you sent into the court
16
    reflects the amount of water that you measured at each
    diversion point?
17
18
         Α.
              Yes.
19
              Okay. And I don't get the impression that
         Ο.
    you measured the water in any stream gauge after the
20
```

A. After the Brandenburg -- everything I recorded was -- when I say "after" is from Brandenburg to the mouth of the Yellowstone.

21

25

Brandenburg Bridge.

Q. Right. And so all I'm trying to figure out

```
is after the Brandenburg Bridge -- and you recorded the
    gauge data from the Brandenburg Bridge gauge; right?
2.
 3
         Α.
              Yes.
         Ο.
              After that, the only thing that you recorded
 4
    would be the actual diversions by the individual
5
    irrigators?
6
7
         Α.
              That's correct.
              So you're not really measuring flows at any
8
         Ο.
    other point after the Brandenburg Bridge?
9
10
         Α.
              No.
              So let's look at the reports that you sent to
11
         Ο.
    the court. And I've -- you should have in front of you
12
13
    Exhibit M394. And what I'd like you to look at is
14
    the -- no, not the last. It's actually a page sort of
15
    in the middle with the Bates stamp at the bottom
    MT10027.
16
              I have it.
17
         Α.
              And I picked this because I believe it to be
18
         Ο.
    your final report to the court for 2006. There's
19
    actually a cover letter on the preceding page that
20
21
    seems to indicate this particular report was for the
2.2
    period through September 30th.
23
              And I looked at all your reports, and this
    has the biggest numbers, which leads me to conclude
24
```

this was the last one. Is that a fair assumption, this

```
is the last one for 2006?
         Α.
              Yes.
 2
              All right. I have a couple of questions
 3
         Ο.
    about the contents of this particular report. First,
 4
    it's true, I think, that a number of the water users
 5
    identified on your report -- which only covers your
 6
 7
    portion of the river; correct?
 8
         Α.
              Yes.
              A number of them used less than the amount of
 9
         Ο.
10
    water that they have contracts for; correct?
11
         Α.
              Yes.
              All right. And there are a couple of users
12
         Ο.
13
    that actually used a little bit more; right?
1.4
         Α.
              Yes.
15
         Ο.
              All right. In particular, the very first
    one, the T & Y Irrigation District, if I read this
16
    right, under the column "Contract water remaining
17
    acre-feet," there is an asterisk in front of the number
18
19
    there which corresponds to a notation in the comments
20
    that says "Amount over contract"; right?
21
         Α.
              Yes.
2.2
              So we can agree that the Tongue River -- the
    T & Y Canal, in 2006, used 1220 acre-feet more than it
23
    had a contract for; right?
2.4
25
         Α.
              I think that's what I meant there, yes.
```

1 Q. All right. And that's even 1200 more than the amount that they purchased from the Northern 2. Cheyenne Tribe? 3 Α. Yes. 4 All right. We can see in the second to last 5 Ο. column the actual contract amount, which reflects a 6 7 10 percent pro rata reduction; right? 8 Α. Yes. All right. 'Cause their full amount is 9 Ο. 10 5280 shares. And they've been reduced to 4761; right? 11 Α. I believe so, yes. And if we add 3000 acre-feet from the T & Y 12 Ο. 13 Canal purchases from the Northern Cheyenne Tribe, we 14 get about 7700. And the difference between what they used in the fourth column over and 7700 is about 1220 15 acre-feet; right? 16 I'm really not sure. I mean, this is seven 17 years ago, and I just -- a lot of times I look at my 18 19 notes and I kind of question what I did. But at the time I did this, it made a lot of sense. 20 21 0. I think it still does, but I've spent a lot 2.2 of time looking at it. And here's basically my question about this 23 information. How is it possible, with you on the river 24

making sure people are diverting only what they are

```
1 supposed to, that the T & Y Canal can divert 1220
2 acre-feet more than it's supposed to?
```

2.2

- A. That was the stored water, is where it was coming from, and that would be the Northern Cheyenne.
- Q. No. I'm wondering how it's possible, with the water commissioner on the river who is measuring diversions every day, the T & Y Canal can use 1220 acre-feet of water over what it is supposed to be diverting.
- A. There is water in the dam. And at that particular time -- I'm trying to remember, 'cause he can also get the level -- what the water level was in the dam, and there was adequate water there. But it has to be accounted for and -- as far as the usage goes, and to make up the shortfall, then the water had to be purchased from the Northern Cheyenne to make up the difference.

Now, there's a difference between what the stored water is for the irrigation company or organization and what the Northern Cheyenne has there, and that is -- I really can't give you a good answer, but somebody will give you a good answer.

Q. Well, I hope so.

When you say "dam" in the course of that last answer, you're referring to the Tongue River Dam?

- 1 A. That's correct.
- Q. So this 1200 acre-feet of water was released from that dam at some point during the irrigation season, not pursuant to an order from the T & Y Canal, and they used it?
- A. I remember the time, and there was a lot of panic going on because there was a demand for water.

 And they were just running out of water to meet the demands. And this was something that was taken care of at that time, but I can't give you a good explanation
- Q. But you measured the water that went into T & Y Canal, and it included this 8981 acre-feet of water?
- A. On Exhibit 137, where I have a sheet on the 16 T & Y?
- Q. I think that you need to look below the No. 137. That's the docket number for this case. The exhibit number is below that one.
- A. I think the one I'm talking about is 400, the one I have, for individual irrigator.
 - Q. Yes, sir.

for it right now.

11

2.2

- A. Looking under that, there might be an explanation there.
- Q. Well, do you believe that you accurately

```
recorded the amount of water that the T & Y Canal used
    in 2006?
2.
              Yeah. This is accurate. But I'm --
 3
         Α.
    unfortunately, I can't give you a good explanation for
 4
    this.
5
              That's okay. It was a long time ago.
         Ο.
6
                                                      Ι
    think in the course of answering one of Mr. Draper's
7
    questions, you didn't see return flows coming back into
    the stream off the fields in the course of your work;
9
10
    right?
11
         Α.
              Yes.
              All right. Now, we can agree that return
12
         Ο.
13
    flows often show up in the river as a result of
14
    movement through the ground; right?
15
         Α.
              Yes.
16
              And you wouldn't be able to visually see
    return flows in that instance; right?
17
18
         Α.
              Yes.
19
              And if I understand correctly, you weren't in
         Ο.
    the business of calculating the effect of return flows
20
    on the stream in 2006?
21
2.2
         Α.
              Yes, that's correct.
              And if I understand right, you didn't measure
23
24
    or regulate any groundwater wells in the course of your
```

work?

- 1 A. No, I had nothing to do with those.
- 2 Q. And that would include CBM wells as well?
- 3 A. That's correct.
- Q. Okay. And if I understand right, your regulatory duties did not extend out into the tributaries of the Tongue River?
- 7 A. No, it didn't.
 - Q. And I assume -- I'm not even sure if this is in your stretch of the river -- but I assume you didn't measure any diversions that may have occurred on the Northern Cheyenne Tribe Reservation?
- 12 A. No, I didn't.
- Q. Did you ever make an attempt to measure the amount of water that might be exiting the T & Y Canal at any given time?
- 16 A. No.

8

9

10

11

2.4

- Q. Your responsibilities wouldn't require you to go down that canal and do anything; right?
- A. Yes. But -- yeah. My responsibility was just making sure that they received the water there at the outtake.
- Q. And isn't it true that quite often the T & Y

 Canal uses less than its full right of 187.5 CFS?
 - A. Would you repeat the question, please.
- Q. Sure. I think that the -- or the T & Y Canal

Cross-Examination by Mr. Kaste CHARLES GEPHART - November 15, 2013

```
has a water right to take 187.5 CFS out of the river?
         Α.
              Yes.
2
              Oftentimes, very often, they don't actually
 3
         Ο.
    take that much out of the river; correct?
4
              At the beginning of the irrigation season, I
5
    can see that they wouldn't. At the very beginning.
6
7
         Q.
              And we'll have -- Mr. Muggli is going to
              He'll tell us how he runs the T & Y Canal.
8
    testify.
              But when the T & Y Canal is taking less than
9
    its full appropriation or its full water right, do you
10
    make any adjustments to the direct flow diversions of
11
    anybody else on the stream?
12
13
         Α.
              No.
14
              And if I understand right, during your time
         O.
15
    as a commissioner, I don't think you ever had the need
    to shut anybody's diversions off?
16
17
         Α.
              No.
18
              So that one might not be clear. Do you agree
         Ο.
    that you didn't have to turn anyone off?
19
20
         Α.
              I agree.
21
         Ο.
              Thank you.
              And can we agree -- and I know that this is
2.2
23
    far from your area. But I assume that you looked at
    the Tonque River Reservoir on a regular basis, as you
24
    recorded the flows and things, Tongue River Reservoir
25
```

Examination by the Special Master CHARLES GEPHART - November 15, 2013

```
always had water in it during your time as a water
    commissioner?
2.
 3
         Α.
              Yes.
         O.
              Even late in the season?
 4
              There was water in the reservoir, yes.
5
         Α.
              And the Northern Cheyenne Tribe had some of
         Ο.
6
    that and at times sold it?
7
8
         Α.
              I knew it -- yes.
              And they still had more to sell at the end of
9
10
    every year; right?
11
         Α.
              That, I don't know.
12
              And there was still a supply of water
         Ο.
13
    available to irrigators in Montana at the end of every
14
    year; right? There was water in the reservoir?
15
         Α.
              Yes.
16
         Ο.
              All right. Thank you, Mr. Gephart.
                                                     Ι
    appreciate your time.
17
18
         Α.
              Okay.
19
              SPECIAL MASTER: So, Mr. Gephart, I just have
    a couple of, I think, relatively short questions.
20
21
                           EXAMINATION
2.2
    BY SPECIAL MASTER:
              So the first is, during some of the time that
23
    you were acting as the water commissioner, the T & Y
24
    irrigation canal would have had both contract water
25
```

Examination by the Special Master CHARLES GEPHART - November 15, 2013

being delivered and direct flow; is that correct? Α. Yes. 2 So for purposes of determining whether or not 3 Ο. they are taking the correct amount from the river, how 4 would you know what the direct flow amount was? 5 By knowing what came into the dam and then 6 Α. what was being released from the dam. Like, the 7 difference between those two would know what would be coming down to the T & Y. And it would be a loss on 9 its way down. I've recorded a couple instances there. 10 But the direct flow was in -- was if they 11 needed more than that, then they would order the 12 difference between direct flow and the contract water. 13 14 And so to determine whether or not they were taking the correct amount of contract rights, did you 15 also have to know what their direct flow rights were at 16 that time? 17 18 Α. Yes. 19 So when you would measure how much water they Ο. were taking, would you compare that to your direct flow 20 21 rights and contract rights? 2.2 Α. Yes. So I have a question, just so that I 23 Okav. understand it, on Exhibit M400, which are your field 2.4 notes. 25

1 Do you have those in front of you?

Yes, I do. Α.

2.

3

5

6

7

9

10

11

12

- So if you could turn to the page that has the Ο. Bates stamp that's Montana 015488, which is labeled at 4 the top "2006 T & Y Irrigation District Flows." And if you want, I'd be happy to try and find that correct page for you.
- I have it. 8 Α.
 - So as I understand the way in which this page and a lot of the other pages -- or at least the way this page is organized, it looks like you actually started the first date on the right-hand side and moved to the left?
- 14 See, I started using it like this. Α.
- 15 O. Okay.
- And then I started using -- a spreadsheet 16 made more sense, and even it confused me when I 17 returned to these sheets. Then I finally -- it was 18 explained to me how I did it. 19
- 20 Okay. And so just on the -- if we just look Ο. 21 at the right-hand column, you'll see that you have the 2.2 date on the far right column and then the next column 23 says "CFS."
- And so here the first dates say decree, so I 24 assume that means that at that point they are using 25

Examination by the Special Master CHARLES GEPHART - November 15, 2013

```
their direct flow decreed rights?
         Α.
              That's correct.
2
              Okay. And then, like starting on 5/17, I
 3
         Ο.
   began to see a number -- first couple of numbers are
4
    122, and it goes down to 107 and then 106.
5
              So what are those numbers?
6
7
         Α.
              Beginning in 5/23?
              5/17 in the right-hand column.
8
         Ο.
                     5/17, it says decree and then 122 CFS.
9
         Α.
                    So what is the 122 CFS measuring?
10
         Ο.
              Yes.
              That would be contract water. And by
11
         Α.
    explanation, if you would drop down to 5/23, it has
12
13
    decreed, .12, that was how much decreed water there
14
    was. And then there was 107 added to it, which was
15
    contract water.
16
         Q.
              Okay.
              That's what I got down here. And I thought
17
         Α.
    it would be a good idea to -- what was decreed, I
18
    should have put what the CFS was. And I didn't do it.
19
    It was not my responsibility to record the decreed
20
21
    water.
2.2
              And let me just make sure there are not some
23
    other pages that I need an explanation of.
    think that's fine.
2.4
              SPECIAL MASTER: So those are my only
25
```

```
questions.
              Mr. Kaste?
 2.
                          I have nothing further.
 3
              MR. KASTE:
              SPECIAL MASTER:
                              Okay. Thank you.
 4
5
              Mr. Draper?
                      REDIRECT EXAMINATION
6
7
   BY MR. DRAPER:
              Mr. Gephart, you were asked by Mr. Kaste if
8
   you were familiar with the Miles City Decree.
9
10
   believe your answer was no. As a practical matter, did
   you know what needed to be done with respect to direct
11
   flow and deliveries to the T & Y?
12
13
         Α.
              Yes.
14
              And when you were in the period where the
         Ο.
   T & Y was receiving both its direct flow and some of
15
    its storage water, if I understand correctly, a certain
16
   amount of water was ordered under those conditions to
17
   be released from the reservoir. And that was reduced
18
   by the agreed transit losses. And that allowed you to
19
2.0
   determine how much contract storage water the T & Y was
   receiving at any given time.
21
2.2
         Α.
              Uh-huh. Yes.
23
              And the rest of the water that was reaching
   their headgate could be diverted, then, under their
2.4
   direct flow right; is that right?
25
```

```
1
         Α.
              Yes.
2
              And as part of your administration, you did
         Ο.
   keep an eye on the gauges, not only at Brandenburg
 3
    Bridge, but on downstream to the confluence; isn't that
4
5
    right?
         Α.
              Yes.
6
7
         Q.
              You answered "yes"?
8
         Α.
              Yes.
              And, in fact, those are shown in your field
9
         O.
10
   note tabulations, aren't they?
11
         Α.
              Yes.
              I believe you answered one question for
12
13
   Mr. Kaste, that you never had to turn anyone off.
14
    you ensure that when people needed to turn off their
    pumps, having received all of their contract water that
15
    they had ordered, that they did so?
16
17
         Α.
              Yes.
              MR. DRAPER: No further questions, Your
18
19
   Honor.
20
              SPECIAL MASTER: Okay. Thank you very much,
21
   Mr. Draper.
2.2
              So thank you, Mr. Gephart, for testifying.
23
              THE WITNESS:
                             Thank you.
24
              SPECIAL MASTER: And so you can now step down
    from the witness box.
25
```

```
1
              So, Mr. Draper, we can take the first morning
   break right now. I'm just wondering, if we are going
2.
   to have three witnesses this morning, maybe we can take
 3
   a break in between each one.
4
5
              MR. DRAPER: Very good, Your Honor.
   would be, I think, a good way to approach it.
6
7
              SPECIAL MASTER: That way you can make sure
   the witness box is tidied up before the next one comes
8
9
   on.
        Thank you.
              MR. DRAPER:
10
                           Thank you.
                        (Recess taken 9:31 to 9:41
11
12
                        a.m., November 15, 2013)
13
              SPECIAL MASTER: Okay. Everyone can be
14
   seated.
15
              MR. SWANSON: Your Honor, we've lost
16
   Mr. Draper.
              SPECIAL MASTER: Oh, here he is.
17
18
              MR. DRAPER: Sorry about that, Your Honor.
   We are ready to call our next witness.
19
20
              I wanted to inquire of Your Honor if there's
21
   been any further notice about whether we're going to
2.2
   need to be moving out of here.
              SPECIAL MASTER: I think it looks like we're
23
   going to be moving out. I haven't heard anything else.
24
   So that looks like what we'll be doing.
25
```

```
1
              MR. DRAPER:
                           Okay. And in that process, will
    you be looking to us to pack up your boxes and make
 2.
    sure that they get transported to the new location?
 3
              SPECIAL MASTER:
                              That's a good question.
                                                         I'm
 4
 5
    glad you thought about it because I would have
    forgotten entirely, and I would have had a lot of boxes
 6
 7
   here I probably would have preferred to have over
    there.
 8
              So, yes, it would be valuable if -- I quess
 9
10
    there's a total of six boxes up front here. So what
    I'll make sure is -- I've been making sure that we've
11
    repacked each of those boxes at the end of each day so
12
13
    that we know exactly where the exhibits are.
14
    would propose, at the end of today, I'll get these
15
   boxes packed up with Suzie's help. And then if you
    wouldn't mind transporting it, it would certainly be
16
    easier for me.
17
18
              MR. DRAPER: I thought that might be the
19
          And the parties, I'm sure, will be glad to make
    sure that happens.
20
21
              SPECIAL MASTER: As long as we're on the
2.2
    subject, so are we going to need help moving these
23
   boxes back out of here? Why don't we go off the
    record.
2.4
                        (Discussion held off the
25
```

```
1
                        record.)
              SPECIAL MASTER: So back on the record. Go
2
    ahead and call your next witness.
3
              MR. DRAPER: Your Honor, we would call as our
4
   next witness Mr. Alan Fjell. Mr. Cory Swanson will be
5
   doing the examination.
6
7
              (Alan Fjell sworn.)
              THE CLERK: Please have a seat. State your
8
9
   name and spell it, please, for the court reporter.
10
              THE WITNESS: Alan, A-1-a-n F-j-e-1-1.
11
              SPECIAL MASTER: Good morning, Mr. Fjell.
12
              THE WITNESS: Good morning.
13
              SPECIAL MASTER: Mr. Swanson.
14
              MR. SWANSON: Thank you, Your Honor.
15
                          ALAN FJELL,
16
   having been first duly sworn, testified as follows:
                       DIRECT EXAMINATION
17
   BY MR. SWANSON:
18
19
              Good morning, Mr. Fjell.
         O.
              Good morning.
20
         Α.
21
         Ο.
              I wonder if you could tell us where you
2.2
    currently live.
23
              I currently live in Birney, Montana.
         Α.
24
              What's your current occupation?
         Ο.
              Farm boss for the Diamond Cross.
25
         Α.
```

- 1 Q. And what's your responsibilities as the farm boss for the Diamond Cross Ranch? 2. Taking care of all the farming, irrigating, 3 Α. haying. 4 5 How long have you been in that job? Q. I believe since 2005. 6 Α. 7 SPECIAL MASTER: Is that the Diamond Cross brand there on your jacket? 8 THE WITNESS: Yes, sir. 9 BY MR. SWANSON: 10 Can you tell us a little about your 11 Q. background prior to working for the Diamond Cross, your 12 13 education and some of your work experience. I have a bachelor's degree in secondary 14 education, biology. Did my stint in the Air Force, 15 taught school for a while. Worked for Peabody Coal 16 Company as a wildlife biologist for ten years. Ran the 17 Ashland Sawmill for the Cheyenne Tribe. And went back 18 into agriculture again. 19 So did any of that work experience include 20 Ο. 21 irrigation, and did you have any working knowledge of 2.2 irrigation before you became a water commissioner?
 - A. Oh, yes. Yes.

23

24

- Q. Can you tell us about that?
- A. Yeah. I grew up in the Birney community on

the Diamond Cross Ranch -- or on the Three Circle Ranch. Mr. Hayes' place now. My father was the 2. foreman there. It was all irrigated. I've worked on 3 several irrigated places growing up as a kid before the 4 child labor laws. 5 And I actually had my own place leased for a 6 7 while, and it was irrigated. So what kind of irrigation were you doing in 8 those previous years? Was it flood or sprinkler? 9 10 Α. Back in those days, it was all flood. Open ditch flood? 11 Q. 12 Open ditch flood, yes. Α. 13 O. Have you ever served as a water commissioner? 14 Α. Yes. And was that in the Tonque River Basin? 15 Ο. That was in the Tongue River Basin in 2002. 16 Α. How did you end up becoming a water 17 Ο. commissioner? 18 I was approached by Art Hayes, asked if I 19 Α. could help them out. At that time, I was running a 20 21 little portable sawmill. The sawmill in Ashland was 2.2 down. And I told him yes, that I would do it. Did you receive any training before you 23 became a water commissioner? 24 Yes, we went through the training in 25 Α.

Harlowton. So we heard from Mr. Roberts from DNRC 2 earlier this week, and he described the training. 3 Is that the type of training that you received? 4 Exactly. That was exactly what we went 5 Α. through. And out in the field also, through weirs, 6 7 using Marsh-McBirney and that other kind of equipment they use, pencil and paper. So the training included the measurement. 9 Did it also include any discussions of Montana water 10 law? 11 Yes, it did. 12 Α. 13 Ο. And who -- who did you -- I apologize. 14 Do you recall who was helping put on that 15 training other than the DNRC folks? Judge Lobel was there. And the district 16 Α. court judge for that district, the Harlowton district 17 on the Musselshell River, was also there. 18 19 Can you tell us who Judge Lobel is? O. Judge Lobel was the state water judge. 20 Α. 21 Ο. And who did you serve with as water 2.2 commissioner? Were you the only commissioner on that 23 year? No, I was the junior commissioner. Chuck 24 Kepper was the senior commissioner. 25

- Q. I apologize. Go ahead. Finish that answer.
 I didn't hear you.

 A. I said, I worked with Chuck Kepper. He was
 the senior commissioner; I was the junior.
- 5 Q. So did Mr. Kepper give you any training or 6 any additional guidance along the way?
- A. Yes, he did. And he'd been a commissioner
 the year before. And we went to all of the locations
 checking all the pumps, looking over the whole Tongue
 River run.
- 11 Q. So what year was this?
- 12 A. 2002.
- Q. So when you said you went through all the pumps on the river, you and Mr. Kepper did that together; is that right?
- A. Together, yes. And I should have said diversion points, not pumps.
- 18 Q. Was that at the beginning of the irrigation 19 season?
- 20 A. Yes, it was.
- Q. And then after that, did you two operate together the whole year, or did you split up?
- A. No. We split up after we got our baseline
 put down. We got introduced to the new equipment, the
 measuring device, I don't know, ultrasound or Doppler,

l or whatever it was.

2

3

4

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14

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21

2.2

23

2.4

25

And there were people irrigating before we were put on. So some pumps were running, and we used it to establish baseline. They were still on flow right at that time, I believe. We kind of set a basis if water was going over the T & Y Dam, it was flow right. Because beyond there, there were no extraction points that I knew of, or Chuck also, I guess. Because we never monitored anything below the T & Y Dam.

Q. So you mentioned the ultrasound device. And Mr. Kepper actually demonstrated that device either yesterday or the day before.

Is that the same one?

- A. Yes, it is. But we didn't have any training on that. We learned it by the manual. And we did check it against some flow meters, and it was accurate. We were evidently setting it up right.
- Q. Had you had any experience in dealing with the technical electronic or scientific instruments before in your life?
- A. Yes. When I was going to college, I worked in the microbiology lab. We used a lot of instruments and stuff in there. Also, I did an independent study for Yellowstone County Air Pollution Control Board.
 - Q. And what did you study in that independent

```
study?
              We were doing fluoride analysis of air and
 2
    grass samples.
 3
              And then you mentioned you worked for Peabody
 4
         Ο.
    Coal as -- what was that job?
 5
              I was the foreman of the sawmill. No, I'm
 6
         Α.
    sorry. Peabody Coal, I was an environmental scientist.
 7
              Did you do any water or soil measurements on
 8
         Ο.
    that job?
 9
10
         Α.
              I did help John Wheaton, who was at the DNRC.
    He was the hydrologist working for Peabody at that
11
12
    time, and I helped him with the Marsh-McBirney a couple
    times on the flows on Rosebud Creek. And we did water
13
14
    sampling, pHs, stuff like that, yes.
15
         O.
              So it wasn't particularly challenging for you
    to figure out how to use the devices?
16
                   And it had a good manual with it.
17
         Α.
              MR. SWANSON: Your Honor, I've got a number
18
19
    of documents I want to hand him. May I approach freely
20
    to do that?
21
              SPECIAL MASTER: You may.
2.2
   BY MR. SWANSON:
              I've just been admonished by the court
23
24
    reporter to slow down a bit.
25
         Α.
              Okay.
```

```
1
         Q.
              Mr. Fjell, I've handed you a document that's
   marked Montana 380A. And if you'd turn a couple pages,
2
    you'll see 380B.
 3
              Do you recognize this document?
4
                    This is the order appointing me as the
         Α.
5
    water commissioner.
6
              So the first couple pages are the petition,
7
         Q.
    and then the order is at the end, the 380B; is that
9
    accurate?
10
         Α.
              Yes, 380B.
              I'd like you to look at a couple of items on
11
         Ο.
12
    this document. So going to the 380A, the second page
13
    there, the number at the bottom is MT09973. And we're
14
    going to look at those bottom two paragraphs of that
15
   page.
16
         Α.
              Yes.
              You see, in the second paragraph from the
17
         Ο.
    bottom, about halfway through that paragraph, it starts
18
    out "In times of shortage."
19
20
              Do you see that?
21
         Α.
              Yes, I do.
2.2
         Q.
              Could you just read that sentence for us
23
   please.
              "In times of shortage, the Tongue River Water
24
         Α.
    Users' Association has interpreted the 'equal and
25
```

```
ratable right to water' language in Section 8 of the
    Water Purchase Contract as requiring delivery to the
2.
   water users on a pro rata basis."
 3
              So did you understand that in 2002 water
4
    users were receiving water on a reduced or pro rata
5
   basis?
6
              Yes, sir.
7
         Α.
              Do you remember what the percentage reduction
8
9
   was approximately?
10
         Α.
              It was approximately 50 percent.
              So if you took a water user who had, say, 200
11
         Ο.
    acre-feet of shares in the reservoir, would he or she
12
13
    get about a hundred acre-feet?
                                     Is that right?
14
         Α.
              (Witness nods head.)
15
         Ο.
              And did you apply that evenly across the
   board to all water users?
16
17
         Α.
              Yes, we did.
              I want to look at the next paragraph.
18
    actually carries over to the following page a little
19
20
   bit. And here the court is discussing measuring all
21
    water users.
2.2
              And I believe you just testified that you and
23
   Mr. Kepper actually did do that measurement for all
    water users?
2.4
```

Yes, we did.

25

Α.

- Q. Is it true not all the water users that had a measuring device set up at that point?
 - A. Yes, it is true.
- Q. And so looking at the following page, it mentions the electronic ultrasound measuring device.
- 6 And you testified a minute ago that you used that to
- 7 | measure the diversion points. My question is: Did you
- 8 do that just at the beginning, or did you ever do
- 9 additional measurements throughout the season to
- 10 | double-check people's pumps, for example?
- 11 A. If they requested that we measure again, we
- 12 did. Otherwise, we used the reading from the beginning
- 13 of the season.
- Q. And that device was only for something that
- 15 | had a pipe; is that correct?
- 16 A. Correct.
- Q. So it's limited to pumps or some kind of a
- 18 | tube?

- 19 | A. Yes.
- Q. What did you do for diversions that didn't
- 21 have a pump? And maybe you could tell us what other
- 22 diversions that would be out there that didn't have a
- 23 | pump.
- 24 A. Some of the diversions were a dam gravity
- 25 | flow diversion. Two of them had flumes. The Amish

```
ditch had nothing. So we measured that one with the
   Marsh-McBirney to determine the flow.
2.
              I'm trying to think. There was one other
 3
   ditch that we had to use the Marsh-McBirney on. It was
4
   a Peabody property down by the Brandenburg Bridge.
5
   if memory serves, he only irrigated one time.
                                                    It was a
6
7
   Crisafulli pump. And we couldn't get a reading off of
   it with the ultrasound machine. So we did a
   Marsh-McBirney cross-section across his ditch to
9
   determine the flow.
10
              And you said he only irrigated one time?
11
         Q.
         Α.
              That's all I remember him irrigating on that,
12
13
   yes.
14
              If we stay on that third page there and go
15
   down to about the middle of the page, there's a number
16
   of indented items that are noted A, B, C, D.
              Do you see those?
17
18
              Yes, I do.
         Α.
              Looking at item A there, it references
19
         Ο.
   contract holders providing maps to the location of
20
21
   their points of diversion and measuring devices.
2.2
              Did you receive maps from any of these water
23
   users?
              No, I did not.
2.4
         Α.
```

25

Q.

How did you find their points of diversion

and keep track of it?

8

9

10

11

12

13

17

18

19

20

21

2.2

- A. You could tell, more or less, where the
 points of diversion were. It's not hard if you follow
 a ditch or you see a wheel line or a pivot. And you
 can find that point of diversion. Also, they helped.
 They would show you where their points of diversion
 were.
 - And we recorded all the points with a GPS that year for the Tongue River Water Users' Association so that they could establish a map.
 - Q. So do you think you missed any points of diversion, or did you get them all?
 - A. I think we got every one of them.
- Q. Do you know if any of the points of diversion were changed throughout the season, and if so, did they notify you?
 - A. No, I don't believe any of them were. I don't remember any of them being changed.
 - Q. Looking at item B, it says, "The water users will not be able to divert contract water until the infraction is corrected." And I believe the infraction they mean is the lack of a map up above.
 - How did you deal with that correction?
- A. It was the water board, the Tongue River
 Water Users' Association, that gave us the GPS and told

 $1\mid$ us to establish the maps using the GPS.

- Q. So you had those locations, and that's how you tracked contract water from that point forward?
 - A. Right.
- 5 Q. Looking --

2

3

4

8

9

- A. Excuse me. From that point forward, we knew where the locations were. We had been to them.
 - Q. Okay. And then looking at Item C, did the contract water users order water? Did they tell you, I need this much water?
- 11 A. Yes, they did.
- Q. And then your responsibility was to measure it when it was delivered?
- 14 | A. Yes, sir.
- Q. Did you or Mr. Kepper, to your knowledge, go on to their fields to measure how they were using it once it went past the headgate?
- A. No, sir. Our instructions were to measure at their headgate or as close to their headgate as we could get. And once it was through, it was their responsibility. And you can use contract water for anything you want to use it for. It's not held to the decreed water user law.
- Q. We'll look at one more item on this document.

 If you could go to the next page, item G. And it says,

- 1 "For the year 2002, the commissioners may be required
 2 to administer decreed water."
 3 Do you know if you and Mr. Kepper had to
 - Do you know if you and Mr. Kepper had to administer decreed water?
 - A. Yes, we did.

4

5

8

9

10

11

13

18

19

20

21

2.4

- Q. And do you recall what decreed water rights you were focused on that year?
 - A. The only two that we measured decreed water on were the Nance Ranch and the T & Y Ditch.
 - Q. When you say the Nance Ranch, you mean the Nance Cattle Company, Mr. Jay Nance?
- 12 A. Yes, I do.
 - Q. And the T & Y Ditch. Why those two?
- A. They -- there was -- we would take a

 measurement on water coming into the reservoir at the

 time we went on stored water. When you went on stored

 water, you would take that measurement every day.
 - And the first, I believe it's 10.48 CFS, went to the Nance Cattle Company. And then anything that was left over went to the T & Y Ditch. And we never exceeded that amount. There are two requirements.
- Q. Were those two the two most senior water rights on the river?
 - A. Yes, in the 1914 decree.
- Q. And do you recall the amount of decreed water

```
for the T & Y Ditch?
              187 and a half, I believe.
2
              Okay. Let's go ahead and turn to that
 3
         Ο.
   Montana 380B, which is that order. It may even be
4
    attached to the same document you're looking at.
5
              Do you have that?
6
              Yes, sir, I have it.
7
         Α.
              And looking there at paragraph 1, that's your
8
         Ο.
    appointment, along with Mr. Kepper, correct, as water
9
    commissioner?
10
              Yes, sir.
11
         Α.
              If we look at the bottom of paragraph 2, that
12
13
    last sentence in bold, I wonder if you could read that
14
    for us, please.
15
         Α.
              "No water user may use any water flowing in
    the Tongue River except as distributed by the water
16
    commissioners."
17
18
              Did you understand that to mean not just
    storage water but decreed water?
19
20
              Yes, sir, I did.
         Α.
21
         Ο.
              Did you enforce that?
2.2
         Α.
              Yes, we did.
23
              If you could turn to the next page for a
         Ο.
   moment. And looking at item 4. Item 4 discusses
24
   keeping daily records distributed to each water user
25
```

```
and filing summaries with the clerk of court biweekly.
2
              Did you keep records of the diversions and
    the amount that was delivered of stored water?
3
         Α.
              Yes, sir, we did.
4
5
              When you say "we," do you mean you and
         0.
   Mr. Kepper?
6
7
         Α.
              Yes.
              And when -- did you report those records to
8
    the clerk of court?
9
10
         Α.
              Yes, sir. Every two weeks we would get
    together and compile our data and put it in on one
11
    sheet.
12
              So if the record was submitted, it was the
13
14
    compilation of you and Mr. Kepper together?
15
         Α.
              Yes, it was.
              All right. We'll look at a couple of those
16
    later.
17
              And looking at No. 5 -- I guess I'll ask you
18
    one more question about No. 4.
19
20
              Did you keep all your daily records of
21
    everybody's diversions once you turned in the report to
2.2
    the court?
              I kept them for a while. But that was 11
23
         Α.
24
    years ago. No, I have not kept them.
```

25

Q.

So the record that was turned in to the court

wasn't everything you had written down. It was only
what you compiled and turned in; is that correct?

A. Yes.

3

4

5

6

7

9

10

11

12

13

14

15

16

17

18

19

- Q. Then looking at No. 5, it indicates that every water user needs to have suitable headgates or other ways to turn water off. Did you encounter anyone that didn't have a suitable headgate or a way that they could shut off a diversion?
 - A. No, sir, I did not.
- Q. Now, I believe you testified a minute ago that you and Mr. Kepper split up the responsibilities on the river once the original initial measurements were done. Could you indicate for the Court on this map that's next us to, which is a blowup of Figure 1 from Mr. Book's report, which is Exhibit M5, could you just indicate to the Court where that dividing line was? There's actually a marker there on the handrail next to it. You can mark that with a black Sharpie marker if you want.
 - A. (Witness complies.) About there.
- Q. Go ahead and describe where you just marked that.
- A. I marked it right at the Brandenburg Bridge.

 And that is approximate, because I was talking to Chuck

 about this earlier on the division because I didn't

- ALAN FJELL November 15, 2013 Direct Examination by Mr. Swanson remember it, and he said he was pretty certain he had the Ball Ranch. 2. And there are a few north of the Brandenburg 3 Bridge, a few Ball Ranch pumps. Actually, just one, I 4 think, if I remember right. It's been a long time ago. 5 And then I would start at the Hamilton Ranch and go on 6 from there. 7 So basically the dividing line was Ball 8 Ranch, going south, would be Mr. Kepper; the Hamilton 9 Ranch going north would be yours? 10 Yes, sir. 11 Α. Now, why did you end up with the northern 12 Ο. 13 half and Mr. Kepper had the southern half? I just thought it was a little more ethical. Α.
- A. I just thought it was a little more ethical.

 I grew up in Birney. He knew all of those people very
 well. And my brother-in-law has a ranch on the river.

 And I didn't want to be the one checking him.
- 18 O. For peace in the family; right?

- A. Not just peace in the family. It just seemed like the right thing to do.
- Q. And you had known Mr. Nance before as well;
 is that correct?
- A. I went to grade school with Mr. Nance, yes.

 And I worked for Mr. Nance.
 - Q. So you thought it was best to stay away and

there would be no personal conflicts?

2.2

- A. Yes, keep the conflict of the interest down.
- Q. Could you just talk about your responsibilities as a water commissioner? And maybe just walk us through a normal day that summer on the river.
 - A. A normal day of water commissioners on the Tongue River is -- it's a long ways down there every day, I promise you that.

But just checking the pumps, making sure they were irrigating. I wouldn't necessarily say we measured it every day because we were running on electric meters, using the ultrasonic meters or Doppler machine. So we'd go down and check and see if they were irrigating. If they shut off, then we could read it and see how much they used and write that down.

If we were coming close to the end of the two-week period, you would go down when we had to file our report, you would go down and pull the number so that you could do your computation and send your report in to Judge Hegel.

Q. Could you explain the electric meter part of it? Would you do a calculation on how much electricity they used and that created a certain amount of water use?

- 1 Α. That was the only way we could keep track on the pumps. Almost all the pumps were electric pumps. 2. So we would strap the Doppler machine onto the pipe and 3 get a gallon per minute out of it, how much it was 4 And then we would go over and watch the meter 5 pumping. until it clocked 1 kilowatt hour and determine how long 6 that took. And then we could use that as a value to 7 figure how much water they were using. So a certain rate per kilowatt hour, and 9 times the number of kilowatt hours that they used? 10 That's how we did that. 11 Α. Yes. 12 But not every pump was electric; right? Ο. 13 Not every pump was electric. There were a Α. 14 few, a very few tractor pumps or PTO pumps, diesel And some of those had meters, and some of them 15 pumps. didn't. 16 When you say "PTO pump," you mean the power 17 Ο. takeoff on the back end of the tractor would run the 18
 - pump?
 - Yes, sir. Α.

19

- 21 Ο. How did you keep track of how much water 2.2 those pumps had used?
- Those were a little more difficult 'cause you 23 Α. didn't -- running that much river, you didn't have 24 enough time to sit there and watch when they were going 25

to turn it off. So you used what you called the honor system. I think there were two or three people that 2. had those. I can think of two for sure. And you would 3 know what day they shut off, but you would have to ask 4 them what time. 5 And you would have to know when they were 6 7 going to turn it on also so you could keep track of the water that they were using. That's why you called it the honor system, 9 10 because you relied upon them to tell you the correct time? 11 And did you ever have an experience where any 12 13 of those users didn't act honorably? 14 Α. No. No. So then on a typical day, sounds like you're 15 Ο. 16 driving a lot, you're checking a lot of headgates and 17 pumps. Did you ever talk to the actual water users? 18 19 When you would run into them, you would talk Α. with them, yes. But there were a lot of times that you 20 21 never saw them. You just slip in and do your work and 2.2 go back out and go to the next one and you would not 23 see them. And there was an understanding that you were 24 Ο.

able to go check their diversions without seeing them

```
or getting their permission first?
              Oh, yes, they have to give you access.
2
                                                       They
   can't deny you or they can't have water.
3
              And then your responsibilities went all the
4
   way to -- basically, to the confluence of the
5
   Yellowstone River; is that correct?
6
7
         Α.
              Actually, at that time they went to the
            I had no idea there were users below the T & Y.
8
9
              So you didn't deliver any water below the
10
   T & Y?
11
         Α.
              No.
              And in your experience with the T & Y -- I
12
         Ο.
13
   quess we all know we're talking about the T & Y Ditch
14
   Company -- were there times when they were basically
15
    taking all the water in the river?
16
         Α.
              All summer long after the spring runoff, what
   little bit there was, yeah. I never saw water go over
17
18
   it. I think there may have been one precipitation
   event that put it over the top. Just a spike came
19
   down, and it went over the top. But I think that was
20
21
   it.
2.2
              Do you recall how long that precipitation
23
   event -- how long did you see that water in the river?
24
   A couple days maybe or more?
              Yeah, probably a couple days. I couldn't say
25
         Α.
```

for certain. When we talked about communicating with water Ο. 2 users, did you meet with them at the beginning of the 3 season and talk with them about what you would do? 4 Yes, sir. 5 Α. Did you have any trouble with water users? Ο. 6 7 Α. No, not really. Not really. Now, how did you hear from a water user if 8 Ο. they wanted to order water? 9 10 Α. They would telephone us. We had communication back in those days. 11 Not necessarily everybody running around with 12 Ο. 13 iPhones; right? Well, we do not have cellular communication 14 Α. in Birney yet. No, it was all landline. But they 15 would call and request their water. 16 And did you communicate with the Water Users' 17 Ο. Association? 18 19 The only one was Art Hayes. And Α. Very well. that's because he's a neighbor. You know, you'd run 20 into him on occasion. 21 2.2 So how did you notify the Users' Association how much water was being used throughout the summer? 23

would have to get ahold of Art. And he would call the

24

25

Α.

Oh, when they called for their water, we

```
gate keeper at the dam and adjust the gate accordingly.
              So you mentioned, and I think we talked about
2
   this a bit, but in terms of looking at decreed water
 3
   and stored water, you mentioned there were those two
4
   first users, Mr. Nance and the T & Y. Did anybody else
5
   the whole rest of that summer receive direct flow
6
   decreed water?
7
              Not to my knowledge, no.
8
              So if there was water going in a headgate or
9
         Ο.
10
    through a pump, is it fair to say you or Mr. Kepper
   were tracking that as stored water being delivered?
11
              Yes, sir.
12
         Α.
13
              And you never regulated anybody below the
         Ο.
14
   T & Y Dam?
15
         Α.
              No.
16
              Do you recall seeing any return flows or
   other water running off the T & Y lands? I mean, did
17
18
   you go down there much below the dam?
19
              I never did. We were told that once the
         Α.
   water reached their headgate, it was their
20
21
   responsibility. Our responsibility ended at that
2.2
   point.
23
              So that meant, even within the T & Y, you
24
   couldn't go down and regulate among those users?
         Α.
25
              No.
```

```
1
         Q.
              And with the T & Y, did they have enough
   direct flow or decreed water for their water right the
2.
   whole summer?
 3
         Α.
              No.
4
              How did you keep track of their direct flow
         Ο.
5
   or decreed water versus their stored water?
6
7
         Α.
              The DNRC has a gauge at the state line. And
   you would read that gauge every morning. And that
8
   water traveling through the dam was decreed flow, that
9
   amount. And you would subtract off Mr. Nance's 10.48.
10
   And then what was left of that went to the T & Y Ditch.
11
   And anything over that amount was then in stored water
12
13
   that went into the T & Y Ditch.
14
              Then basically all summer they were using --
15
   at least some portion of that water was going to be
    charged to stored water for them?
16
17
         Α.
              Yes.
              And did you ever receive a notice of anybody
18
    that was leasing water or, I don't know, trading water
19
20
   with another user?
21
         Α.
              Yes, I believe we did. It came from
2.2
   Mr. Hayes that -- and I think also by letter, if I
   remember right. And don't hold me to that. But I know
23
24
   that Art told us that certain people were buying water
   from other people.
25
```

1 I remember one in particular. I think Tim Lohof bought some water from Bill McKinney to finish 2 irrigating on him. That was on the Birney end, Chuck 3 Kepper's end. I can't remember if they bought any 4 Indian water that year or not. 5 When you say "Indian water," do you mean from Ο. 6 7 the Northern Cheyenne Tribe? 8 Α. Yes. Why was it important for a water commissioner 9 10 to know if someone was leasing or buying water from someone else? 11 Well, you had to know what they had coming to 12 Α. 13 them. I mean, it's their money. They paid for it. 14 And you have to be able to control it. 15 Ο. So when people were using their water, did you see waste in -- or tailwater coming off of fields 16 that --17 18 I never saw a drop of waste that year. At Α. 19 approximately 50 percent of their water, these guys were pushing hard. 20 21 So when you say "pushing hard," what do you 0. 2.2 mean? 23 I mean, to do everything right. On some fields, they wouldn't irrigate because they didn't have 24 enough water and some they did. And some that they 25

- did, like on the sprinkler system, you can irrigate
 light, you know, not make as many passes over it.

 Q. And you saw water users do all those things?

 A. Oh, yes.

 Did you ever hear from them when they wanted
 to shut off to hay?
 - A. Yes.

7

8

9

10

11

12

13

14

15

16

17

- Q. Then, I guess, did you understand that there was a certain amount of time it took for water to get from the dam down to certain users?
- A. Yes. And I'm not positive what that was. I remember three splits that we used, the Brandenburg Bridge, Birney, and the T & Y Ditch, I think. I don't know that they had the six splits at that time. It was a little more gross. It was the first year.
 - Q. And Mr. Gephart testified that they had calculated a certain amount of loss, conveyance loss down the river. Were they doing that the year --
- 19 | A. No.
- 20 Q. No conveyance loss?
- A. No conveyance loss the first year, that I remember.
- Q. And do you know, was there anybody using
 water on a post-1950 direct flow water right that year?
- 25 A. No. Not that I remember.

```
1
         Q.
              Would it have been likely that there was
    someone with a post-1950 water right using water since
 2
    you were down to the two most senior water rights?
 3
                   No.
                        The only ones that got decreed
 4
    water were from the 1914 decree, and that was Mr. Nance
 5
    and the T & Y Ditch. They got it all.
 7
         Q.
              I'm going to hand you another document.
    That's Montana Exhibit 381.
 8
              Do you recognize this document?
 9
10
         Α.
              Yes, I do.
              Could you tell us what it is?
11
         Q.
              Part of it is mine. Part of it is Chuck
12
         Α.
13
    Kepper's. It was where we kept track of what was going
14
    on along the river.
15
         Ο.
              So -- and Mr. Kepper has already testified to
    this, and it's admitted into evidence. So I believe
16
    what he said is the bottom half where there's 2004
17
    notes, those are from him. The top half where it's
18
19
    2002 notes, those are from you. Does that sound
20
    accurate?
21
         Α.
              To a point. I was probably doing the writing
2.2
    in it. But Chuck's figures are in this also in 2002.
              It was a shared effort?
23
         Ο.
24
              Compiled it together into this book, yes.
         Α.
```

25

Q.

Okay. All right. I walked over you there

```
1
    again.
2
              So that was a shared effort; you guys did it
    together?
 3
         Α.
              Yes.
4
              I want to just look at a couple pages here.
5
         Ο.
    You mentioned the PTO pumps for the tractors. And I
6
7
   want to look at a couple of those. If you could turn
    to -- and you'll see some -- they are very hard to see.
   But on the top right of each page, there's a typed page
9
10
   No. MT.
             The first page is -- 015397 is the top page.
    They're hard to see 'cause there's a lot of handwriting
11
    around them.
12
13
         Α.
              Yes.
14
              If you could look at the second page of that
         O.
    document, which is 015398.
15
              I have it.
16
         Α.
              The first section looking at Bill Carrel, it
17
         Ο.
    says "nonmetered pumps" -- so it says, "Bill Carrel,
18
    nonmetered pumps, honor system." And then "tractor PTO
19
20
   pump."
21
              You see that?
2.2
         Α.
              Yes, sir.
              Was there -- was Mr. Carrel one of the folks
23
         Ο.
24
    that was on the honor system?
              Yes, he was.
25
         Α.
```

1 Q. Do you know Bill Carrel? Α. Very well. 2 Who is he? 3 O. Actually, he's a rancher right in the middle 4 Α. of the Diamond Cross Ranch right now. And I call him a 5 young fellow. My wife taught him in the second grade. 6 7 Very nice, young man. You consider him an honest person? 8 9 Α. Very much so, yes. 10 Q. Do you recall if he kept any records or notes from his --11 I've heard that he did. But I did not know 12 Α. 13 it then, no. 14 Okay. But if Mr. Carrel told you at a O. 15 certain time when he turned on or shut off his pump, you used that information for your calculations? 16 I would assume that Chuck did. This was on 17 Α. Chuck's end. 18 19 That's right. That's right. Okay. Ο. turn a few more pages, actually quite a few pages. The 20 21 number at the top will be 015422. So about 24 pages. 2.2 Are you there? 23 Yes, sir. Α. 24 Can you read those first couple lines on the O.

top of that page?

"Felton Angus, honor system." 1 Α. Felton Angus, who is the owner of that place? 2. Ο. They're brothers. Morris Felton, and I 3 Α. cannot remember his brother's name. I dealt with 4 He handled the farming and irrigating. His 5 Morris. brother handled the cow end. 6 7 Q. Does that honor system, though, does that also mean he was the gentleman that had a PTO driven 9 pump? 10 Α. Yes. And do you have any opinion on Mr. Felton, 11 Q. whether you felt you could rely on him? 12 13 Mr. Felton, I felt, yes, was very reliable. 14 And then let's turn about 23 more pages into O. this document to No. 015445. 15 Excuse me. 015445? 16 Α. Correct. Do you have that? 17 Ο. 18 Yes, I do. Α. 19 Could you read those top two lines? Ο. 20 "Les Hirsch, honor system." Α. 21 Ο. Did you understand that to mean that 2.2 Mr. Hirsch was also a gentleman with a PTO driven pump? I don't remember exactly what the pump was. 23 Α. 24 I truly don't. By it wasn't metered. So we had to rely on the honor system, yes. 25

- Q. Do you recall -- well, let me ask you, do you have an opinion of Mr. Hirsch? Did you ever feel he was not giving you accurate information?
 - A. No, I never did feel that way. And he is a member of the -- or one of the board members for the water users. So he had quite a stake in this also.
 - Q. So you felt you could rely on his information?
 - A. Definitely.

4

5

6

7

8

9

13

14

15

16

17

18

19

20

21

2.2

23

2.4

- Q. Do you recall how big the fields were that these three gentlemen were using with those small pumps?
 - A. Have not a clue. That was not part of what we were supposed to do.
 - Q. Now, we talked a little bit ago about travel time for the water to get from the dam down to a particular point of diversion. So if a water user was shut off for, let's say, their second cutting of hay and then they wanted to turn back on, how far in advance -- did they understand they had to tell you in advance to turn on water to get to them.
 - A. Yes, they did. If I remember right, the
 Tongue River Water Users' Association sent out a letter
 to that effect to all of the water users.
 - Q. Did you ever have to shut off a water user

when they ran out of shares at the end of the year? Α. Yes, I did. 2 3 Ο. How did that qo? It went very well. 4 Α. 5 Where did you -- did you get a sense that the Q. water users were watching the amount of water they used 6 at the end of the season? 7 Yes, I did. Would you like an example? 8 9 Ο. If you've got an example, sure. 10 Α. There was Pat Landers, and I was told to watch out for this guy. And I never had a bit of 11 trouble with Pat Landers. He was plumb friendly, just 12 13 a good guy. And I pulled in there. I knew he was 14 getting close to the end. And he came out, and he was 15 all worried. And I think he thought I was going to put him in jail or something 'cause he said, "I'm sure I 16 went over. I'm just positive I went over." 17 18 I said, "Just relax, Pat. I'll check your pump." And I went out and checked his pump and ran the 19 calculations and came back and told him he could run 20 21 another eight hours. He was pretty pleased. 2.2 Q. That's great. 23 So, no, no troubles at all. Α. 24 I'm going to have you look at just two more Ο.

documents that are also already in the record, Montana

```
Exhibit 382 and Montana 383.
 2
              You mentioned earlier you and Mr. Kepper
    would put your notes together and then submit one
 3
    report to the court. Is that what these documents are?
 4
              That's what this document is, yes.
 5
              But you -- do you know whether these are the
         Ο.
 6
    final draft or a working draft that were sent?
 7
                                                     Ι
    guess, would Mr. Kepper be the best person to testify
 9
    on that?
10
         Α.
              Yes, he would.
              Okay. I just want to look down at the first
11
         Q.
    page of Exhibit 382. About a quarter of the way from
12
13
    the bottom, there's a name, Alfred Leatherberry.
14
              Do you see that?
15
         Α.
              Yes, I do.
              I believe in your deposition you indicated
16
    you didn't think Mr. Leatherberry was using water or
17
18
    had any shares. Would this document be more accurate
    than your memory for what Mr. Leatherberry --
19
20
              I would say that it would be, yes. Yes.
         Α.
21
              MR. SWANSON: Your Honor, if I could have a
2.2
    minute with my cocounsel?
23
              SPECIAL MASTER: Certainly.
   BY MR. SWANSON:
2.4
              Mr. Fjell, I wonder if you could look at
25
         Q.
```

Exhibit M383 for a second. That's the one-page 2. document I handed you. I have it. 3 Α. Q. Do you see the date at the top, 7 June 2002? 4 5 Α. Yes, I do. And you'd been a commissioner for, what, 6 0. about a month by then or a little over a month? 7 I believe. I don't remember the exact date 8 9 that I went on. I thought we started the 1st of June, 10 but I'm not sure about that. Let's go ahead and look back at the 11 Q. appointment order real quick. That would be M380A and 12 13 380B. Let's go ahead and look at 380B. 14 Α. Okay. I have it. 15 Ο. And this is the order appointing you and Mr. Kepper as commissioners; right? 16 17 Α. Yes. 18 Look at that second page with the judge's Ο. 19 signature. And there's a date right above that. 20 May 20th, 2002. Is that the date you're Α. 21 looking for? 2.2 Right above the judge's signature. I believe it says May 2nd, 2002. You might be on --23 May 2nd, 2002. 2.4 Α.

25

Q.

May 2nd, 2002. So you were a commissioner,

had been on for about a month by then; is that right? Α. Yes, evidently. 2 So let's go back to 383 for a second. 3 Ο. Looking down at this list of users here, water users, 4 5 do you recognize any names that were in your area of the river? Can you just point them out to us? 6 From the Hamilton Ranch on down. 7 Α. Hamilton, Les Hirsch; is that right? 8 Ο. Yes. Tom Pezzarossi, Wade Olson, Bice Ranch, 9 Α. 10 and T & Y Ditch. Would you have been the one that put together 11 Q. the records of what water they used for this report? 12 13 That was probably, at the time when Chuck and 14 I were running together reading pumps, I would guess. 15 Ο. So did you participate in tracking this information and putting it together for this report? 16 17 Α. Yes. MR. SWANSON: Your Honor, I move the 18 admission of Exhibit Montana 383. I thought it was 19 admitted, and we just confirmed in our notes it hadn't 20 21 been admitted yet. 2.2 MR. KASTE: No objection. SPECIAL MASTER: Okay. I just want to very 23 24 quickly check my own notes. But you are correct.

this has not been admitted before. So Exhibit M383 is

```
admitted.
                         (Exhibit M383 admitted.)
2
 3
              MR. SWANSON: I have no further questions,
    Your Honor.
4
5
              SPECIAL MASTER: Okay. Thank you,
   Mr. Swanson.
6
7
              Mr. Kaste? What happened to Mr. Brown today?
              MR. KASTE:
                          I let him be excused for the day.
8
              SPECIAL MASTER: Has he gone hunting?
9
              MR. KASTE: Not that excused. He had other
10
   work that needed to be attended to.
11
12
                       CROSS-EXAMINATION
13
   BY MR. KASTE:
14
              Good morning -- is it, Mr. Fjell?
         O.
15
         Α.
              Yeah.
              So the J is like a Y?
16
         0.
              Excuse me?
17
         Α.
              So the J is pronounced like a Y?
18
         Ο.
19
         Α.
              Yes.
20
              Since we've already talked to Mr. Gephart and
         O.
   Mr. Kepper in some detail, I don't want to go over
21
2.2
    everything with you necessarily in the same amount of
    detail, but I have a couple of questions for you, all
23
24
    right?
              I assume, like Mr. Kepper and Mr. Gephart,
25
```

```
part of your responsibility was not to calculate the
    effects of the return flows on the Tongue River; right?
2.
 3
         Α.
              Right.
         Ο.
              All right. And similarly, I assume you
4
    didn't regulate any groundwater wells of any kind?
5
              No, sir. Did not.
         Α.
6
              And didn't have any opportunity to regulate
7
         Q.
    any diversions on any of the tributaries to the Tongue
   River?
9
10
         Α.
              No.
              And I think you said that you never had
11
         Q.
    occasion to -- in the course of your duties, to go
12
   below the T & Y Canal?
13
14
         Α.
              Right.
              And I assume, because we didn't see any here
15
         Ο.
    during the course of your testimony, that unlike
16
   Mr. Gephart, you don't have a record of the phone calls
17
18
    that people made to you when they asked you for stored
19
    water?
              No, sir. I did not keep any of the records.
20
         Α.
21
    It was 11 years ago. And my house gets clean just like
2.2
    anybody else's.
23
              So basically what we have to work with, I
    think, is Exhibit M381, which I think you still have in
24
```

front of you; right? Those would be your handwritten

```
field notes.
         Α.
              Yes.
 2
              And like I think Mr. Gephart and Mr. Kepper,
 3
         Ο.
    a lot of the math that you did in the course of your
 4
    duties isn't reflected on your field notes; right?
 5
                    And I would hope it's accurate.
         Α.
              Yes.
 6
 7
         Q.
              Well, I mean, what I see in your field notes
    are the dates that you visited various diversions;
 9
    right?
10
         Α.
              Yes.
              And then I see the meter readings or other
11
         Ο.
    gauge information that you would have recorded at that
12
    diversion; right?
13
14
         Α.
              Yes.
              And then there's some figuring to turn that
15
         Ο.
    meter reading to a quantity of water sometimes; right?
16
17
         Α.
              Yes.
18
              And then remaining math happened somewhere
         Ο.
    else; correct?
19
20
         Α.
              Correct.
21
         Ο.
              All right.
                           I guess I only want to look at
2.2
    one page in Exhibit M381, and that has a number down at
    the bottom of MT23805. And at the top it says "Jay
23
    Nance."
2.4
              MT -- what was the number?
25
         Α.
```

```
1
         Q.
              23805.
         Α.
              23805.
 2.
              That's the one at the bottom. There's, of
 3
         Ο.
    course, a different one at the top for -- I'm not sure
 4
 5
    why.
              I'm not finding that.
         Α.
 6
 7
         Q.
              Can I just turn to the page for you?
              SPECIAL MASTER: You may approach the
 8
 9
   witness.
10
              THE WITNESS: Thank you.
    BY MR. KASTE:
11
12
              There's a reason you can't find it; yours
         0.
13
    doesn't have the page numbers on the bottom; it just
14
   has them on the top. My copy has both.
15
              In any event, these would be records, I
    assume, that you made as you visited Mr. Nance's
16
    diversions; right?
17
18
              No, I did not do Mr. Nance.
         Α.
19
              That would have been in Kepper's area?
         Ο.
20
              He was in Mr. Kepper's area.
         Α.
21
         Ο.
              If you look down at the bottom, there's a
2.2
    part that says "flood ditch." And it kind of indicates
23
    when that ditch was opened and closed.
              You understand that Mr. Nance has the very
24
    first right on the Tongue River; right?
25
```

```
1
        Α.
              Yes.
              And he uses this --
2
         Ο.
 3
              MR. SWANSON: Objection. He's just testified
   that this was not his notation. And he's testified
4
   that this is -- '04 was Mr. Kepper, so there's no
5
   foundation.
6
7
              MR. KASTE:
                          Actually, these dates are '02.
              SPECIAL MASTER: Actually, I'm just curious
8
   of the variance because I'm a little confused from
9
10
   yesterday. So on the page that we're looking at right
   now, the handwriting on the top of the page is not
11
12
   yours?
13
              THE WITNESS:
                            The handwriting at the top of
14
   the page is mine. That just means I took Chuck's notes
   and wrote it in for him.
15
16
              SPECIAL MASTER: Okay. So there would have
   been other notes that Mr. Kepper would have kept, and
17
18
   at some point these were then transcribed into this
19
   notebook?
20
              THE WITNESS: Yes.
21
              SPECIAL MASTER: Okay. Thank you. So I
2.2
   think, though, in response to your question, I think
23
   you can certainly ask the witness what he does know.
   BY MR. KASTE:
2.4
              Is the handwriting at the bottom of the page
25
         Q.
```

```
under the heading, "flood ditch" yours as well?
         Α.
              I do not think that's my writing, no.
2
              All right. That's fine. But you understand
 3
         Ο.
   Mr. Nance has the first right on the Tongue River for
4
   direct flow; right?
5
         Α.
              Yes.
6
7
         Q.
              And do you understand that he utilizes the
   ditch to obtain that water right?
9
         Α.
              Yes.
10
         Ο.
              And I think we all heard Mr. Kepper say that
   he took note of when that ditch was using water and
11
    when it wasn't. And you understood he did that; right?
12
13
         Α.
              Yes.
14
              Would he tell you, for purposes of your work,
         Ο.
15
    whether or not Mr. Nance's diversion was taking water
16
    at any given time?
17
         Α.
              Oh, yes.
              So you would know whether or not that 10 CFS
18
    that you're comparing to the state line is being used
19
20
    on any given day; right?
21
         Α.
              Right.
2.2
              Did you make any changes to anybody's
    diversions based on whether or not Mr. Nance was
23
    utilizing his direct flow right?
24
              You would have had to have made the change to
25
         Α.
```

- the T & Y Ditch. If he shut his off, that 10.48 CFS
 would have then gone to the T & Y Ditch. And then you
 would have adjusted your tabulation on what was stored
 water being used and what was decreed water.

 Q. And if there's water left over, that goes to
 the next irrigator after T & Y; right?
 - A. Yes. In 2002, there was no water left over.
 - Q. In a wetter year, that's what would have happened, though; right?
 - A. Yes.

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

- Q. Fair enough. Now, let's look at a little bit different record, and that's Exhibit M382. And that's the stack of summaries that I think you may have sent to the court, or you and Mr. Kepper.
- A. M382, yes.
 - Q. There's a series of these documents that are compiling the information that you guys have gathered during the course of certain periods of time; right?
 - A. Right.
 - Q. If you'll look at the second page of that document, I think this is the very last report. And I think that because it has the highest number I could find. And it's dated 1 September 2002.

Does that sound about right to you?

A. I have 13 August, 29 July, 9 July, and

```
7 June.
1
              So is the second page the latest record in
2
   that series?
 3
              I would think that's not the latest record.
4
   13 August? I'm sure there was one made after that.
5
              I'm looking at one that says
         Ο.
6
7
   1 September 2002. It looks to me like your exhibit
   is -- is it loose or is it stapled?
9
              I do not have a 1 September. And this one
10
   was 7 June. Oh, they're printed on both sides.
11
         Q.
              We're doing all we can to confuse you.
12
         Α.
              Thank you.
13
              Now, again, is 1 September 2002 the latest
14
   one of the records that you have there?
              I don't -- it is the latest one that I have
15
16
   here, I think.
              It's the latest one I have, too, and the
17
   latest one we have in the record. So let's talk about
18
19
   that one. I counted up the number of folks on this
   list. And there were 32 different irrigator names.
20
                                                          Do
21
   you understand -- or do you have an understanding about
2.2
   how many different folks there are with shares in the
23
   Tongue River Water Users' Association?
24
         Α.
              No.
              Don't know?
25
         Q.
```

```
1 A. I don't know how many there are, no.
```

- Q. All right. But these would reflect, as far as you know, the folks that utilized water in 2002?
 - A. As far as I know, yes.
- Q. Would there be any reason why other
 shareholders, you might not have recorded what they
 used?
- A. I'm trying to think. There's one
 shareholder, I think it's Christine Valentine, who sold
 her shares, I believe. So she would not have used
 hers. And there may be some others like that. I don't
 know.
 - Q. There are other records in evidence that show, maybe in 2006, there were about 43 different folks that seem to have taken water in 2006. Can you explain really why those particular 10 folks aren't on this list?
- 18 MR. SWANSON: Objection. Foundation.
- SPECIAL MASTER: It's a perfectly permissible question. He can answer he doesn't know.
- 21 BY MR. KASTE:

2.

3

4

13

14

15

16

- Q. And I'm sorry. The objection interrupted your answer, so I couldn't hear it.
- 24 A. I said no.
- Q. Thank you. Let's just look at a couple of

```
folks on here. Brown Cattle wouldn't have been in your
    area?
2.
 3
         Α.
              No.
         Q.
              That would have been in Mr. Kepper's?
 4
5
         Α.
              Yes.
              And I think you testified in your direct
6
         0.
7
    examination that there was a 50 percent pro rata
    reduction during 2002?
9
         Α.
              Yes.
10
         Ο.
              All right. Is it possible some folks took
    less than their 50 percent in 2002?
11
12
              I would imagine it's possible, yes.
         Α.
13
         Q.
              All right. And I got the impression from
14
    your testimony, however, that it wouldn't be possible
15
    for people to take more because you were watching them;
    right?
16
              They shouldn't have been able to; right.
17
         Α.
              T & Y Ditch was within your district; right?
18
         Ο.
19
         Α.
              Yes.
20
              Do you know how many shares they have?
         O.
21
         Α.
              No, I do not. I do not remember.
2.2
         Ο.
              5280, I think is the evidence thus far that's
   been introduced in this case. Now, you recorded them
23
    as taking 2910 acre-feet of water September 1, 2002; is
24
    that correct? I have the number right; correct?
25
```

- 1 A. That's the number that's down here, yes.
- Q. And that's more than half of 5280, isn't it?
- 3 A. Yes.
- Q. So I kind of have the same question for you as Mr. Gephart. How is it possible, with you on the river watching who is doing what, for the T & Y Ditch to take more than it's supposed to?
- 8 A. I don't know.
 - Q. All right. Thank you very much, sir.
- 10 | SPECIAL MASTER: Okay. I don't have any
- 11 | questions.

- 12 REDIRECT EXAMINATION
- 13 BY MR. SWANSON:
- Q. Mr. Fjell, Mr. Kaste asked you a number of questions about a report in September. Were you a water commissioner the entire summer?
- 17 | A. No.
- 18 Q. When did you quit your duties or leave those 19 duties?
- A. I think I quit when they ran out of water or were getting out of water to where Chuck could handle it by himself.
- O. Do you recall when that was in the summer?
- 24 | A. No, I do not.
- 25 | Q. Do you know if it was before September?

- A. I would assume that it was at the end of August. But I can't say that for certain.
- Q. So this particular report that we're looking at that Mr. Kaste just asked you about that says

 1 September 2002 and it has Mr. Kepper's signature at the bottom, do you know whether this was the final report for the year or if there were others beyond that?
- 9 A. I do not know.
- Q. Would Mr. Kepper be the best person to ask that question?
- 12 A. He would.
- Q. Could there have been -- well, I'll just tell you, Mr. Kepper, as I understood, testified that these particular documents may not have been the final ones sent to the court and they may not be all of the documents sent to the court. Is that -- do you have a reason to disagree with that?
- 19 | A. No, I don't.

- Q. And then there's a -- you mentioned one person, Christine Valentine, who didn't use her shares and sold them. Do you know if there were any other users who may have chosen not to use their shares in a dry year?
 - A. I don't offhand, not that long ago.

```
1
         Q.
              One of the things you did testify to earlier
    was about people in a dry year may be irrigating less
 2
   hay. You mentioned if they have a sprinkler system
 3
    they would do fewer passes in order to have less water
 4
         So do you recall whether they all perfectly
 5
    figured out how much water to use by the end of the
 6
    season, or if they may have miscalculated and
 7
    underused, in fact, what their shares were?
 9
              I can't really answer that. I'm sorry.
10
    can't really answer that. And it -- I'm thinking about
11
    this, and could I expand on that a little bit?
12
         Ο.
              Yes.
13
              On those, I'm not sure. But if the T & Y had
14
    bought Northern Cheyenne water, then the quantity that
15
    they had used would have gone up. And it might be
    wrapped up in that figure right there. I'm not
16
    certain. Somebody else is going to have to dig that
17
    information out.
18
19
              So here where it says T & Y Ditch and it has
         Ο.
    a certain number, part of that could have been water
20
    they leased from somewhere else?
21
2.2
              Yes, that could have been water that was
23
   bought from the Northern Cheyenne and it was recorded
```

MR. SWANSON: No further questions, Your

going in through their headgate, yes.

24

```
Honor.
              SPECIAL MASTER: Okay. Thank you,
2
3
   Mr. Swanson.
              So, Mr. Fjell, thank you very much for your
4
5
   testimony.
              THE WITNESS: You're welcome, Your Honor.
6
                                                        I
7
   hope I was of some help.
              SPECIAL MASTER: Everybody's testimony is of
8
9
   help in this proceeding. Together it gives an overall
   sense of the facts.
10
              Why don't we take a ten-minute break now, and
11
   we'll come back at 11:00.
12
                        (Recess taken 10:52 to 11:02
13
14
                        a.m., November 15, 2013)
15
              SPECIAL MASTER: Okay. Everyone can be
16
   seated.
              Mr. Draper, who is the next witness?
17
18
              MR. DRAPER: The next witness, Your Honor, is
   Mr. John Hamilton.
19
20
              SPECIAL MASTER: Thank you.
              MR. DRAPER: And we would call Mr. Hamilton
21
2.2
   to the stand at this time.
23
              (John Hamilton sworn.)
24
              THE CLERK: Please have a seat. And if you
   could state your name and spell it for the court
25
```

```
reporter, please.
              THE WITNESS: My name is John Hamilton,
 2
              Hamilton, H-a-m-i-l-t-o-n.
 3
   J-o-h-n.
              SPECIAL MASTER: Good morning, Mr. Hamilton.
 4
   Nice to see you again.
 5
              THE WITNESS:
                            Thank you.
 6
 7
              SPECIAL MASTER: Mr. Draper.
              MR. DRAPER: Thank you, Your Honor.
 8
 9
                         JOHN HAMILTON,
10
   having been first duly sworn, testified as follows:
11
                       DIRECT EXAMINATION
   BY MR. DRAPER:
12
13
              Mr. Hamilton, good morning. Would you please
14
    state your address for the record.
15
         Α.
              My address is 3401 Tonque River Road, Miles
16
    City, Montana 59301.
              And can you take a moment to show us where on
17
18
    the blowup of the map that we have next to the witness
    stand, which is Figure 1 from Exhibit M5, where you
19
    live as located on that map and where your related
20
21
    farming and ranching operation is?
2.2
              We're -- in the north, we're about two miles
    above the Garland School and about three miles below
23
    the Brandenburg Bridge. It would be approximately this
24
    stretch of river right here. It's approximately
25
```

15 miles long on the river. We have 12 circles and 2 flood pumps. We incorporate center pivot, gated pipe, 2 and the open ditch. 3 And for the record, you were indicating on 4 the map that your property starts somewhat north of the 5 Brandenburg gauge; is that right? 6 7 Α. Yes. And it continues for a length of about 8 Ο. 15 miles along the river? 9 10 Α. Yes, sir. 11 And is it generally located between the road 0. and the river along that stretch? 12 13 Α. Yes, sir. 14 How wide is that distance between the road Ο. 15 and the river? How much does it vary over that 15-mile stretch? 16 It varies from about 2 miles to probably 17 Α. 18 200 yards. 19 And generally occupies the area between the road and the river? 20 21 Α. Yes, sir. 2.2 Ο. Did you grow up in Montana? 23 Yes, I did. I grew up in Bozeman and went to Α. 24 school in Belgrade. Spent 46 years of my life in

Gallatin Valley.

- 1 Q. And did you go to college?
- A. Yes. I graduated from MSU in 1968 with a degree in agricultural production, with a major emphasis in plant soil science and animal science.
 - Q. And how did you use your education in your subsequent work?
 - A. After I graduated from college, my neighbor's place came up for sale. And at that time -- I was raised on a very small place. And this place came up for sale, and it was big enough to possibly have a viable operation in the future. So I started out farming in 1968 right after graduation.
- 13 Q. And where was that?

5

6

7

9

10

11

- A. It was approximately 13 miles north of Belgrade, Montana.
- 16 Q. More or less, where is Belgrade located?
- 17 A. It's about 10 miles west of Bozeman.
- 18 Q. How long did you continue that operation at 19 that location?
- A. Actually, until 1995 actually there. We didn't sell all the land in the Gallatin Valley until 22 2008.
- Q. What kind of an operation did you run in that area?
- A. It was mainly dry land grain. And also I

```
started a registered Angus herd at that time.
              And so you ran registered Angus cattle on
2
         Ο.
 3
    your spread?
         Α.
              Yes, sir.
4
5
              And did you engage in irrigation as part of
         0.
    that operation?
6
7
         Α.
              Yes.
              What kind of irrigation did you engage in?
8
         Ο.
              It was both sprinkler and flood irrigation.
9
         Α.
10
         Q.
              When did you move to the Tongue River Valley?
11
         Α.
              It was in May of 1992.
12
              And did you acquire the property you just
         Ο.
    indicated, at that time?
13
14
         Α.
              We acquired one -- the southernmost part of
15
    that property in '92. We acquired more in '95.
16
         0.
              How many total acres do you have on your
    ranch?
17
              We have about 15,000 deeded acres and about
18
    1500 acres of state land.
19
20
              State land is leased?
         O.
21
         Α.
              State lease, yes.
2.2
         Ο.
              Have you done any improvements to your ranch
23
    since acquiring it?
24
         Α.
              Yes, we have. We've put in several systems,
```

center pivot systems, to improve the efficiency of the

```
water use. We've also put in gated pipe in most of the
flood irrigated areas.
```

3

4

13

14

15

16

17

18

- Q. Of the 15,000 total acres, how many irrigated acres do you have?
- 5 A. We have approximately 2200 acres of irrigated 6 land.
- Q. Do you know how much of that is under center pivot applications as opposed to other types of irrigation?
- A. Approximately 19 -- I think it's about 1900 acres of the center pivot land and about 300 of flood irrigation.
 - Q. Flood irrigation, is that just furrow irrigation, or does that include gated pipe?
 - A. It's through gated pipe via border dikes.

 It's gated pipe at the head of the border dikes. And all of the flood is border dike type irrigation with either open ditch or gated pipe.
- 19 Q. How does the gated pipe process work, 20 briefly?
- A. Well, you get all the water in the pipe. And it has little gates on it that you open and close. And it's a very efficient way to eliminate loss from a ditch. It's a very efficient way to flood irrigate.
 - Q. How many separate center pivots do you have?

1 A. I have a total of 12.

2.2

- Q. What kind of crops have you been raising on your place since you acquired it?
- A. We've raised alfalfa, corn, wheat, barley, oats. And I also have raised a number of vegetable crops. And I also have a fruit orchard. I've done a lot of experimentation with probably some vegetable crops that aren't really traditional Montana crops, like watermelons, cantaloupe, squash, pumpkins. And also in my fruit orchard. I have approximately 100 trees. I have plums, pears, peaches, 22 different varieties of apples, and then cherries.
- Q. When you say you've experimented with certain crops like watermelons, for instance, what kind of experimentation have you done?
- A. Well, over the years, probably tested 20 different varieties of these watermelons and cantaloupe. And I evaluated them both for survival in Montana and how they -- the quality of fruit that you got out of the plants.

I pretty well narrowed out of those 20 varieties to one variety of cantaloupe and one variety of watermelon, which I pretty much raise exclusively anymore, because they're more adaptable to the northern climate. And from the consumer acceptance, the quality

of these fruits is very good.

2.2

- Q. So have those resulted in crops that have proved to be useful and profitable to raise and sell?
- A. Yes, sir. And most people in Montana have never experienced eating a watermelon that was vine ripened, or a cantaloupe. And it's unbelievable how good they are. Because there's a lot of people in Montana who have never ate one.
- Q. Have you found that your education in plant and soil science has contributed to your work in that regard?
- A. Very much so. I was in proximity to most of the professors at Montana State. And after graduation, I became very good friends with these professors. And we did a lot of experimentation on our farm because it was a new area for them. I was one of the first no-till grain in Montana. It was sold on our farm. And I pretty much tried to stay on the cutting edge of new things coming out of the University at that time.
 - O. What do you mean when you refer to "no-till"?
- A. Well, I went into barley stubble and planted winter wheat in the fall without doing any other tillage, other than running the drill through the stubble. That practice right now, it's quite common.

 But in -- I think that was in 1971. It was pretty

```
revolutionary at that time. But it pretty well became
    the normal way of farming in the west now, especially
 2.
    for dry land small grain.
 3
              You mentioned your irrigation. Do you have
 4
    water rights for your irrigation?
 5
              Yes, sir.
         Α.
 6
 7
              MR. DRAPER: Your Honor, I'd like to approach
    the witness with exhibits during his testimony, if
 8
 9
    that's all right?
10
              SPECIAL MASTER: You certainly may.
11
              MR. DRAPER: Thank you.
   BY MR. DRAPER:
12
13
              Mr. Hamilton, I'm going to bring you what's
14
   marked Exhibit M243. Do you recognize M243?
15
         Α.
              Yes, sir.
           And what is it?
16
         Ο.
             I think this is from the court of the 1914
17
         Α.
18
    decree. Is that right?
19
              1914 Miles City Decree.
         Ο.
         Α.
              Yes.
20
21
              And are some of your water rights adjudicated
         Ο.
    in this decree?
2.2
23
              Yes, sir.
         Α.
24
              Okay. Let me ask you to turn back maybe
         Ο.
    about six or eight pages. There's a page, lower
25
```

```
right-hand Bates number shows MT16785. This is a place
    in the decree where the Court makes a finding and lists
2
    the rights with their priorities and amounts.
3
              Do you see that page?
4
              Yes, sir.
         Α.
5
              And I'm looking down. Do some of your rights
         Ο.
6
7
    stem from the Ball Ranch Company as listed in No. 9-a
    there on the left?
9
         Α.
              Yes, sir.
10
         Ο.
              And what is the priority date associated with
    that?
11
              January 27th, 1897.
12
         Α.
13
         Q.
              And what is the amount of the water right in
14
    cubic feet per second?
              1.24.
15
         Α.
              If you look just above that, the one that has
16
    the Ball Ranch Company, East Ditch with the priority
17
    date of January 27, 1897, does that show 16.91?
18
19
              Yes, sir.
         Α.
              I'd like to draw your attention also to the
20
         Ο.
21
    last one in the list, G.B. Pope. Do some of your water
2.2
    rights in --
              Yes, that's our 1910 water right dated
23
         Α.
24
   November 22nd, 1910.
```

25

Q.

And what is the CFS amount for that water

```
right?
         Α.
              14.95 CFS.
2
              SPECIAL MASTER: So just for clarity,
 3
   Mr. Draper, if I can ask, both of those two rights, do
4
   you own all of those, the two rights you just
5
   mentioned, or do you now own a fraction of those
6
7
   rights?
              THE WITNESS: Yes, Your Honor.
                                              That Ball
8
   Ranch and that Flowers, if you note, the date is both
9
   January 27th, 1997. Over the years, with the land
10
   being bought and sold, that water right, that first
11
   one -- part of that's being shared with that Flowers
12
13
   water right. And the adjudication that's going on
14
   today, that has been split out to separate owners.
15
              But actually, that Ball right -- Ranch, I
   owned part of that 16.91 CFS. It belongs to my ranch,
16
   along with the Flowers, the 1.24.
17
              SPECIAL MASTER: So you actually hold -- now
18
   you share what's listed as the 9-a Ball Ranch right and
19
   a share of the 9-b John Flowers right?
20
21
              THE WITNESS: Yes, sir, that's correct.
22
              SPECIAL MASTER: And similarly, on the Pope
23
   right at the bottom of the page, you own only a share
   of that?
2.4
                            We own all of that water right.
25
              THE WITNESS:
```

1 SPECIAL MASTER: All. Okay. Thanks. BY MR. DRAPER: 2. I'm going to bring you now what's been 3 admitted as Exhibit M5. This is Mr. -- sorry. It's 4 M6, Mr. Book's rebuttal report as we refer to it here. 5 Mr. Hamilton, I have handed you Exhibit M6 6 7 opened to page 120. It is a title page for Appendix D of this document. And I'd like to look with you, if I 9 may, at the two water rights for your ranch as they now 10 appear. I believe the first one on the list on the 11 next page, No. 14, it has a rather complicated looking 12 13 number ending in the nonzero numbers, 311, identified 14 for Ceder Hills Ranch, LLC. Is that your ranch? 15 Α. Yes, sir. 16 And you can see that there's a page No. D135 associated with that. That corresponds -- if you'd 17 turn back to the page, looking at the center numbers, 18 259 is in the center of the bottom of these pages. And 19 that's corresponded to that particular Exhibit D page 20 21 number. And page 259 in the center bottom, just for 2.2 reference, I'll get the Montana Bates number page, which is 018133 in bold at the lower extreme right. 23 This is the beginning of the documentation of 24 your water right; is that right? 25

```
1
         Α.
              Yes, sir.
2
              And do the maps and aerial photos here that
         Ο.
    follow depict the irrigated areas on your ranch?
3
         Α.
              Yes, sir.
4
              And if we turn to the first page after the
5
         Ο.
    aerial photos, we see a page entitled "Preliminary
6
   Decree." Owners listed as yourself and Victoria
7
   Hamilton; is that right?
9
         Α.
              Yes.
10
         Q.
              And showing a priority date of January 27,
    1897?
11
12
              Yes.
         Α.
13
         O.
              And a flow rate of 16.91 CFS?
14
         Α.
              Yes.
              So is this the documentation in the current
15
         Ο.
    adjudication that relates to that first water right
16
    that we looked at in --
17
18
         Α.
              Yes.
19
              -- in the Miles City Decree?
         Q.
20
         Α.
              Yes.
21
         Ο.
              And your second right, if we look at -- and,
2.2
    again, I'll use the page numbers in the center
23
   bottom -- page 396. It's further back in the same
    appendix.
24
         Α.
25
              Okay.
```

```
1
         Q.
              Is this the other one of your rights that we
    looked at in the Miles City Decree?
 2
 3
         Α.
              Yes, sir.
         Ο.
              Again, we have maps and aerial photographs of
 4
 5
    the irrigated areas?
              Yes, sir.
 6
         Α.
              And followed by the preliminary decree in
 7
         Q.
    this instance, again same owners. Here the priority
    date, though, is given as November 22, 1910?
 9
10
         Α.
              Yes, sir.
              And that corresponds to the second water
11
         Ο.
    right that you identified in the Miles City Decree,
12
    doesn't it?
13
14
         Α.
              Yes, sir.
15
         O.
              And, again, the flow rate shown here is 14.95
    CFS; right?
16
17
         Α.
              Yes, sir.
18
              And that corresponds to the amount in Miles
         Ο.
    City of 14.95, doesn't it?
19
20
         Α.
              Yes.
21
         Ο.
              And you sometimes call this your 312 water
2.2
    right based on the number that has been given in this
23
    adjudication?
24
         Α.
              Yes.
```

25

Q.

And do you rely on these decreed water rights

```
as much as you can each irrigation season?
         Α.
              Yes, we do.
2
              And what do you find is the typical amount of
 3
         Ο.
    time that you're able to take water under these water
4
5
    rights?
              Typically, early in the season. Later in the
         Α.
6
7
    season, we're almost entirely dependent on stored
   water.
              Now, stored water, does that mean that you
9
10
   have storage rights with the Tongue River Water Users'
    Association?
11
              We have 2500 acre-feet of Tongue River Water
12
         Α.
13
    Users' water.
              I'm going to bring you a copy of Exhibit
14
         0.
    M336, which has been admitted in this proceeding.
15
              Do you recognize this document?
16
              Yes, sir.
17
         Α.
18
              What is it?
         O.
19
              It's the amount of shares that the Tongue
         Α.
    River -- members of the Tonque River Water Users'
20
21
    Association, the number of shares that's allotted to
2.2
    those entities on the page.
23
              And do you see your storage rights indicated
         Ο.
2.4
   here?
25
         Α.
              Yes.
```

1 Q. Do they appear under the name Cedar Hills Ranch, LLC? 2. 3 Α. Yes. And those are more or less in the center of Ο. 4 the first of the pages; correct? 5 Α. Yes. 6 And you have a number of entries there. 7 Q. Ιf you add all those up, how much do they come to? 2500 acre-feet. 9 Α. And 2500 acre-feet, that's how much you're 10 Ο. eligible to receive from storage as long as the 11 reservoir fills? 12 13 Α. Yes. And what happens if the reservoir does not 14 O. fill? 15 Usually we're put on a percentage of your 16 Α. You know, if the reservoir only fills half, 17 shares. you'll probably get 50 percent of your shares. 18 19 Have you taken on any additional Ο. responsibilities with respect to the Tongue River Water 20 21 Users' Association other than simply being a contract 2.2 user? I've been on the board for approximately 14 23 Α. 24 years.

25

Q.

And what functions have you performed as a

member of the board?

2.2

A. Well, there are various duties that we have to perform with the State of Montana as far as our obligation to the state and also our obligation to the water users to try to manage the dam to where it's safe and also that -- we try to maximize the amount of water available to our customers, to the users.

And, you know, essentially, financially we have several bills we have to pay. We have to be fiscally responsible and also manage the dam in a safe and prudent manner for the benefit of our users and the community.

- Q. In that capacity, do you play a role in appointing water commissioners?
 - A. Yes.
 - O. What is that function?
- A. We have to get a document that goes to the court. And we have to sign the document turning over the management of the river to the court, which appoints the water commissioner. And then the water commissioner is responsible for making sure that the water is dispersed in the correct manner.
- Q. In that regard, I'm going to hand you Exhibit M394, which has been admitted in this proceeding and which in the first pages contains a petition to appoint

```
a water commissioner and an order. And I've opened
   your copy to Bates No. MT10020. This is the signature
2.
   page for the petition to appoint water commissioners in
 3
    2006.
 4
5
              Does your signature appear on that page?
              Yes, sir.
         Α.
6
7
         Ο.
              So this illustrates the function that you
    were just describing?
8
              Yes, sir.
9
         Α.
              In regard to the appointing and functioning
10
         Ο.
    of the water commissioners, has the board been able to
11
    appoint commissioners who, in your opinion, have
12
13
    adequately administered the waters of the river during
14
    the term that you've served on the board?
15
         Α.
              Yes.
              Based on your personal knowledge, has the
16
    water user community cooperated with those water
17
    commissioners?
18
19
         Α.
              Very much so.
20
              Have you personally interacted with them in
         Ο.
21
    regard to your own water use?
2.2
         Α.
              Yes.
23
              What kind of interaction have you had with
         Ο.
    them?
2.4
              Well, we have -- first of all, we find out
25
         Α.
```

```
how much our pumps are pumping. And so we get an idea
   of the total water use for -- we're consuming. We get
2.
   our consumption rate. And then we try to work with the
3
   commissioners to keep a fairly accurate accounting of
4
   how much water we have left and how much we're using in
5
   planning how many days of irrigation you have left.
6
   And based on that, we make various decisions in our
7
   cropping systems and things like that.
8
              The other thing we do is we have a website
9
   that we access really virtually every day during the
10
   river irrigation season. We look at the state line.
11
   We look at the amount of water at the state line
12
13
   discharged from the dam.
14
              At that time, we had monitoring stations at
15
   Birney Day, Brandenburg, and also at T & Y. And we get
   an idea how much water is in the river. And we order
16
   our water based on those flows that we read off the
17
18
    Internet every morning.
19
         Ο.
              How do you adapt when water supplies are low?
              Well, the year we got half our waters, a good
20
         Α.
21
   analogy would be, I guess, you go to work some morning
2.2
   and your boss says, I'm going to cut your salary in
   half. So you go home, and you make a new budget.
23
              That's what we do. We adjust our operation
24
   in that we eliminate, at least, irrigation that is the
25
```

```
least efficient. We also take out of production our
   least productive land. And we put all of our efforts
2
   into the most efficient irrigation system we have on
 3
   our best land. And also we consider the value of the
4
           The high value crops get priority versus lesser
5
   value crops.
6
7
         Q.
              And as you make those adjustments to adapt to
   the lower water supply, you use as much of the water
8
    that is available as you can; correct?
9
10
         Α.
              We certainly try to.
              But in some instances, it's not possible to
11
         Q.
   use every acre-foot that you might have in storage?
12
13
         Α.
              That's right.
14
              So some may be left over as you make these
         O.
   adjustments. Is it difficult to make them exact to the
15
   last acre-feet or hundred acre-feet, that kind of
16
   thing?
17
                    A lot of our -- most all of our pumps
18
   are electric pumps. And, you know, it depends on the
19
   time of year, whether -- what crop you got growing.
20
21
   And sometimes you may have a little water left over.
2.2
   But when you consider what it costs to start that pump,
   and if it's late in the season, the chances of you
23
   getting an economic benefit out of that extra few
24
```

gallons of water just doesn't make sense. That's an

25

```
1 instance where you might have a little water left but
2 not use it.
```

- Q. Is one of the complications you have to deal with the charges that you have to pay for electrical power and stand-by fees and that kind of thing?
- A. The Tongue River Electric Company, TRECO,
 they call it, has a thing called demand, that I have
 one electric pump; it's 125 horse. If I flip the
 switch on that for two seconds, it costs me \$1500.
 Then after that, I buy the electricity.

So it's very important, as you can see, to manage the demand. And that demand charge is only charged once a month. So once you start that pump, you had better be able to use that water for a month. If you just had to use it for a few days, it wouldn't make a lot of sense to pay a whole month's demand for a couple days of irrigation.

- Q. In your ranching operation and irrigation, have you experienced any problems with icing, ice jams, that kind of thing?
- A. Yes.

3

4

5

11

12

13

14

15

16

17

18

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20

21

- Q. What have those consisted of, in your experience?
- A. The stretch of river that I live on is, you know, below Brandenburg there. And the channel of the

```
Tongue River at that particular area widens.
                                                 And the
  river becomes quite shallow in places. In periods to
2
  where you get below zero weather, those shallow areas
3
  will freeze solid to the bottom, which restricts the
4
  flow of the channel, narrows the channel. And you'll
5
  get a damming effect of that ice freezing and
6
  eliminating the size of the channel, making the size of
7
  the channel smaller.
8
             And then what happens is when that water
9
```

backs up, upstream the water will start flowing out of an exit somewhere, a warm place next to the bank or so on. And then you actually have water running on top of the ice. In periods of cold weather, every night, that water over the top of the ice will freeze. And this will continue every night. And you will get ice thickness up to 2 feet at times.

10

11

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14

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20

21

2.2

23

24

25

And what happens sometimes is this ice in the channel becomes quite thick. You will get a spring event where you have flood water running into the river on top of this ice, enough volume to actually float that ice up and break it up. And then it starts flowing down the river and gorging.

It's really a quite serious problem. If you've ever experienced that, you can be a few miles away from the river and hear the popping, the grinding

of the ice. It's a very scary thing. As those ice jams get bigger as they go 2 downstream, you might have 5 miles of whichever that's 3 jammed up with ice. And when that breaks loose, it 4 breaks loose with a vengeance. And it goes until it 5 finds another place to where it can jam up. 6 7 And what happens as you move down the river is this thing just keeps growing. And the real danger, 8 Miles City is in the floodplain, and they are in the 9 real danger of any events where you have really bad ice 10 jams of flooding Miles City. You also have tremendous 11 potential -- we've lost fencing that was a long ways 12 13 from the river because these big chunks of ice float 14 out of the channel and kind of wipe out any low lying area fence. We have a lot of bank erosion at times. 15 And you also get a lot of scarring at the bottom of the 16 river, actually tillage at the bottom of the river with 17 18 ice. 19 So ice being -- is a very serious problem in the management of the river, not only for the economic 20 21 value to agriculture but for safety. 2.2 Are there ways in which the problems created by icing can be minimized, based on your experience 23 living on the river? 24

25

Α.

Well, I think one thing that helps, if the

```
river has enough flow in the wintertime to prevent
these -- where the channel widens and gets a little
shallower, if there's enough water to prevent that
channel from icing up all the way, you don't get near
the flooding and you won't get near the ice. So an
adequate flow actually reduces a lot of the potential
ice jamming.
```

- Q. Based on your personal experience, do you have any feel for what kind of flow is necessary?
- A. I'm not an expert. But I will tell you that in my observation of the river, and I observe it a lot, almost on a daily basis, somewhere between 150 and 200 CFS would be a sensible winter flow for preventing a lot of excessive icing.
- Q. Thinking about your role as a board member of the Tongue River Water Users' Association and ice, does ice raise any concerns with you with regarding the safety of the dam itself?
 - A. Yes.

8

9

10

11

12

13

14

15

16

17

18

19

20

- O. What are those?
- A. We have some issues with the concrete that
 can -- and also the tunnels in the dam that we have to
 maintain a certain level in the reservoir to prevent
 that concrete from freezing and chipping off. So we
 need to have -- Art knows the correct figures, but

```
somewhere around 45,000 to 50,000 acre-feet in the
    reservoir to prevent damage.
2.
              In your daily observations up and down the
 3
    river, have -- do you know whether there has been any
4
    significant waste of water by yourself or others?
5
              I have not observed that, no.
         Α.
6
              MR. DRAPER: Your Honor, if I may take a
7
   moment?
8
9
              SPECIAL MASTER:
                               You may.
10
              MR. DRAPER: Thank you.
    BY MR. DRAPER:
11
              Mr. Hamilton, we've talked about your
12
         Ο.
13
    irrigation practices. Do you also run cattle on your
14
   ranch?
15
         Α.
              Yes, sir.
              What does that consist of?
16
         Ο.
              I didn't hear the last part.
17
         Α.
              What does that consist of, that cattle
18
         O.
19
    operation?
20
              Well, it's -- prior to '99, it was a
         Α.
21
    registered Angus herd. We dispersed about 1250 animals
2.2
             Since then, it's been a commercial operation
23
    of black Angus cattle. And my son is currently running
```

24

25

that operation.

```
stock water?
         Α.
              Yes. We pretty well -- somewhere on the
2
   river, we're usually using the river for water pretty
 3
   much year-round for stock water.
4
              And that includes stock water in the winter?
5
         Ο.
         Α.
              Yes.
6
7
         Q.
              And is that affected by the presence of the
   ice that you described earlier?
9
         Α.
              Yes.
10
         Ο.
              Does it tend to interfere with your ability
11
   to get water to your stock?
              At low levels, it's very difficult to water
12
         Α.
13
   stock because of the extra icing.
14
              Under those conditions, it's difficult for
         Ο.
15
   you to utilize your stock watering rights?
16
         Α.
              Yes.
              MR. DRAPER: I think that's all I have on
17
   direct, Your Honor.
18
              SPECIAL MASTER: Okay. Thank you very much,
19
   Mr. Draper.
20
21
              Mr. Kaste, you're not going to be doing the
2.2
   cross?
23
              MR. KASTE: (Shakes head.)
              SPECIAL MASTER: Excellent.
2.4
25
              MR. KASTE:
                          I don't appreciate that.
```

Cross-Examination by Mr. Kuhlmann JOHN HAMILTON - November 15, 2013

```
1
              SPECIAL MASTER: It's just I see so much of
    you up there, it's nice for a change of pace.
 2
 3
                       CROSS-EXAMINATION
    BY MR. KUHLMANN:
 4
              Good morning, Mr. Hamilton.
 5
         Q.
              Morning.
         Α.
 6
 7
         Q.
              My name is Andrew Kuhlmann, and I took your
    deposition in this case; correct?
 8
 9
         Α.
              If you say so. I don't remember
10
    particularly.
              Do you remember being deposed?
11
         Q.
12
              Yes. I quess I do. Yes.
         Α.
13
         O.
              You talked about your water use with
14
   Mr. Draper just now; correct?
15
         Α.
              Yes.
              And you have, I believe you said, 12
16
    different pivots and 3 fields that you irrigated with
17
    flood or 3 pumps, flood pumps?
18
19
              Yes, that's correct.
         Α.
              And so you have multiple points of diversion
20
         O.
    for those?
21
2.2
         Α.
              Yes.
              Do you divert the same amount of water from
23
    day to day all through the irrigation season?
24
                   We have -- there will be times when
25
         Α.
              No.
```

Cross-Examination by Mr. Kuhlmann JOHN HAMILTON - November 15, 2013

```
there will be some pumps on and some pumps off. So you
   probably have an average of what you divert. But from
2.
    day to day it might vary.
 3
              Okay. I'd like to take a look at an exhibit
4
    that's already in the record, Exhibit 382.
5
              SPECIAL MASTER: Is this one that he already
6
7
   has?
              MR. KUHLMANN: I don't think he has it up
8
   with him.
9
              SPECIAL MASTER: Then you can approach him
10
11
    and give him that.
12
              MR. KUHLMANN: Thank you.
13
              SPECIAL MASTER: Can we go off the record for
14
   a second?
                        (Discussion held off the
15
16
                        record.)
              SPECIAL MASTER: Thanks. We can go back on
17
18
    the record.
    BY MR. KUHLMANN:
19
20
              So you have a copy of that now?
         O.
21
         Α.
              Yes, sir, I do.
2.2
         Ο.
              I believe you testified earlier it to be a
23
    record of water usage in 2002?
2.4
         Α.
              Okay.
              And I'd like you to turn to the second page
25
         Q.
```

Cross-Examination by Mr. Kuhlmann JOHN HAMILTON - November 15, 2013

```
marked MT09981. Are you there?
2
         Α.
              Yes.
 3
         Ο.
              Is your name on this list?
         Α.
              Pardon?
 4
5
              Is your name on this list?
         Q.
6
         Α.
              Oh, yes.
              And what's the number associated with your
7
         Q.
   name?
8
              1375.
9
         Α.
10
         Ο.
              Okay. I believe in early testimony it was
    stated that in 2002 there was a 50 percent reduction of
11
    your storage rights or Tongue River Water Users'
12
13
    storage water; is that correct?
14
         Α.
              Yes, sir.
15
         O.
              Was that what you understood in 2002?
              Yes, sir.
16
         Α.
              And you said earlier you have 2500 acre-feet
17
         Ο.
18
    of water; correct?
19
         Α.
              Yes.
20
              So half of that would be 1250?
         O.
21
         Α.
              Yes.
              So I believe that's a difference of 125
2.2
         Ο.
    acre-feet from this 1375 on the exhibit and the amount
23
    of shares you would have had in 2002; correct?
24
              That's correct.
25
         Α.
```

- 1 Q. Do you know where that extra water came from?
- 2 A. Well, in the real world, when you're
- 3 operating that many pumps and on that many acres,
- 4 | that's probably -- maybe I wasn't told to shut off soon
- 5 | enough or I ran an extra day. I wasn't aware that I
- 6 | had ran over the 1250 acre-feet until today.
- 7 | Q. Okay.
- 8 A. But I think there's years that, you know, we
- 9 maybe don't quite use all our water, and there's years
- 10 | you might use a little more. But that's pretty close,
- 11 | 125.
- 12 Q. Would that be a significant amount of water
- 13 | in terms of your operation?
- 14 A. Well, what percent is that of 2500? 125 is,
- 15 | you know, not a lot, no.
- 16 | Q. 10 percent?
- 17 A. Yeah.
- 18 O. How about 200 acre-feet? Would that be a
- 19 | little water or a significant amount?
- 20 A. Well, all water is significant. All water is
- 21 | valuable. So, you know, it's all valuable. Yeah, it's
- 22 | all significant.
- 23 O. Okay. Would you describe either of those
- 24 | numbers as a little water?
- 25 A. Well, not really. I mean, when I irrigate my

JOHN HAMILTON - November 15, 2013 Examination by the Special Master

- fruit orchard, I use a very small amount of water for a very good benefit. So I guess every drop of water is valuable.
 - Q. Okay. Thank you.

5 MR. KUHLMANN: I don't believe I have any 6 other questions.

7 | SPECIAL MASTER: Okay. Thank you.

8 EXAMINATION

9 BY SPECIAL MASTER:

4

2.4

25

- 10 Ο. Okay. So just a couple questions that I have. So earlier you talked, in general terms, about 11 the type of decisions that you would make if you were 12 13 told that you were not going to receive all of the 14 acre-feet of water that you were entitled to get in a 15 normal year for your shares. And what I'm interested in is knowing a little more about the four years in 16 which you actually did receive fewer acre-feet for each 17 18 share than you were entitled to.
- My understanding is those are -- 2001, 2002, 20 2004, and 2006 were all years in which there were shortages declared.
- First of all, do you recall, were those four years in which there were shortages?
 - A. Yes, I do. I recall a lot of it.
 - Q. And would you have made adjustments to what

```
fields you were irrigating as a result of those
shortages in those four years?
```

- A. Yes. Some of the fields that were harder to irrigate on the flood irrigation, we really didn't irrigate those fields. We wanted to -- our water, we figured, was a lot more valuable running through the pivots because we could get more acres, so more efficient water use. So the less efficient fields under the less efficient irrigation systems, we didn't -- we abandoned those fields in those years.
- Q. And that would have been true in all four of those years?
 - A. Yes, I believe so.

3

4

5

6

7

9

10

11

12

13

14

15

- Q. And you would have abandoned those particular fields because of the water shortage?
- It's possible, you know, we may have 16 Α. Yes. got a little bit of first cutting or something without 17 18 irrigation. But to try to get a second cutting or to grow a first cutting on those fields, it just didn't 19 make sense because of the shortage of water. And some 20 21 of the flood irrigation compared to center pivot, as one gentleman testified, is 85 percent efficient. 2.2 I mean, that's -- when water is short, that's where you 23 24 want to use your water, is through the most efficient systems you have. 25

JOHN HAMILTON - November 15, 2013 Examination by the Special Master

```
1
         Q.
              Okay. And does -- I assume that the date
   when you're told that you no longer have any --
2.
   actually, let me take a step back.
3
              So are you told each year when you no longer
4
   have a direct flow right?
5
              Yes. Yes.
         Α.
6
7
         Q.
              And so who informs you of that?
              Well, if we have a commissioner, he kind of
8
   determines it. Sometimes we will have -- you know, we
9
   determined -- even at the board early on, we -- you
10
   know, we're always looking at the flows. And if the
11
   flows aren't there, you know, we get the word out that,
12
13
   hey, everybody is going to be on stored water, except
14
   the two oldest water rights, as we've talked to before,
15
   is around 200 CFS. So, I mean, that pretty well takes
   up the whole river except in a real wet year where you
16
   have a lot of flow.
17
              And how much variation is there from year to
18
   year and when you actually run out of your direct flow
19
20
   right?
21
              Oh, oftentimes it's anywhere from the middle
2.2
   of May to the middle of June possibly, or even earlier.
23
   It can be even the first of May.
              Are there any determinations that you make at
24
         Ο.
   the time that you find out that your direct flow rights
25
```

are ending?

2.2

A. Well, early on, you might decide to grow spring wheat instead of planting corn because it has a shorter irrigation season. You might decide you'll go for two cuttings of alfalfa instead of three because you delay the first cutting a little longer to increase the tonnage. And then you delay cutting the second cutting a little later. And then you're done.

So you try to balance the water use with the crop and how much water is available.

- Q. And you probably need to explain that a little more for me. How do those particular determinations depend on when you run out of your direct flow right?
- A. Well, that depends on how much storage water you have and how far that stored water is going to go. When you have a combination of stored water and decreed water, your water is going to go a lot further. You're going to be irrigating more crops, more acres. So that is really dependent on every individual's amount of stored water, is how you reach those decisions.
- Q. So I'm asking in your particular case, does the date when you no longer have direct flow make a difference as to any of your planting or other agricultural decisions?

JOHN HAMILTON - November 15, 2013 Examination by the Special Master

```
1
         Α.
              Yes.
                    When I run out of direct flow, or I
   call it decreed water, I stop irrigating with that
2.
   flood irrigation. I switch over to pivots because it's
 3
   just more efficient. I can get, you know, more income
4
   and better water conservation by running it through the
5
   pivots because the flood just takes too much water.
6
              So when I don't have decreed water, I don't
7
   flood irrigate. I use exclusively pivots on stored
8
9
   water.
10
         Ο.
              Okay. So this is helpful. So during the
   period of time that you're still getting your decreed
11
   water, then you will generally be using flood
12
13
   irrigation?
14
         Α.
              Flood irrigation with my 1910 and my 1897
15
   water right.
              And when you find out that you no longer have
16
   any decreed water, at that point, you stop engaging in
17
   flood irrigation?
18
19
              Yes, sir.
         Α.
              So the fields that you flood irrigated, at
20
         Ο.
21
   that point you switch to dry cropping?
2.2
         Α.
              To Mother Nature.
23
              And then if you -- so then take, then, at
   that point, the various other fields that you're
24
    irrigating with your center pivot systems. So now,
25
```

```
let's assume that in a particular year you not only
find out that you're off your decreed water rights, so
you're no longer engaged in the flood irrigation, just
have your center pivots. And if you find out now that
you, say, have only a 50 percent storage rights, how
does that affect what you're doing on the center
pivots?
```

A. I will take my very best fields, very best ground under those pivots, and I will continue to irrigate those. That's when I start looking at the soil and the moisture holding capacity of that soil.

2.2

So if you have a sandy soil, that doesn't hold a lot of water, you probably don't irrigate that. You probably go to a pivot that has a nice sandy loam that has a high moisture holding capacity. You would put your water on that field.

Also, you look at -- on pivots, you look at whether the field is level or not. And, you know, if it is in a field that has a lot of ridges and uneven, it's hard to get the water on those fields and not run off. So you just select your very best soils, the flattest ground you have, and that's what you go with.

Q. And let's assume that you have 50 percent of your normal storage rights, and in particular you've been told that. What type of calculations do you go

```
through in deciding which particular fields you
    actually can irrigate at that stage?
 2
              Well, it's kind of crisis management, flying-
 3
         Α.
   by-the-seat-of-your-pants deal. It's something you
 4
    learn by experience. You know, farmers are people that
 5
    if something doesn't work one year, it's always the
 6
 7
   next year country. And you plan the best you can for
    the year you have because next year you're going to
   have the perfect year. That's the attitude of the
 9
10
    farmer, and why they do it, I don't know. But that's
11
    what happens.
              I guess I'm still curious. I mean, if I were
12
         Ο.
13
    told I only had half my water, for example, one of the
14
    things I'd do is to sit down and start actually
    calculating how much water I need for each field, how
15
    long I'd need water on that particular field.
16
              So do I understand you don't do any formal
17
    calculation?
18
19
              Well, yeah, every pump has been measured.
         Α.
    you know how many gallons per minute is running out of
20
21
    that pivot going out to the field. Most of the pivots
2.2
    that we have are 7 gallons per acre per minute. So if
    you have a hundred acre pivot, that's 700 gallons a
23
   minute that's going out there. So you do the
24
```

calculations of the number of acre-feet you have, you

25

Recross-Examination by Mr. Kuhlmann JOHN HAMILTON - November 15, 2013

```
do that, and you figure out, how many days can I run
    that pivot on the water that I have?
2.
              You look at the calendar and you say, what
 3
   can I grow? Can I grow another crop of alfalfa? Can I
4
   go for a third crop? You make all those decisions by
5
   the gallonage in those pivots, the gallonage the pumps
6
7
   are putting out. So you actually calculate your whole
   system. How much of that system can I operate because
8
   of the number of gallons of water that I have?
9
10
   that's really how you do it, I guess.
11
         Q.
              And so, again, because earlier I thought you
   had been talking about flood irrigation. So in years
12
13
   when you are told that the amount of stored contract
14
   right you're going to be entitled to are being cut
15
   back, in those years, you've always taken out some of
    the land under center pivot?
16
17
         Α.
              I believe so, yes. Yes.
18
         O.
              Okay. Thank you.
              SPECIAL MASTER: Mr. Kuhlmann?
19
20
              MR. KUHLMANN: I have just one. I promise
21
   they're quick.
2.2
                      RECROSS-EXAMINATION
   BY MR. KUHLMANN:
23
              You were just talking to the Special Master
24
         Ο.
   about how you calculate what lands to irrigate and how
25
```

```
to deal with water-short years; is that correct?
         Α.
              Yes.
2
              Okay. Have you ever leased water from the
 3
         Ο.
   Northern Cheyenne Tribe?
4
              One year I did.
5
         Α.
              Do you know what year that was?
6
              It was around 2002. I'm not sure. I would
7
         Α.
   have to look it up. But one year we did buy tribal
9
   water.
10
         Ο.
              And you talked to the Special Master about, I
    think, 2001, 2002, 2004, and 2006, correct, as being
11
    water-short years?
12
13
         Α.
              Yes.
14
              Was tribal water available for you to lease
         O.
15
    in those years?
16
         Α.
              Yes, it was. There possibly was one year
    where they didn't apply to the state of Montana to sell
17
    the water. But I think, later in the irrigation
18
19
    season, it did become available.
20
              MR. KUHLMANN: Thank you.
21
              SPECIAL MASTER: Let me follow up on that
2.2
   because this is useful too.
23
                      FURTHER EXAMINATION
   BY SPECIAL MASTER:
2.4
              So in those -- first of all, can you give me
25
         Q.
```

1 a rough idea how much the Northern Cheyenne water 2 costs?

A. It's about twice to three times what it is for the irrigators, what we charge. We've tried to enter into a long-term agreement with them to lease water. But we haven't been able to come to an agreement because that water is very expensive.

And as you well know, that water is delivered at the dam, and there's also pumping charges. Once you pay what they want for the water and you pay the pumping charges, the electricity to deliver it to your field, it becomes expensive. Some crops it may be cost prohibitive.

- Q. So going to sort of the absolute numbers, approximately how much do you charge the members of the Tongue River Water Users' Association?
- A. It's kind of complicated, depending on whether your contracts are paid for or not. And it's roughly six bucks an acre-foot. We pay about 13.5 for the 2500, 13,500.
- Q. And, again, I'm just trying to get sort of a rough sense. So about \$6 an acre-foot for the water that you have under contract?
- 24 A. Yes.

O. And then how much more is the Northern

```
Cheyenne water?
         Α.
              It's -- I think it's somewhere between 12 and
 2
    $15 an acre-feet.
 3
              Okay. And then you said, in addition to
 4
 5
    that, you have to pay a pumping charge?
              Right.
         Α.
 6
              And you don't pay that pumping charge when
 7
         Q.
    you are getting your contract rights?
 8
              No. You still have the pumping charge.
 9
10
    That's correct.
              So the pumping charge is true for any water
11
         Q.
    that's stored?
12
13
              Right, right. The other thing is that that
14
    water is released from the dam. If you're downstream a
15
    long ways, you're going to -- that water is going to be
    reduced by the percentage depending on what part of the
16
    river you live on for the water loss as it flows down
17
    the river.
18
19
              And so if you think you're going to bring in
    enough in the revenue from your crops to be able to
20
21
    afford it, you can go out, in most years, and buy
2.2
   Northern Cheyenne Tribe rights to cover any shortfall
23
    in your storage rights?
```

It's available. Yeah, it's available,

24

25

Α.

usually every year.

```
1
         Q.
              So from the part of the nation that I'm from,
    those water prices sound really low. So could you
 2
    explain for a Californian, why it is that at that price
 3
    you can't just cover all the water you need?
 4
              Your Honor, with all due respect, when the
 5
   Northern Cheyenne hires a consultant to determine the
 6
 7
    value of that water, they usually hire one from
    California or Colorado. And we Montanans, we arrive at
 8
    a value of what we think is a ballpark figure.
 9
                                                    I mean,
    we don't like to be overcharged, let's say.
10
              So, to us, when we have to pay twice as much
11
    for something, it's not something we like. And I
12
13
    think, first of all, you have to have a very efficient
14
    system for that to work. But in this day and age,
15
    you're looking at fuel costs, machinery costs, repairs.
    All of this stuff adds up.
16
              I asked a banker one time, that got involved
17
    in farming, how many rich farmers he knew. And, well,
18
   he didn't realize that there wasn't any rich farmers
19
    until he became one. And then he found out he needed a
20
21
   bank to farm. So, you know, it adds up, the expenses.
2.2
              And there just isn't a lot of profit.
    seems like it's a real profitable deal, but when you
23
    add in all the expenses and maybe pay yourself a little
24
    bit, it's not a way to get rich in the farm and
25
```

| ranching today.

2.2

- Q. Okay. So let me back up just for one second. So I understand, then, that one reason why you would prefer not to buy the Northern Cheyenne water is you think it's too expensive for what you can get other water for in the area; is that correct?
 - A. Yes.
- Q. In addition to that -- now let me ask a slightly different question.

In the years where you had to cut back on the number of acres of farm land under center pivot because you were not expecting to get all of your stored water, could you have profitably farmed that land by buying the Northern Cheyenne water?

A. I don't know, Your Honor, that I can answer that question. There are years. And those were some years that we had 30 days of 110 degrees with a 20-mile-an-hour wind. Under those circumstances, it's really hard for a plant to live regardless of how much water you're putting on.

So I think, to answer that question, you'd almost have to know the current situation, the climatic conditions, the time of year it is. It's a highly variable question. And I think the answer is highly variable too. It just depends on a particular

situation at the time.

2.2

It also depends on commodity prices. Is hay worth 120 bucks or is it worth 60 bucks? Is grain worth 2 bucks a bushel or is it worth 10? It depends on current markets. So you're dealing with a lot of variables. And, you know, given what the prices are, what the weather is, what the humidity is, the wind speed and all that, I can give you an answer.

But I do know in those years that not only was water short, but growing conditions was very difficult in those years because of the amount of stress that everything was under because of the heat and the wind and extended dryness.

Q. So let me go back again to the particular decisions that you made in the 2001, 2002, 2004, 2006 years. So in each of those years, you testified that you cut back on some of the land that you would have irrigated by center pivot systems because of the fact that you knew you weren't going to get all of your stored contract water.

In making that decision in each of those years, did you consider the option of acquiring Northern Cheyenne water to make up that difference?

A. Yes, I'm sure I did. You know, when you have a cattle operation, there's some forage out there. Do

```
1 you harvest it with a machine, or do you let a cow eat
2 it? You know, that's another option that's there.
3 So do I irrigate at considerable expense,
```

2.2

power, buy water? There's some forage out there when the irrigation season is over I'll turn the cows in and let those harvest what's there. You're short of labor oftentimes.

So you know, I can't tell you at that very moment when I did that. But I probably had good reason for making the decisions that I made in those years.

- Q. So in some years, you actually purchased Northern Cheyenne water?
- A. Yes, we did one year. I'm pretty sure we did.
 - Q. Why would you have purchased it that year?
 - A. I think we were growing corn that year. And corn is a big budget item to even plant a corn crop, with the seed, chemical, and it requires more water and a longer watering season.

And now that I think about it, that 1375 was probably the year that we bought Indian water or tribal water, and that's why we went over 1250. That's right. That's what happened. 'Cause we bought, like, 300 some, I think, acre-feet of tribal water. And that's why we ran over the 1250 in 2002.

Q. Okay.

2.2

- A. 'Cause we had 200 -- 300 or 200 acre-feet of tribal water.
- Q. And in the years when you did not buy tribal water but you cut back on the amount of acreage that you were irrigating -- I know I've asked this before but I want to make sure we're clear -- why didn't you buy the Northern Cheyenne water in those years?
- 9 A. I just felt it was too expensive for the kind 10 of crops I had.
 - Q. And when you say too expensive for the type of crops you had, what do you mean by that?
 - A. Well, it was probably alfalfa. And the stand could have been poor. That's another thing about growing hay. If you get a poor stand, you don't get near the benefit of irrigating a poor stand that you do a good stand. It could have been a poor stand of grain or something. But it was -- I can't answer it.

But, you know, I know where you're going in that it is cheap water compared to California, compared to Colorado, compared to a lot of places. But in Montana, it's still kind of expensive to us. We're not used to it, put it that way.

Q. Right. And I'm still trying to get a sense of whether you would not have bought Northern Cheyenne

```
water in those years because, you know, it just seems
   high and, you know, it seems outrageous to have to pay
2
   that price. That would be one.
3
              Or the other option is, well, you know, if I
4
   look at that price, I just couldn't make a profit if I
5
   paid that much for that water.
6
7
              I'm trying to figure out which of the two it
   is or whether it's both.
8
              I think it's both, you know. I have to think
9
10
   about that. I don't know. That was a long time ago.
   But, you know, sometimes in those crisis years,
11
   sometimes you just get tired, you know. When you scale
12
13
   back, you just try -- you know, you lose a lot of stuff
14
   in those dry years. You lose pasture. You lose -- all
15
   your dry land has went south on you.
16
              And sometimes you're just trying to salvage
   what you have. And, you know, maybe your operating
17
18
   line is at the end. Maybe your operating budget is --
19
   you know, you used up your operating budget. I don't
   have any money for that. At that time my banker, we
20
21
   were very close in those years. So if there was a way
2.2
   to save money, you certainly did it.
23
         Ο.
              Okay. Thank you.
24
              SPECIAL MASTER: So, Mr. Kuhlmann.
              MR. KUHLMANN: Two question, Your Honor.
25
```

Further Recross by Mr. Kuhlmann JOHN HAMILTON - November 15, 2013

```
1
                  FURTHER RECROSS-EXAMINATION
2.
   BY MR. KUHLMANN:
              You said you couldn't remember what year you
 3
   bought water from the tribe?
 4
5
         Α.
              Yes.
              I'd like to see if I can help refresh your
         Ο.
6
7
    recollection possibly. I'd like you to take a look at
    Exhibit M387.
              SPECIAL MASTER: You can approach the
9
              Is this an exhibit that was introduced
10
   witness.
   before?
11
12
              MR. KUHLMANN: Yes.
13
   BY MR. KUHLMANN:
14
              Mr. Hamilton, this document says it's titled
         Ο.
    Northern Cheyenne Tribe Water 20,000 acre-feet, Lease
15
    Applicants 2004; is that right?
16
              That's correct.
17
         Α.
18
         Ο.
              And your name is on here?
19
              Yes, sir.
         Α.
20
              Okay. And it says 250 acre-feet?
         Ο.
              Yes, sir.
21
         Α.
2.2
         Ο.
              Was 2004 the year that you leased water from
    the tribe?
23
                    Thank you for reminding me that it was
2.4
         Α.
              Yes.
    2004 that I bought Indian water.
25
```

Further Recross by Mr. Kuhlmann JOHN HAMILTON - November 15, 2013

```
1
         Q.
              Okay. Just one other question. Do you -- in
    years when you have your full shares of storage water,
 2.
   do you have a full supply for your crops?
 3
         Α.
              Yes.
 4
         Q.
              Okay. Thank you.
 5
              SPECIAL MASTER: Okay. Thank you. So why
 6
 7
   don't we take the lunch break at this particular point.
              So, Mr. Hamilton, I'm afraid that means
 8
   you'll have to come back briefly after lunch for
 9
10
    redirect by Mr. Swanson, unless you want to -- I'm
11
   perfectly happy if there's only a couple questions now
    to do the redirect.
12
13
              MR. DRAPER: I'll be doing the redirect, Your
14
   Honor, and after lunch would be my suggestion.
15
              SPECIAL MASTER: Okay. So why don't we take
    a break now. It's 20 after 12:00. We'll do a regular
16
   hour break today. So we'll be back at 20 minutes after
17
18
    1:00. Thank you.
                        (Recess taken 12:20 to 1:23
19
20
                        p.m., November 15, 2013)
21
              SPECIAL MASTER: Everyone can be seated.
2.2
              Mr. Draper.
23
              MR. DRAPER: Thank you, Your Honor.
              SPECIAL MASTER: You're welcome.
24
25
```

Redirect Examination by Mr. Draper JOHN HAMILTON - November 15, 2013

```
1
                      REDIRECT EXAMINATION
2.
   BY MR. DRAPER:
              Good afternoon, Mr. Hamilton.
 3
         Ο.
         Α.
              Good afternoon.
 4
              Do you still have there the copy of Exhibit
5
         Ο.
   M382 that Mr. Kuhlmann provided you during his
6
    cross-examination?
7
              MR. KUHLMANN: He does not.
8
              MR. DRAPER: Oh, thank you very much. He's
9
10
    going to bring it to you.
11
              THE WITNESS: Thank you.
   BY MR. DRAPER:
12
              He drew your attention in this exhibit to the
13
14
    second page, which has the Montana Bates number of
    09981; correct?
15
16
         Α.
              Yes.
              Now, these are cumulative usage figures as of
17
         Ο.
    1 September 2002, as shown at the top of the page;
18
19
    correct?
20
         Α.
              Yes.
21
         0.
              And we were looking at the number beside your
2.2
    name, which is 1375. Now, your normal acre-feet is
    2500; is that right?
23
              Yes, sir.
2.4
         Α.
              Have you had a chance to think back further
25
         Q.
```

about what the situation was in 2002 with respect to the amount by which the reservoir did not fill? 2. 3 Α. Yes. Ο. And what is your recollection about the 4 cutback that the members of the Water Users' 5 Association had to suffer in that year? 6 7 Α. In that year, we were promised 55 percent of our normal water. 8 I'd like to hand you what's been admitted in 9 10 this proceeding as Exhibit M343. This was admitted during Mr. Hayes' testimony. It's a document dated 11 August 21st, 2002. I'd like to -- it's -- as you can 12 13 see, it's styled at the top as a memorandum regarding 14 minutes of the July 31st, 2002, Tongue River Advisory 15 Committee meeting. I'd like to ask you to turn to the 16 second page. And the third partial paragraph there starts "The Committee." 17 If you go down to the third line, over at the 18 end, there's a sentence starting with the name "Roger." 19 20 Do you see there -- it starts the third line 21 of the -- and I'm counting the bold paragraph as a 2.2 paragraph itself, as being the second paragraph. 23 then the third paragraph, the one starts "The Committee"

discusses water used."

2.4

Redirect Examination by Mr. Draper JOHN HAMILTON - November 15, 2013

```
right-hand side, you see a sentence that says, "Roger
    said that T & Y has used about 5212 AF and, at
2.
    55 percent of 5300, equals 2950 AF."
 3
              Do you see that reference?
4
         Α.
              Yes, sir.
5
              Would that be consistent with your
         Ο.
6
7
    recollection that the cutback was to the 55 percent
    level in 2002?
9
         Α.
              Yes.
10
         Ο.
              Looking at the last sentence in that section
    just above the heading "Agenda Item 4," the last
11
    sentence says -- and this is, I think, referring to
12
13
    tribal water -- says "Of the 7500 AF, 4125 AF is
14
    available (55 percent of 7500 AF)."
15
              Do you see that?
16
         Α.
              Yes.
              Would that also tend to corroborate your
17
         Ο.
    recollection that the cutback in 2002 was to 55 percent
18
19
    and not to 50 percent?
20
         Α.
              The correct number should have been
21
    55 percent, yes.
              Now, if we look back at Exhibit M382 showing
2.2
23
    the history of your use in 2002 of reservoir storage
    water in the amount of 1375 acre-feet.
2.4
25
         Α.
              Yes.
```

Redirect Examination by Mr. Draper JOHN HAMILTON - November 15, 2013

- 1 Q. We were figuring that at 50 percent of your 2500, you would expect to have 1250 acre-feet; isn't 2. that right? 3
 - Α. That's correct.
- 5 Ο. Now, if there was an extra 5 percent available to you, 5 percent -- an extra 5 percent of 6 7 2500, if 10 percent is 250, 5 percent would be 125 acre-feet? 8
- That's correct. 9 Α.
 - And what is 125 acre-feet added to 1250? Q.
- 1375. 11 Α.

4

10

19

- 12 So that would be the exact amount of your Ο. 13 reduced allocation that year?
- 14 Α. Yes, sir.
- 15 Ο. And so do you conclude -- what do you conclude about whether your use was consistent with 16 your allocation that year? 17
- 18 Α. It was.
- Also, the Special Master was asking you about Ο. factors that went into your determination of whether to 21 purchase extra water in years of shortage.
- 2.2 Could you summarize the types of factors that 23 go into your decision under those circumstances, 2.4 please.
- Well, number one, I think, is profitability. 25 Α.

Redirect Examination by Mr. Draper JOHN HAMILTON - November 15, 2013

```
You have to grow some crops on that land that are
   profitable. You have the fixed inputs and the variable
2.
    inputs. And one of the first things you look at is how
 3
   much can I produce on this acre and what is that
4
   product worth after I grow it.
5
              And a lot of those dry years, 2002 and '1 and
6
    '4 and '6, we were looking at hay roughly at $60 a ton;
7
   it is 150 today. Grain prices were in the $2 range.
   So on today's prices, you know, a little extra expense
9
10
   for water might not matter much, but in those years, it
   did.
11
12
              The main factor is that you don't want to run
13
   a ranch to where you just break even. You have to try
14
   to make a profit. And the reason you have to do that
    is that in an environment, the semi-arid environment
15
    that has a lot of variable weather, you have to have
16
   some good years to take care of some bad years because
17
18
   you're not going to make money every year.
19
              But you have to look at the conditions, the
   cost of your fixed inputs, the cost of the variable
20
21
    inputs and also look at the cost of what you can
2.2
   produce. And you make those decisions based on where
   you have the greatest possibility of making a profit.
23
2.4
              Very good.
                          Thank you very much.
         Ο.
25
              SPECIAL MASTER:
                               Thank you, Mr. Draper.
                                                        So
```

Redirect Examination by Mr. Draper JOHN HAMILTON - November 15, 2013

```
thank you, Mr. Draper.
2
              And thank you, Mr. Hamilton, for your
   testimony. So you're excused now.
 3
              THE WITNESS: Thank you, sir.
4
5
              SPECIAL MASTER: Mr. Draper, who's the next
   witness today?
6
7
              MR. DRAPER: Your Honor, our next witness
   will be Mr. Les Hirsch. And the examination will be by
   Mr. Swanson. And we would, therefore, call to the
9
   stand Mr. Les Hirsch.
10
              SPECIAL MASTER: Mr. Hirsch, you can come
11
   forward.
12
13
              (Les Hirsch sworn.)
14
              THE CLERK: Please state and spell your last
15
   name for the court reporter, please.
16
              THE WITNESS: Sure. My name is Les Hirsch,
   L-e-s H-i-r-s-c-h.
17
18
              SPECIAL MASTER: So good afternoon,
   Mr. Hirsch.
19
20
              THE WITNESS: Good afternoon, Your Honor.
21
              SPECIAL MASTER: And, again, it's nice to see
2.2
   you also.
23
              THE WITNESS: Thank you very much.
24
             MR. SWANSON: Thank you, Your Honor.
25
```

1 LES HIRSCH, having been first duly sworn, testified as follows: 2 3 DIRECT EXAMINATION BY MR. SWANSON: 4 Good afternoon, Mr. Hirsch. How are you? 5 Q. Very well, thank you. 6 Α. Could you tell us where you live right now? 7 Q. I live 30 miles south of Miles City or 8 42 miles east of Ashland. It would be very close to 9 the Garland School, which indicated on the map. 10 Could you go ahead and at this time indicate 11 Q. on the map where you live. And there's a marker next 12 13 to the map. Feel free to indicate. And can you put 14 your initials if you want to so we can see your location? 15 And this is Figure 1 from Exhibit M5. 16 (Witness complies.) 17 Α. 18 Mr. Hirsch, have you lived in the Tongue Ο. River Valley your whole life? 19 Primarily, I have. I was born and raised on 20 Α. 21 what is now called the Bice Ranch, and I lived there 2.2 for 15 years. Moved away from the river for a little 23 while. Went to college at Bozeman. I got a degree in 24 political science, and so I was gone for a few years at that time. 25

```
1
              And then I've been gone somewhat in the late
2
    '70s and '80s, as I served in the Montana legislature
   for those years in the house and the senate. And so I
 3
   was gone temporarily for those -- parts of those years,
4
   but primarily always lived along the Tongue River.
5
              And did you go to college?
         Ο.
6
7
        Α.
              Yes, I got a degree in political science from
   MSU.
8
              The perfect degree to be a farmer and rancher
9
10
   apparently?
              Correct. The only time I really used it was
11
         Α.
    serving in the legislature. So I never taught it or
12
13
   anything. But I did use it during those years.
14
              SPECIAL MASTER: And I'm just curious.
                                                       So
15
   how accurate did you find what you learned about
   political science in college for actually being in the
16
   legislature?
17
              THE WITNESS: The real world was somewhat
18
   different, Your Honor.
19
20
              SPECIAL MASTER: Thank you.
   BY MR. SWANSON:
21
2.2
              So was it your intention to always be a
23
   farmer and rancher, or was political science heading
   you in another direction?
24
```

25

Α.

I wanted to be a diplomat for the U.S.

```
1 government. But I didn't get my master's in that area.
2 So I decided it would be best to return to my roots.
```

3

4

5

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

- Q. So can you explain your occupation currently and then maybe a little history of when you finished college and the years, intervening years?
- A. Oh, okay. My father and I bought a ranch right after college. And we were successful there.

 And then we moved, and I bought a larger ranch, currently where I live today. And I have always been involved in irrigation and the raising of livestock and crops.
 - Q. And so what is your current place where you operate now? Can you tell us what kind of operation you run?
 - A. Yes. I have about 320 acres of irrigated land. And it's primarily used -- the production from those lands from alfalfa are actually used in my pelleting plant which I have on the ranch. We pelletize alfalfa and mix dry shelled peas with that alfalfa so that we can sell that to ranchers supplementing range cows' native grazing range.

So we do about 7000 tons of that per year, which is a large enough mom-and-pop operation for us. But all of the production from the irrigated land is primarily from alfalfa used in that winter operation.

```
Q. And do you raise enough hay to do that operation, or do you have to buy additional hay to do all your pelleting?

A. We buy about 3000 tons of alfalfa annually
```

- A. We buy about 3000 tons of alfalfa annually from up and down the valley as best we can. And we use about 50,000 bushels of peas in our process. And those come from area dry land farms near Miles City.
- Q. And I understand that your neighbor upstream is Mr. Kyle Shaw. And if you could just explain your family and business relationship with him?
- A. Oh, sure. I bought that ranch in '95, I think. A Japanese gentleman owned it. And I bought it from him at that time. And I owned it for just 18 months and discovered the hard way that I didn't need that much ground.
- So I sold that to my father. And then my sister and her husband farmed that ranch for him to this day. And she's -- Kyle is my brother-in-law and Gail is my sister.
- Q. So that property is actually owned by Ted Hirsch; is that correct?
- A. That's correct.

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

Q. And so there's been a lot of various
documents we've looked at with senior water rights in
the name of Ted Hirsch. Is it fair to say those water

```
rights, if they're owned by Ted Hirsch, are not water
    rights you use on your place?
 2.
              That's totally correct.
 3
         Α.
         Q.
              And those would be used by --
 4
 5
              The Shaws, yes.
         Α.
              The Shaws. Okay.
 6
         Ο.
 7
              Now, you bought the place, I believe you
    indicated, in the 1980s. Did you do any work or
 8
    improvements on the irrigation systems there?
 9
              Yes.
                    During the '80s, it was very difficult
10
         Α.
    economic times for ranching. And the place was in very
11
    difficult repair. And so after I bought it, I
12
    proceeded to laser level all of the land that we were
13
14
   going to irrigate.
              Now, this laser leveling has been discussed a
15
    couple times. But no one has actually told us what
16
    that means. Can you just describe what process you did
17
    when you laser-leveled this land?
18
              Oh, sure. The -- naturally, lands aren't
19
         Α.
    perfectly level in most cases. And there was a company
20
21
    in Miles City that had large scraper units that would
    have a laser receiver on them. And it would indicate
2.2
    to the scraper automatically whether to cut or fill
23
    land as it leveled it to design.
24
              And so what we did was laser leveled the land
25
```

```
and built in a two-tenth down-fill slope and possibly a
   flat-side slope. And after you do that, then it
2
   becomes very easy and efficient to irrigate that land
 3
    'cause there are no longer humps and bumps in it.
4
              And is it -- do you -- do you level the whole
5
   field, then do you divide it up into segments for flood
6
   irrigation?
7
             Oh, correct, yes. And then we use the border
8
9
   dike system where you confine the water to, say,
    50 feet wide or 100 feet wide. And then you put the
10
    irrigation water, say, in a gated pipe. And then you
11
   open those gates in that confined area. And it
12
13
   probably varies, but it can take from two to ten hours
14
   to get from the head end of the field to the end of it,
   depending, of course, upon the length and your volume
15
   of water that you're using.
16
17
              MR. SWANSON: Your Honor, may I approach and
   hand the witness an exhibit?
18
19
              SPECIAL MASTER: You may. And, in fact,
   during your examination, feel free to approach whenever
20
21
   you need to.
              MR. SWANSON: And I think at this time I'll
2.2
23
    just tell you a couple things about exhibits, Your
           First, I'm going to hand the witness
24
   Honor.
   Demonstrative Exhibit 2 from Montana, which is the
25
```

1 photos. There are two other exhibits that were not 2 originally on the list with Mr. Hirsch. They've just 3 been mentioned by the previous witnesses, so I'm going 4 to refer to them in about ten minutes. And that's 5 Montana 343 and Montana 397. But they were other ones 6 7 that have already been discussed this morning. So you may have them in your list. 9 SPECIAL MASTER: Thank you. BY MR. SWANSON: 10 So what you should see on the -- before you 11 Q. is a demonstrative exhibit which is a photo. Can you 12 read the number at the bottom corner there? 13 14 Α. 2-11.15 2-11 or 2-II? Can you tell us what this 16 picture is? That's a picture of some irrigated land right 17 next to the Tongue River. We're -- during the tour 18 19 that we had earlier in the summer, we gathered around a structure, a 12-inch irrigation pipe. And it looks 20 21 like we're all discussing how that actually works. 2.2 Q. And so this is your irrigated land; correct? 23 Α. Correct. 24 And so you irrigated with gated pipe? Ο. I do. 25 Α.

Q. And can you explain the difference between flood irrigating with gated pipe than open ditch?

- A. Yes. The irrigation with gated pipe is more efficient than the open ditch. It's less labor intensive. During those years when we were putting gated pipe on the place, the federal government actually had the cost share program where they encouraged farmers to use the gated pipe and abandon the ditches. And we took advantage of those programs for a number of years so that, today, 95 or 98 percent of the land is under this gated pipe system.
- Q. And what's the benefit of gated pipe over ditch?
 - A. There's no water loss from the gated pipe. It all goes to the source where it's needed. And so water savings and, of course, like I mentioned, much less labor intensive. My wife can change those, and she can't change an irrigation dam.
 - Q. And do you still have a little bit of land that is irrigated by other types of flood irrigating?
- 21 A. I have one small field that has an open ditch 22 yet.
 - Q. And so when you irrigate -- I guess this field would be a good example that we're looking at just to explain how you do that. Is that -- how many

times do you irrigate that in a season?

- A. Like I mentioned earlier, we're primarily alfalfa unless we're rotating the crop to new stands of alfalfa. So in our case, we will start irrigating as early as we can. Primarily, with our types of soil, we can irrigate just once for each cutting. And we do get three of those.
- Q. Does that mean you irrigate three times? Do you irrigate after third cutting?
 - A. We never irrigate after third cutting. We always irrigate prior to the first, second, and third.
- Q. Oh, I understand. Why don't you irrigate after third cutting?
 - A. I'm of the philosophy that real wet ground and winter coming on and alfalfa is not a good combination. I think we get some heaving of the ground. And our winter kill is increased by that scenario. So I leave the ground somewhat dry. Just nature -- well, there's some reserve moisture there quite adequate for the alfalfa when the plant is dormant. So that's my thought on it.
 - Q. Do you run livestock?
- 23 | A. I do.

2

3

4

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21

2.2

- Q. Can you explain your livestock operation?
- 25 A. Probably ten years ago, I had an Angus cow

herd. And we calved those cows and sold calves in the fall. And with my pelleting business, it seemed like I 2 didn't have enough hours in the day to take care of 3 everything. So we sold the cows and went to a stocker 4 yearling operation where we buy the calves this time of 5 year coming off of the mother cows. 6 And then we'll have those backgrounded in a 7 feedlot, possibly, along the Tongue River or elsewhere. 8 And then in the spring, we'll receive those cattle and 9 grass them until about the first of September. 10 then they are remarketed to a finishing feedlot 11 somewhere. Yes. 12 13 I think we mentioned earlier or you and I 14 talked earlier that it doesn't make a lot of sense in 15 the spring to do the pellet operation all day and calve all night? 16 That's correct. 17 Α. 18 And when you did have livestock, did you winter them along the river? 19 Yes, we did. Uh-huh. 20 Α. 21 Ο. And did they drink out of the river at that 2.2 time? 23 Yes, they would. We used it at that time and may go back to that someday, but not in the foreseeable 24

future yet.

```
1
         Q.
              I'm going to hand you an exhibit, M5. And M5
   is a pretty lengthy book. But there's an appendix in
2
 3
   there, Appendix A, and -- I believe on page 70 of the
   document?
4
         Α.
              Pardon me?
                          Seventy?
5
              Seventy. Well, what you'll want to do is go
         Ο.
6
   to --
7
              MR. SWANSON: Actually, Your Honor, I'll just
8
9
   find the page for him.
10
              SPECIAL MASTER:
                               Yep.
11
              THE WITNESS: Oh, thank you.
   BY MR. SWANSON:
12
13
              You're welcome. So in Appendix A, there's a
   number of pages of irrigated land. And if we could
14
15
   look at the third of those pages. And at the bottom
   center, it says 70. And then for this particular
16
   section, it says page 3 of 9 [sic] at the bottom left.
17
18
   You've got that page?
19
         Α.
              I do.
              Can you just indicate on here where your
20
         O.
21
   operation is?
2.2
         Α.
              Yes.
23
              And you can draw on the screen. I apologize.
24
    I meant to tell you that. You can draw on the screen
   with your finger, and it will make a line.
25
```

Oh, okay. 1 Α. And so the center pivots just upstream from 2 Ο. you are not yours, those round circles? 3 Α. That's correct. 4 And do you know if those lands were irrigated 5 Q. in 2009? 6 7 Α. Pardon me? Do you know if those lands were irrigated in 8 O. 2009? 9 10 Α. Yes. Okay. And do you know if you irrigated these 11 Q. lands in the years that are in question in this case, 12 13 which would be the -- really from about 2000 to 2006? 14 Yes, I did. I personally irrigated them. Α. 15 Ο. All right. You can set that away for a So in terms of your priority dates and your 16 water rights, do you rely on direct flow water rights, 17 18 or do you rely on storage water? 19 We have to rely on a direct flow right for Α. that first cutting. If we're not on stored water, I 20 21 use that to, I guess, prepare for the season of those 2.2 dry years that were in question. We were on stored water immediately and a reduced amount of stored water. 23 So actually, I had to make adjustments during 24 those years. And I did that by idling some lands, 25

```
1 irrigated land. And I actually had a chance to lease
2 some water that -- both from the tribe and from a
3 private owner that wasn't using it. So I did increase
4 the amount of water available to me by those means.
```

- Q. So let's just talk a little bit about that. So first of all, in terms of your direct flow rights, those are generally not real senior rights, as I understand; is that correct?
 - A. Oh, correct. Yes.

2.2

- Q. So you may use them earlier in the season, and then you rely on stored water?
- A. When there's no call for the direct flow rights, I use those. And some years, like I say, there weren't any of those. But most years when we fill the reservoir, I can use those. But after that, then it's exclusively stored water.
- Q. When do you think -- on a typical year that's not excessively dry, when would you quit using your direct flow water? Would you get through first cutting with your stored water?
- A. That would be a good way to explain it. We could probably irrigate the first cutting one time.

 And then normally, by that time, we have to use the stored water for the other remaining irrigations that we do.

- Q. How many shares of water in the Tongue River
 Water Users' Association do you have?
 - A. I have 433.

3

6

7

8

9

10

11

15

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19

- Q. Does that come out to 433 acre-feet of water then?
 - A. That's where I get that from, yes.
 - Q. So you talked about some years when things were dry. Let's go ahead and talk about those years now. When did you see those years that were dry and where you were having shortages of water? When did they begin?
- A. '01 was the first year. Of course, it carried into '02, '04, and '06, is my recollection, like has been pointed out many times here.
 - Q. So in 2001, do you recall if you were able to get three cuttings of hay and basically have a normal amount of hay, or were you short?
 - A. In 2001, if the reservoir did not fill, I wouldn't have been able to irrigate three cuttings, no.
- Q. So then let's ask about 2002. 2002, did you have a shortage situation?
- A. Oh, yes. That was our 55 percent year, '02.

 And, of course, that would have been very short at that

 time.
 - Q. So did you have to change any of your

operations in 2002 because of the water shortage? Α. Sure, we did. I didn't have the option of 2 planting different crops that might use less water. 3 Ι was committed to alfalfa. So I knew what my water 4 needs were. But I did like everyone else, only 5 irrigated the best land I had, the best stands of 6 alfalfa. 7 And after that was exhausted, we leased some 8 9 land in northern Montana. So we were able to acquire actually dry land alfalfa from up there. They were 10 11 having an excellent year. And so we haved up there for a while and brought home -- I can't remember the 12 13 amount. But it was significant so that we could 14 continue to operate the pellet mill. 15 O. In northern Montana, can you tell us where that was? 16 We were up near the community of Opheim, 17 Α. which is about 15 miles south of the Canadian border. 18 And we trucked that alfalfa from there to home to be 19 20 processed into the pellets that we make. 21 Ο. How far of a trip is that, would you guess? 2.2 Α. It's 285 miles. 23 Ο. One way? 2.4 Α. One way. Was there anyone else from the Tongue River 25 Q.

```
area that was also doing that?
         Α.
              Yes.
                    Another neighbor went with me,
2
   Mr. Bice. And then there were two other ranchers from
3
   the Broadus area. So we leased, I can't remember,
4
   maybe 1500 acres or more up there and was able to bale
5
   that and bring it home. So that's how we responded to
   the drought.
7
              So just to be clear, you weren't just buying
   the hay. You were going up, cutting it, baling it, and
9
   hauling it down?
10
              Yes. They sold the crop standing in the
11
         Α.
   field, which is common practice.
12
13
              Is it safe to say it's a little more
14
   expensive to do it that way rather than having your
15
   own?
16
         Α.
              Oh, yes. Far more expensive. Yes. It was a
   crisis management situation. Sure.
17
              Were you running your cow/calf pairs still in
18
         Ο.
   2002?
19
20
              I'm sure I was. Uh-huh.
        Α.
21
         Ο.
              Do you recall if you had to reduce your cow
2.2
   herd?
23
              I did, as everyone did. They culled as hard
   as they possibly could to get down in numbers to kind
24
```

of correspond with the feed that was available, of

```
1 | course. So, yes, we did. That was another reaction.
```

- Q. What about 2004? Do you remember any economic problems or any changes of your practice in 2004, any specifically?
- A. I don't remember. I remember leasing water,
 of course, whenever I had the opportunity to supplement
 what I had or the reduced amount that I had. So I'm
 sure we did that. And maybe by 2004, maybe I had the
 cows sold. I'm not sure at that time.
 - Q. And you're growing hay for your pelleting business, you testified a minute ago?
- 12 A. Yes.

2

3

4

10

11

- Q. If you produced less hay, does that mean you have to buy more hay for your pelleting business?
 - A. Oh, absolutely.
- Q. So in a dry year, does that hay tend to be more or less expensive?
- A. Oh, you can raise it cheaper than you can buy it somewhere else and haul it. Costs about \$6 a loaded mile to haul alfalfa around or square bales. So at the 21 285 miles, it adds up pretty quickly. Yes.
- Q. So one of the things that was discussed was
 the idea if you were irrigating less land. And you
 discover at the end of the season or near the end of
 the season you have more water available. And you

So

LES HIRSCH - November 15, 2013 Direct Examination by Mr. Swanson

```
mentioned that you do, in fact, irrigate less land in
   dry years.
2
              Can you then put that water on a hay field
 3
   later in the season and get a good yield out of it if
4
   the hay field has been dormant most of the summer?
5
              I don't recall ever being able to revive a
6
         Α.
7
   dormant stand during the growing season. If it's that
   dry -- the situation never occurred when we were able
   to do that. I mean, the drought didn't turn around
9
   that quickly. So we did not do that.
10
              You mentioned 2002. You said it was our
11
         Q.
    55 percent year. Explain what you mean by 55 percent.
12
13
              In the documents that we've found, we
14
   estimated early on as a member of the Water Users'
   Association that we would have between 45 and
15
    54 percent of our normal fill. And so by 55 percent, I
16
   mean 55 percent of full pool is what we ended up
17
             So in our estimation, early on in the spring,
18
   we were a little low. But it -- we weren't very far
19
   off. We had to somehow predict what that volume of
20
   water would be for us.
21
2.2
              And that Water Users' Association, as a
23
   board, we sat down and tried to do that given the
```

snowpack that we had, the water content in the

snowpack. DNRC of Montana would help us do that.

24

```
1 those were our projections. And we ended up being
2 quite close.
```

- Q. And so when you settle on a number of 55 percent, and there's been testimony that that reduced your share amount of water you got, did you, as a board member or water user, have the same reduction as everybody else?
- A. Oh, yes. Yes. The river loss percentages were the same. It applied to all of us equally.
- Q. I'm going to hand you Exhibit M4 -- 343 that
 Mr. Hamilton just discussed. And then I'll also hand
 you Exhibit M550 'cause we'll talk about that right
 after.
- 14 A. Okay.

3

4

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2.2

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Q. And we'll start with 343, and we'll just look at it for a moment because there's already been some testimony on it.

On that second page of that document,
Mr. Hamilton had looked at a statement that's in the
second full paragraph below the bold. There's some
bold language that says, "Roger makes a motion." And
then there's a paragraph below that.

You see that?

- A. Yes.
- Q. And you see a line that I've underlined in

```
the middle that basically says, "T & Y has used about
    2215 AF and, at 55 percent of 5300, equals 2950 AF."
2.
 3
         Α.
              Yes, I see that.
         Ο.
              Did you understand that to be the percentage
4
5
    of the full water amount that the T & Y was going to
    receive that year?
6
7
         Α.
              Yes, that's correct.
              And then I see the sentence below it,
8
         Ο.
   beginning with "Allen asked what does the tribe have,"
9
10
    could you just read that sentence for us?
              It starts with what? The tribe?
11
         Α.
              The sentence -- if you want, look at the
12
         Ο.
13
    screen.
             It's highlighted on the screen.
14
         Α.
              I'm sorry.
15
         Ο.
              The sentence at the bottom of that paragraph
    says "Allen asked what does the tribe have."
16
              Yes, "for available water. And Glen
17
         Α.
    indicated that about 12,000 to 15,000 acre-feet is
18
19
    available depending on 55 percent or 65 percent
20
    factoring."
21
         Ο.
              And are you familiar with the tribe, the
2.2
    Northern Cheyenne Tribe's water that's stored in the
23
    reservoir or part of the Water Users' Association?
```

A. Yes, I am.

24

25

Q. And you understand they have a compact water

right as well as a contract water right? Α. Yes, correct. 2 And I think if -- I'll ask you a question 3 Ο. about that in a moment. But look at the bottom of that 4 page at the same language that Mr. Hamilton had looked 5 6 at. 7 Actually, let's go to the second paragraph from the bottom. And that sentence begins "The 8 committee believes that the 7500 AF is separate from 9 the compact water which is 32,500 AF per year." And 10 then in parentheses "20K new contract water and 12,500 11 direct flow." 12 13 Α. Yes. 14 As -- Mr. Jason Whiteman from the Northern Ο. Cheyenne Tribe testified the tribe has 7500 acre-feet 15 of contract water and they have 20,000 acre-feet of 16 compact storage water. Are you familiar with whether 17 that's correct? 18 19 Yes, that is. The 20,000 acre-feet came from Α. the reconstruction of the Tongue River Dam. And they 20 21 were granted those acre-feet at that time. And they 2.2 had the 7500 acre-feet prior to that. Yes. Well, in the middle -- right after I just 23 finished reading, it says, "Written notice to the Water 24

Users' Association and the BIA is the only thing

```
necessary for the 7500 acre-feet portion." Do you know
   anything about written notice requirements for the
2
   tribe to use its compact water right?
3
              Yes. We attempted to purchase water from the
4
   tribe on one or two occasions. And in our state
5
   statutes, it requires the tribe to notify the state of
6
7
   Montana 180 days in advance that they would like to
   sell some of their water. And in one, most likely two
   years, the tribe failed to do that. And on at least
9
10
   one occasion, we were not able to purchase any of that
11
   water.
              So in those years, the compact water right of
12
13
    20,000 acre-feet was not available for use that summer?
   And it would have only been the smaller contract
14
15
   amount; is that accurate?
              That is accurate, yes.
16
        Α.
              Thank you. You can set that one aside.
17
        Ο.
18
              SPECIAL MASTER: Can I just interrupt? Do
19
   you know which two years those were? If you don't,
   don't guess. I'm just asking.
20
21
              THE WITNESS: I'm sure it was 2001. And I
2.2
   can't say, Your Honor, on the second one.
23
              SPECIAL MASTER:
                              Okay. Thank you.
24
             MR. SWANSON: And, actually, I think our next
   document may help us look at that as well.
25
```

```
1
              SPECIAL MASTER:
                                Thanks.
   BY MR. SWANSON:
2.
              Go ahead and look at Exhibit M550.
 3
         Ο.
                                                   Do you
   have that with you?
 4
         Α.
              Yes, sir.
5
              Can you just tell us what this document is?
         Ο.
6
    Actually, I should say it's a collection of documents.
7
    Can you just kind of thumb through here and describe
    what these are?
9
10
         Α.
              Yes.
                    Many of these documents are minutes or
    recordation of policy made by the Tongue River Water
11
    Users' board of directors.
12
13
              Are you a member of that board?
         Ο.
14
         Α.
              Yes.
15
         Ο.
              How long have you been a member of the board
    of the Tongue River Water Users' Association?
16
              I kind of forgot, but it's either 28 or 30
17
         Α.
18
    years. A long time.
19
              Are you an officer of the association?
         O.
              Vice president, right under Art Hayes,
20
21
    uh-huh.
2.2
              And so as a member of the board, would you
23
   have attended these meetings where there are these
   board minutes that we see in all these documents?
2.4
                           The schedule of loss, the
25
         Α.
              Yes.
                    Yes.
```

```
1 division of the river was all made by the board of 2 directors. And I was present at those meetings.
```

- Q. So on items where it says the board voted or the board adopted a policy, unless your absence was noted at the beginning of the minutes, can we assume that you were present and voted on those policies?
 - A. Yes. Yes, I was. I remember them clearly.
- Q. As a board member, did you review minutes of past meetings from time to time?
- A. Always prior to the -- at the beginning of each meeting, we always did, yes.
- Q. Do you have any knowledge of where the minutes from the Association are stored? Does a secretary store them or Mr. Hayes or yourself?
- A. They're normally -- we've had the same secretary for a lot of years. And as far as I know, she keeps those at her home. I don't know anywhere else they might be stored. But I'm sure she stores them, uh-huh.
- Q. Did you ever -- were you ever notified that the Association and Mr. Hayes has provided records from the Association to the state of Wyoming in this lawsuit?
- 24 A. Oh, yes.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

25 Q. You were notified of that?

```
1
        Α.
              That's correct. I was, uh-huh.
              MR. SWANSON: Your Honor, I'd move admission
2
   of Exhibit M550.
3
              MR. KUHLMANN: No objection.
4
                               Then Exhibit M550 is
5
              SPECIAL MASTER:
   admitted into evidence.
6
                        (Exhibit M550 admitted.)
7
   BY MR. SWANSON:
              Mr. Hirsch, I ask you turn to a page, it's
9
10
   about 20 pages into the document. I believe I've
   actually marked it there for you. But the bottom
11
   number will say WY037887.
12
13
              Yes, I have it.
14
             And I wonder if you could identify what this
15
   letter is. It's on -- says Tonque River Water Users'
   Association at the top. And it has a date of May 22nd,
16
    2002. Can you tell us what this letter is?
17
              It's the result of a water board meeting on
18
   that date which -- where we adopted policy to
19
   segmentize the river and to notify the water users of
20
21
   our difficult situation with water quantity and to
2.2
   recognize that we had -- we're recommending the court
23
   appoint Mr. Kepper and Mr. Fjell as water commissioners
   for that season.
2.4
              And the first line or the first sentence
25
         Q.
```

```
indicates that the board was still quessing at what
   amount of contract water would be available, and the
2
   best guess is between 45 to 54 percent as of May 22nd.
3
              You see that?
4
              Correct. Yes.
         Α.
5
              So it appears that after that, they did --
6
         Ο.
7
   would you agree they settled on a number of what that
   percentage would be?
9
         Α.
              On that 55 percent, yes.
10
         Ο.
              And then the second main section there, if
   you could look at the indented portion below the
11
   paragraph where it says, "From the dam to Birney, one
12
13
   day; from Birney to Ashland, two days."
14
              Can you just tell us what those day numbers
15
   mean?
16
         Α.
              Yes.
                    For the purposes of ordering water, we
   ask the growers to give us -- we gave them a
17
   recommendation for lead time so that they could order
18
   their water those days prior to their needing to divert
19
   the water. The board just recommended those segments
20
21
   of the river. And we've used those ever since, in dry
2.2
   years.
23
              Okay. If you could turn to the next page,
   please. And this appears to be some minutes from
24
   another meeting in April. But the middle of the page,
25
```

```
there's a short paragraph that begins "The ditch
    riders' résumés."
2.
              Do you see that?
 3
         Α.
              It might be on the back of this; is that
 4
    correct?
5
              It might be on the back. The bottom number
         Ο.
6
7
    on the page is 037888.
              Oh, yes, I see it.
8
                                   Sure.
              So that "The ditch riders' résumés were read
9
    and it was a unanimous decision to hire Alan Fjell."
10
11
         Α.
              Yes.
              Mr. Fjell would be probably happy to know it
12
         Ο.
    was a unanimous decision for him?
13
14
         Α.
              Uh-huh.
15
         O.
              I wonder if we could look at the next page.
16
         Α.
              Yes.
              And could you just tell us what this next
17
         Q.
              It's a letter dated March 6, 2002.
18
   page is?
              It's another record of the minutes of a
19
         Α.
    meeting, at that time indicating what our conditions
20
21
    were on the mountain and identifying to the growers
2.2
    that there would be two public informational meetings
23
    to answer questions about watering measuring devices
    and so forth, so additional policy coming out of the
24
    board of directors.
25
```

- Q. And then that middle paragraph discussing requiring all water users installing a water-measuring device. So at this point, it indicates Parshall flumes. So it was after this meeting when the decision was made to buy the ultrasound device; is that correct?

 A. That's probably correct.
 - If I may, I didn't remember that we ever did require water-measuring devices from the board of directors. I don't think there was enough lead time at that time for everyone to be able to do that. So I don't know if the secretary has made an error there or not.
 - But we highly recommended them, but there wasn't sufficient time to really accomplish that before that season actually started.
 - Q. You think -- is that the reason that you had the ultrasound device and had the commissioners measure it instead?
 - A. Obviously, yes. We had to have a way of measuring. We just had to quickly achieve that goal.
 - Q. And then if we could look at the next page.
- 22 A. Yes.

1

2

3

4

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11

12

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18

19

20

21

Q. And I believe you mentioned a moment ago to the Special Master you thought 2001 was a year when you were concerned that you weren't going to get water from

```
the tribe.
                Can you see the date on the first section
   of that document?
2.
              What's the number on it again?
 3
         Α.
         Q.
              The bottom number is Wyoming 037890.
 4
              Yes, I have it.
5
         Α.
              What's the date on this document?
         Ο.
6
7
         Α.
              My copy -- August 17th, 2001. I'm sorry.
              And then if you look at the second to the
8
         O.
9
   bottom paragraph.
              Yes.
10
         Α.
11
              Could you read that, please.
         Q.
              "The board discussed" -- right there?
12
         Α.
13
              Yes.
         O.
14
              "The board discussed the water flow and
         Α.
15
   buying water from the tribe. It was feared that the
   time would run out before the tribe got all the legal
16
   work worked out. At the time -- as the" -- oh, I'm
17
18
   sorry. That's all that was important.
              Is that what you referred to earlier when you
19
         Ο.
   said that the tribe hasn't provided a notice?
20
21
         Α.
              Correct, a 180-day notice to the state, yes.
2.2
              And then if we could turn a couple more
   pages. Actually, two more pages. The bottom number is
23
24
   WY037892. And I wanted to point this out in response
   to a question the Special Master had for Mr. Hamilton.
25
```

```
1
   It's just a paragraph of text in the middle of a page.
              Do you see that?
2
 3
         Α.
              Yes.
              Can you just explain what this is? You can
4
         Ο.
   take a moment if you want.
5
              It's the entire paragraph, if I might ask?
         Α.
6
7
         Q.
              Yes.
                    I mean, it appears to be a notice that
   they have some -- the Association has some shares for
8
   sale; is that accurate?
9
10
         Α.
              I'm sorry. I quess --
11
              Can I approach and see if we're on the same
         Q.
12
   page, Your Honor?
13
              SPECIAL MASTER: You certainly may.
14
              THE WITNESS: Yes, I'm sorry. May I ask, is
15
    that the resale of the tribal water on one of the years
16
    that we did get it purchased?
   BY MR. SWANSON:
17
              And I actually think it's just some shares
18
    that are available. But the question I was going to
19
   ask, number one is, do you know if that's what it is?
20
21
   And the second question is I just wanted to look at the
2.2
   numbers that appear to be charged for shares. And then
    there's numbers that go to different things.
23
24
   wondering if you could explain that part of it?
                    During the construction of the first
25
         Α.
              Yes.
```

Tongue River Dam, I think that was a 40-year contract with users. And some of those contracts were a \$1.56 per acre-foot some 50 years ago.

2.2

And then there other contracts that were available. And they were for a higher amount. And I believe that's \$3.27 or so, plus the dollar operation and maintenance. And those did become available, as I recall, over the years. And they were purchased by users at that time.

- Q. And what I want to ask is, so when you look at your share price of your water, is every share the same price, or are there different numbers that add up to how much you pay for your water? That's what I was trying to get to. I'm sorry. That's a difficult way to get there.
- A. Yes, I'm sorry. Yes. The new construction of the dam ends up costing growers \$4.97 as a share of the cost of the reconstruction. And then there is a dollar operation and maintenance fee that we all pay. And then there are a few contracts left from the construction of the first dam. And those are around \$2 -- they are \$2.50 per acre-foot per share. Yes.
- Q. And that operations and maintenance fee that is kind of looked at, is it looked at on an annual basis, that additional dollar?

```
A. Yes. The board reviews that each year. And if we are short of operation and maintenance cash, we have to increase that to cover our costs. But it does set up $1 per share today.
```

Q. And so as a member of the board, you're involved in the financial decisions for the Association?

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6

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2.2

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- A. Sure. Sure. Annually we do a budget. We're responsible for repair and maintenance of course, everything that goes along with the fiduciary responsibility of a board member.
 - Q. Do you make the day to day decisions for how to operate the reservoir, or do you focus on the big items?
 - A. I'm not involved in the operation and maintenance of the dam. In the statute, they created a board of -- advisory board that advises the Department -- some of that input is from sportsmen, Fish, Wildlife & Parks, irrigators, recreationists who use the reservoir so that they can come to an agreement on how to operate the reservoir.
 - Q. And one of the things that's been discussed is the winter storage in the reservoir. And are you aware of a limitation on how much water can be stored in the reservoir over the winter?

- A. Yes, we have tailored that around 45 to 50,000, maybe plus one or two, yeah. So 45,000 to 52,000, I would say.
- Q. So let's say the water level was high enough that if the ice caused damage to the spillway, who is going to have to pay for that damage?
- A. We're required to, as a board of directors, which will be unable to the dollars to repair those, make those repairs.
- Q. So that operation and maintenance assessment that we talked about, would it have to go up?
- 12 A. Certainly, yes, if we had a major problem.
 13 Yes.
- Q. Well, let's talk about water commissioners
 for a little while here. Do you recall years when
 there were water commissioners on the -- well, we know
 you do because you hired Alan Fjell, who was in the
 document we just looked at.
- A. Yes. Yes, we recommended Chuck Kepper. We recommended Charlie Gephart. Yes, I was involved in that.
- Q. Were you also involved, I guess, in operating your farm and dealing with the commissioners on a personal level?
- 25 A. Oh, yes. Uh-huh.

```
1
         Q.
              Can you just explain how they -- I guess, how
    they interacted with you on your farm?
 2.
              Oh, sure. Normally, when the year started
 3
         Α.
    out, if they were new, they would come in the yard or
 4
    call ahead and say, can you help me find your
 5
   diversions, your points of diversion? And we'd
 6
 7
    probably just hop in the pickup with them and show
    them.
 8
              And like others have testified, from there
 9
10
    on, you might have a cup of tea with them, or a glass
    of tea and visit a little bit about how much water you
11
    had remaining from your stored rights. And I can't
12
13
    emphasize enough the cordialness of the grower towards
14
    the commissioners. It's just a small community.
15
    Everybody knows everybody. No friction. I mean,
    everybody tried, I think, very hard, to comply.
16
17
              Did they measure your pumps for your
         Ο.
18
    irrigation points?
19
         Α.
              Yes.
              Do you remember what method they used?
20
         Ο.
21
         Α.
              We used the ultrasound exclusively, as I
2.2
    recall.
              And there was testimony from Mr. Fjell about
23
24
    a so-called honor system with certain pumps that were
    powered by a tractor. And your name was on that list.
25
```

1 Do you remember what happened there, and can you explain that? 2. Oh, yes. I have one field that's quite 3 It's like 16 acres. And it's in alfalfa. And 4 there's no electricity or anything nearby. So in that 5 particular case, the tractor was new enough to where it 6 7 had an hour meter. And we kept track of the use of that water by first measuring the pump's capability with the ultrasound. And then I would just turn in the 9 hours on the hour meter on the tractor. 10 So by honor system, the commissioner had to 11 rely on the fact that, yes, I pumped for 20 hours to 12 13 irrigate this field. And he never did question me on 14 it. I guess he had maybe no reason to. But that was 15 what the honor system meant to us. You had an hour meter on that tractor? 16 Ο. Correct. Yes. 17 Α. 18 O. Okay. But he didn't -- wasn't there the moment it 19 Α. shut off to check it. I mean, I had to give him those 20 21 hours. 2.2 And how often would you communicate with the water commissioners? 23 I probably run into them once a week. 24 Α.

Otherwise, we were out working with cattle or just not

1 around when they came in. And so they were on their 2 own to do their job as they see it.

3

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- Q. And how did you ask for water to be delivered for your operation?
- A. Just like everyone else. I would call the number, leave a message. And if you recall, first we used to call the commissioner themselves. And of course, they were being called all hours of the day and night, like you might expect. So the board decided to get an answering machine, so we used just one phone number.

And, of course, my ranch was in the five-day category from the reservoir. So I had to make a prediction whether or not -- when to order that water so that in five days I would be ready to irrigate.

- Q. And that's the next thing I was going to ask about. When would you shut off water during the summer?
 - A. For the end of the season?
- Q. No. During the season, would you ever shut off your water during the season for haying or anything?
- A. The way we operated, and I think most operate this way, is we will harvest a field of hay, maybe it's 50 acres, 100 acres, or 25 acres, or whatever. We will

```
try to get that dried down as quickly as we can.
    then, of course, we'll -- as soon as that's dried,
 2
    we'll order -- at least as soon as we can, we'll order
 3
    our water. And then we'll be irrigating those fields
 4
   while we're still cutting others.
 5
              And before the summer is over, it's a
 6
 7
    cyclical operation, where you're cutting, baling,
    stacking, irrigating all at one time. It becomes a
 8
    rotation that works best for the maximum production
 9
10
    that you'd like to have.
              But you have to kind of predict five days in
11
         Q.
    advance, is I believe what you said?
12
13
              That is a little tricky, yes. If you'd get a
14
    rainstorm in between there and you weren't able to get
15
    the hay off, it -- yeah, it caused problems all right.
16
         Ο.
              Meaning, it rained on your hay after you cut
    it?
17
18
                    And you thought you'd have it off of
         Α.
19
    there and you ordered your water. So you had to be
    very careful about that.
20
21
         Ο.
              Does it take longer to bale it if it got
2.2
    rained on? Explain that.
23
              Yeah, that's for sure.
         Α.
24
              Can you tell us why?
         O.
```

The plant material takes on moisture.

Yes.

Α.

- And, of course, you can't bale it when it's wet. And so you hope that Mother Nature will dry it out for you and you can proceed with your baling.
 - Q. So did you ever run out of water in any of these dry years that we're talking about?
 - A. Yes. Uh-huh.
- Q. I'm going to hand you a document M397 that Mr. Gephart had talked about earlier.
- 9 | A. Okay.

4

5

6

- 10 Q. Actually, did I already hand it to you?
- 11 A. No, this is 550. It was the last document 12 that I received. Oh, there it is. Yes.
- Q. And on the second page of that document, about halfway down.
- 15 | A. Yes.

that right?

- Q. I've marked three different lines. I wonder if you could just read those lines for us.
- A. "Les Hirsch 7/21, his water status. 7/24,
 19 100 acre-feet, 6 cubic feet per second for 10 days."
 20 And then on 8/5 [sic], it indicates that I had bought
- 21 water. It doesn't say from where.
- Q. Sounds like there's a story there. Do you want to tell us that story? You were ordering water, and then you ran out of water and had to buy it; is

```
1
         Α.
              I'm sure that's what occurred here.
                                                    I'm not
   certain -- if it says bought water, that would have to
2.
   have been from the Northern Cheyenne Tribe.
 3
              And then on 7/21, it says "Les Hirsch, his
4
   water status."
5
              Was it a normal thing for you to do to call
6
7
   and check on your water status with the commissioners,
   how much you had left?
              Oh, yes. It's much like a checking account
9
10
   where you know about what's left in there. We watch it
11
   pretty closely.
              Were you ever aware of any water users having
12
13
   problems with the commissioners or commissioners having
14
   a problem with the water user?
15
         Α.
              Very, very rarely. I remember one time I had
16
   a neighbor that didn't really want the water
   commissioner on the place, on the property. And I
17
18
   think it was Mr. Kepper that called me and asked me if
19
   I could encourage the grower to cooperate. And I did.
   I called him and said, gosh, this is for your benefit.
20
21
   Would you cooperate with us and let us read your
2.2
   meters?
23
              And that was all that was really said.
   understood that it had to be done. And -- but that was
24
```

the only time I ever had anybody have a problem with

the commissioners on the river.

2

3

4

5

14

15

16

17

18

19

20

2.2

23

24

25

- Q. And then I guess I'm about done here. But in terms of those dry years, do you have any knowledge or do you remember seeing any waste going on from irrigators up and down the river area?
- Really unequivocally no. If you think 6 Α. No. 7 about it a moment, first of all, you've got a scarce resource, and you're not going to waste that. And you will get up in the middle of the night. In our case, 9 if a set of water is done, we make sure we're there to 10 change it because you don't waste the resource. 11 And, number two, the pumping costs are such that you -- any 12 13 conscientious grower would not do that.

So unequivocally no. We just did not do that. Myself, and I kind of think I can speak for most. I'm not sure about all. But in my stretch of the river, it was growers were very conscientious.

- Q. And there's been some discussion of some growers who may have not used all of their stored water right.
- 21 A. Yes.
 - Q. Is there -- how easy is it a month before the end of the season to change your practices if you've -- if you haven't irrigated all your land? I mean, maybe talk us through that decision-making process, if you

know.

2.2

A. Sure. Early on in the spring, you have to determine, of course, what the availability of water is. And then you, of course, turn to it -- a thought process whereby you plant early spring crops rather than late season crops, like corn. So you might just plant small grains, for instance, that might need to be irrigated just once.

And you can misjudge that. You prepare and you're very conservative and you think, well, I'm not going to have hardly any water to use. And you make those decisions. And then, yes, you could end up with some water left over.

Second of all, it's very difficult to take a droughty plant, alfalfa, corn, or whatever, and revive that, so to speak, late in the season.

And another comment I know was made earlier, and I'd reiterate that. And that is that if, like, the wind is blowing 20 miles an hour and it's 110 degrees and you're in a very arid climate, and especially with the sprinkler irrigation system, it doesn't do much good to apply that water under those conditions. It's just -- the evaporation rate is so great that you might, yes, leave your water in the reservoir because you know full well that you're not even going to return

```
1
   your pumping costs and the costs of applying that
   water.
2.
              So it's very understandable that some water
 3
   could be left. I mean, it's a judgment that you make
4
   given the conditions that are occurring at the time.
5
   So it's very understandable that some could be left.
6
7
         Q.
              And Mr. Hamilton testified that turning on
   pumps with a big demand of electricity are more
   expensive. Have you experienced that?
9
              I don't have hundred horse power motors like
10
         Α.
   Mr. Hamilton. But we all have this demand charge
11
   corresponding with the horse power requirement. And it
12
13
   doesn't make sense to try to pay the demand, pay the
14
   pumping costs for very little return. So that's how
    those decisions, I think, are being made.
15
              I think the last question, are you familiar
16
         Ο.
   with ice jams and winter or spring flooding along the
17
18
   river? Do you have any experience with that?
19
                    Having lived along there most all of my
         Α.
              Yes.
   life, I've experienced ice jams. I've seen private
20
21
   bridges taken out along the river from ice jams.
2.2
   course, in the early days, even down by Glendive, ice
    jams can take out huge bridges, I mean, when the
23
   Yellowstone jams.
24
              But on the Tongue River, yes, we experience
25
```

ice jams regularly. During those drought years, of course, we did not. There were so little water, I 2 quess we just didn't accumulate ice. 3 And, second of all, those were quite warm 4 We didn't really have the extreme cold that 5 we normally experience, yes. 6 7 Q. So then in the -- I guess to wrap it up here, in terms of your shares, years when your shares were 8 reduced and you irrigated less hay or you went 9 10 elsewhere to get hay, do you have any estimate of the economic cost that was? And maybe not a number, but 11 just in terms of your operation, did you experience an 12 13 economic cost? Did you recover from it quickly? Or 14 how were those years economically? 15 Α. Of course, those were difficult years. remember the prices of commodities has been noted, 16 wasn't very good. They were hardship years for 17 everyone. In my case, of course, like I mentioned, we 18 had to go out and get alfalfa hay to continue the 19 operations that we normally -- the pelleting business 20 21 that I had. And so I couldn't put a dollar number on 2.2 that. But much more expensive to leave home and acquire a commodity that could be raised -- or should 23 24 have been raised right on your own ranch. And was it common for other users to have to 25 Q.

```
buy more hay or sell --
         Α.
              Oh, yes. Yes, that was very commonplace.
2
 3
              MR. SWANSON: Your Honor, I have no further
    questions.
4
5
              SPECIAL MASTER: Okay. Thank you,
   Mr. Swanson.
6
              So I think this is probably a good time to
7
    take our one and only afternoon break since we'll be
8
    stopping at 4:00 this afternoon in order to move boxes.
9
    So let's break for only ten minutes. And we'll come
10
   back about seven to the hour.
11
                        (Recess taken 2:43 to 2:54
12
13
                        p.m., November 15, 2013)
14
              SPECIAL MASTER: Okay. Everyone can be
15
    seated.
              So, Mr. Kuhlmann.
16
17
                       CROSS-EXAMINATION
   BY MR. KUHLMANN:
18
              Good afternoon, Mr. Hirsch.
19
         Ο.
20
              Good afternoon.
         Α.
21
         Ο.
              I just have a few questions for you.
2.2
         Α.
              Certainly.
              You had talked about how -- I guess, the
23
         Ο.
    process of how you use water on your property and
24
    trying to irrigate some fields while having others?
25
```

1 A. Correct.

2.

3

4

5

6

7

9

10

- Q. Do you use the same amount of water all summer in order to do that? I guess, do you take that same amount of water out of the river to do that?
- A. Yes. It's just a different timing. It's just for maximization of production of alfalfa. We don't use any more or any less. We just use it more quickly or earlier in the season if we can operate that way.
 - Q. Do you have multiple points of diversion?
- 11 A. Yes, I do.
- Q. Do you run all those points of diversion all the time?
- A. Oh, no. Not all of the time, no. I would run out of the water immediately if I did, yes.
- Q. You mentioned earlier that you're a board member for the Tongue River Water Users' Association?
 - A. Yes.
- Q. Do the Tongue River Water Users'

 Association -- is there ever a statement or receipt

 sent out at the end of the year to users to let them

 know how much water they used?
- A. We do not, as a board, require that, no. The record would remain with the district court. That's public information. So if a grower did want to have

```
that information, they would be able to acquire it
    through the district court.
2.
              The Association doesn't send a copy of that
 3
    out?
 4
              We do not.
5
         Α.
              You mentioned that you used to have cattle
         Ο.
6
7
    all year round or through the winter?
8
         Α.
              Correct.
              And they had to be watered from the river
9
         Ο.
    sometimes?
10
              Yes, they did.
11
         Α.
              And you said that you don't have cattle in
12
         Ο.
13
    the winter now, that they are kept some other place; is
14
    that correct?
15
         Α.
              Correct, yes.
              Where is the water source for the cattle now?
16
         Ο.
              They are in confined feedlots. So that would
17
         Α.
    primarily be well water where they are being
18
19
   backgrounded, yes.
20
              Are those feedlots on your property?
         Ο.
21
         Α.
              No.
                   They're custom feedlots elsewhere. I've
2.2
    used one along the Tongue River, which would be the
    Bice Ranch. He has a four-thousand head feedlot there.
23
```

And this fall, I do not have any cattle there.

most years in the past, that's where they would be

2.4

1 | backgrounded during the winter months.

- Q. There was some discussion about the level in the reservoir; correct?
 - A. Yes. Yes, there was.
 - Q. And you had mentioned operation and maintenance fees that the Tongue River water users had to pay as part of the costs for their water; is that correct?
 - A. Correct.

4

5

6

7

- Q. Okay. Are there a variety of factors that go into determining that number? Or I guess -- let me rephrase it.
- 13 A. Go ahead.
- Q. Are there a variety of factors that go in to determining how much you would charge for O & M in a given year?
- A. Our expenses continually go up slowly. We -so we factor in the fact that we may -- if we're
 looking at a major repair or a significant minor
 repair, we will take that into consideration.
- 21 Otherwise, we make the determination that we can get
- 22 through the year without major repair. Mostly, like
- 23 the small stuff, like weed control, paying the dam
- 24 tender, paying the secretary and those kind of things,
- 25 are expenses we try to apply to the operation and

```
maintenance so we can cover those costs. So they don't
    vary a great deal, but those are the components of how
 2
   we determine that. Some of the components. I'm sorry.
 3
              So it sounds like it's on a year-by-year
 4
   basis. You'll just find out what the O & M is going to
 5
   be for this year, but we'll wait till next year to
 6
 7
    figure out what to pay; is that correct?
 8
              That is correct, yes.
              Okay. And one last area I'd like to talk
 9
10
            If you can take a look at Exhibit M382, I think
    that should still be up there with you.
11
              Will it be on the screen?
12
         Α.
13
         O.
              No.
14
              I might have to have help with this one.
         Α.
15
         O.
              Happy to help.
16
         Α.
              Yes, I see it.
              Okay. Can you turn with me to the second
17
         Q.
18
   page?
19
         Α.
              Yes.
20
              Okay. Can you find your name on this list?
         Ο.
21
         Α.
              Yes, I do.
2.2
         Ο.
              Okay. And this is a list of usage of water
23
   by the Tongue River water users that was compiled by
   Mr. Kepper, Commissioner; is that correct?
24
         Α.
25
              Yes.
```

1 Q. What's the number next to or associated with your name? 2. 317. 3 Α. Ο. Okay. And you'd mentioned earlier you have 4 433 shares of Tongue River Water Users' water; correct? 5 Correct, uh-huh. Α. 6 7 Q. And I -- you mentioned there was a 55 percent reduction in 2002? 8 9 Α. Yes. I tried to do some math on that number. 10 Ο. And so in 2002, you would have had about 238.15 acre-feet 11 available. 12 13 Does that sound about right? 14 Yes, it would, uh-huh. Α. Okay. And so the 371 acre-feet that's 15 Ο. reflected on Exhibit M382, that's more than 238 16 acre-feet; correct? 17 18 Α. Correct. 19 Okay. Do you know where that -- where the Ο. 20 water to make up the difference came from? I'm -- I'm certain that the rest of it had 21 Α. 2.2 come from purchases either from the tribe or -- I don't know we've introduced into evidence the leasing 23 agreements that I've had over the years with another 24 ranch that wasn't using their water. So I'm very 25

```
confident that one of those two sources would have been
    where it came from. Yes.
 2.
              SPECIAL MASTER: And just before you go from
 3
    that document, I think everything is going to be clear
 4
    on the record, but you said 371. But I think you meant
 5
    to say 317; is that correct? I just want to make sure
 6
 7
    I'm looking at the same document.
 8
              MR. KUHLMANN: You're correct.
 9
              SPECIAL MASTER: It's still larger.
                                                    I just
10
    wanted to make sure we're working with the same number.
11
              THE WITNESS: I heard that too, yes.
    BY MR. KUHLMANN:
12
13
              Now, you mentioned that you purchased water
14
    from the tribe and from other users?
15
         Α.
              Yes, correct.
16
              But you don't remember right now exactly
    which years you purchased water from the tribe?
17
              If the Association bought the block of water
18
    within 2002, I would have been part of that lease
19
20
    'cause we purchased it from the tribe, and then we
21
    sublet it to the growers that needed it. But I can't
2.2
    definitively tell you that that's where this extra
23
    water came from or whether it was from my private
    contract from the ranch that wasn't using theirs.
24
                                                        I
    can't tell you definitively. I'm sorry.
25
```

```
Q. You also don't remember exactly which other years you may have purchased water from the tribe; is that correct?

A. I do not. I should know that by now, but I'm sorry, I don't.
```

6

7

9

15

16

17

18

19

20

21

2.2

23

2.4

25

- Q. That's fine. Do you know if water was physically available in the reservoir in 2001, 2002, 2004, and 2006, whether you leased water, extra water or not?
- 10 A. Whether it was available to users? Is that 11 the question?
- Q. Well, was there water physically in the reservoir that was not used by users, whether you leased it or not?
 - A. I think 10,000 acre-feet in the reservoir is considered depleted. I'd have to make -- might have to check on that. But it runs in my mind that we have to leave 10,000 acre-feet in the Tongue River Reservoir.

 And I'm not certain where that directive is coming from. But that runs in my mind that we do have to leave that quantity in the reservoir. And it might be that where the -- I'm just not sure. We'd have to clarify that. But I do know we have to leave some
 - Q. So that water would not have been leasable?

water in there over winter.

```
1
         Α.
              Would not have been, pardon me?
              Would not have been leasable by you as a
2.
         0.
    water user?
 3
         Α.
              I do not believe it would be, no.
4
              Okay. I guess my question was: For those
5
         Ο.
    four years you talked about earlier --
6
7
         Α.
              Yes.
              -- was there water that was physically
8
    available that could have been leased? And not -- I'll
9
10
    let you answer.
              Pardon me, once more. I'm sorry.
11
         Α.
              Okay. You talked about that there was water
12
         0.
13
    that couldn't be used --
14
              Could not be used, okay.
         Α.
              -- at all. And then there's also water that
15
         Ο.
16
    was for the Tongue River water users; correct?
17
         Α.
              Correct.
              And there's also a segment of water that's
18
    owned by the Northern Cheyenne Tribe; correct?
19
20
         Α.
              Correct.
21
              Okay. And that would make up all the water
         Ο.
2.2
    in the reservoir; correct?
23
              Okay. Yes.
         Α.
24
              Do you know if in those four years, 2001,
         Ο.
```

2002, 2004, and 2006, if there was water physically

- available, if there was still water in the reservoir that was not part of that bottom part but part of the leasable part, that was still available at the end of
- A. I would suspect not, although definitively, I can't say. The need and demand was so great that I don't know why we would have left any more in there than we would have had to. I can't think of a reason for that. So my answer would be, I don't think it would have been available.
 - Q. Okay. I don't have any other questions.
- 12 A. Oh, thank you.
- SPECIAL MASTER: So, Mr. Hirsch, I just have two lines of questions I'd like to delve into a little bit.
- 16 EXAMINATION
- 17 BY SPECIAL MASTER:

the season?

4

- Q. And what I'm trying to do is understand how things worked in the Tongue River area in Montana and the relevant years.
- So first of all, I want to just ask you some questions about the ways in which you would order water and then use water. And this is particularly helpful for me because you're talking to a kid who grew up in suburban Los Angeles. And although my grandfather was

```
1
   a farmer, I know very little about farming.
2
              So, say, beginning of the actual growing
   season, let's assume you have no direct flow rights in
3
   that particular year. You have no decreed water, so
4
   you're using stored water.
5
              Okay.
         Α.
6
7
         Q.
              And you're about to irrigate a field for
   alfalfa.
8
9
        Α.
              Okay.
10
         Ο.
              So you know you're about to need to turn on
   your pumps. So what would you do? What do you do in a
11
    typical year when you know you're about to need to
12
13
   start to irrigate with your stored water?
              And without enough -- with diminished
14
         Α.
   quantity or with a full quantity?
15
              With a full quantity. I'm not asking you how
16
         Ο.
   much.
17
              I'm just asking, how do you actually
18
   physically go about getting the water from the Tongue
19
20
   River Water Users' Association, that you're going to
21
   need?
2.2
              Sure.
                     Sure. We'll go through the procedure
    that has been kind of referenced earlier on. And we
23
   would -- my ranch has a five-day lag time. So I have
24
   to order water five days before actually using it.
25
                                                         And
```

```
1
  I will do that. And then, of course, the hay field
  would be harvested at that time. And the pump would be
2
  a centrifugal pump, normally electric powered, would be
3
  sitting there. And the day that I could turn on, I
4
  would start irrigating that piece of ground that was
5
  ready to receive water.
6
7
        Q.
             Okay. And so you've ordered your water and
8
```

Q. Okay. And so you've ordered your water and you've ordered it long enough ahead so that it actually has been enough time to reach down to your property.

You turn on your pumps. So do you now just once you turn on the pumps just let that pump run for a number of days?

2.2

- A. Yes. Well, yes. I'll know about how long it takes to irrigate that. And I will turn it on, and it will run night and day pumping that volume of water that it is capable of pumping. And every four hours, every six hours or so, I'll go out to the gated pipe. As you remember, we stood along that gated pipe. And when that segment of the field has been covered from the gated pipe down to the end of the field, then I will actually close those gates and open the new set. And I'll wait another certain amount of hours. So it goes until the field has been irrigated.
- Q. So I think you've been clear about this in the past. But, again, I just want to make sure I

```
understand it. So you're having the pump run 24 hours
    a day, but you are then diverting the water to
 2
    different acreage on your property as you need it; is
 3
    that correct?
 4
              That's correct. The border dike system that
 5
         Α.
    we use takes a segment of the field. It might be
 6
 7
    50 feet wide; it might be 100 feet wide. And that
    water will stay concentrated between those two little
 8
   border dikes there. They are actually not very tall,
 9
10
   maybe 6 inches or so. But at least the water has to
11
    stay confined to that strip of land.
              And then we know in our own mind it took four
12
13
   hours to finish the last set. And the next one might
   be about the same length. So then in four hours we'll
14
15
   be back there closing that segment and opening the new
    until the field is done.
16
              We don't normally shut the pumps off at night
17
    because of priming and getting it going again is
18
    more -- it's less difficult, I think, to just change
19
    the water when it needs to be changed and leave the
20
21
    pump run until you're finished. Yes.
2.2
              And then having irrigated for a period of
23
    time, when do you stop the pumps?
              Okay. When the field has been covered, that
24
         Α.
   pump is probably -- if it only serves one field, it
25
```

```
will be shut down. But then in the process of haying,
   during that, say, two, three, four days it took to
2.
   cover this field, you will probably have another field
 3
   or two that was harvested of the hay or grain or
4
   whatever. And then we're able to either continue on
5
   with that pump if it serves two or three fields or
6
7
   start an additional pump.
              And so like I kind of indicated, it becomes a
8
9
   continuous process that we -- yeah, that's how we live
10
   our summers, I quess.
              Right. So when you order a certain amount of
11
         Q.
   water from the stored contract water that you're
12
13
   entitled to, you might, for a period of time, pull that
14
   water out of one pump and then turn on a different pump
   after that?
15
16
         Α.
              That is true. That is true. Or there might
   be two running at the same time. And -- but I've
17
   ordered enough water to cover the needs of both pumps,
18
         So it's a work in progress. You've kind of got
19
   yes.
   to keep five days ahead of what you're going to need.
20
21
              It sounds complicated, but it's relatively
2.2
   simple once it occurs or you get into a sequence of
23
   events.
              So in looking at some of the documents, I'll
24
         Ο.
   frequently see a reference to a certain amount of water
25
```

for five days. Α. Yes. 2 When you place your order, do you typically 3 Ο. ask for a certain amount of water for a set number of 4 5 days? That's correct, yes. We -- yeah, we think we Α. 6 7 know about what it takes to pump that much water with that particular pump. And so we -- yeah, we order it over that duration of time so that we have those days 9 10 to actually use the water. So, yes, there's a quantity 11 and a time element there that we try to get to -- well, to come together, I guess you'd say. 12 13 So you're trying to predict ahead of time as 14 to how much water you're going to need? 15 Α. That is true, yes. We have to kind of guess at what that field requires and how much that pump 16 pumps during that period of time. So if it pumps --17 yeah, if it pumps 2000 gallons per minute, that would 18 be about 4 CFS. We would try to order that. And then 19 I would say I need that for five days. It will take 20 21 five days to finish this project. That's how we 2.2 would -- that's how we would do it, uh-huh. Does that make sense? 23 24 This is very helpful. So what happens -- do O. 25 you ever guess wrong?

```
1
        Α.
             That's a good question. We probably fudge a
   little bit. Water commissioners, if I was a day or two
2.
   late and nobody was short and then were getting their
3
   water, they seem to be receptive to the idea of, yes,
4
   go ahead and finish. So there's real flexibility, I
5
   think, in that.
6
```

Although, we do try to be as accurate as we possibly can. But with rain and different events that can interfere with that schedule, we just have to do the best we can.

- So normally you're ordering water for a set Q. number of days. And are there times when you decide you want to actually turn off your water sooner than you originally thought?
- Α. There are times that -- although, there's probably another pump running somewhere where I can actually use that. We don't try to lose any of our stored water in the worst way. I mean, especially if it's quite limited. Yes.
- Okay. So in -- you mentioned earlier that if Ο. 21 you need to order water, you have to order it five days 2.2 ahead?
 - In my situation, yes. Α.

7

8

9

10

11

12

13

14

15

16

17

18

19

20

23

24 Right. If you want to turn off your water, Ο. do you have to turn it off five days ahead also? 25

- 1 Α. No. No. We probably used up that allotment. And so there's -- it's gone. The pump shuts -- I mean, 2. 3 we have to shut the pump off 'cause we have no more allotment. 4 5 Ο. All right. Yes. And sometimes we don't tell the water Α. 6 commissioner that we shut off. I have to admit that. 7 He assumes that you're done, and he might drive in. And, of course, if you're still pumping, I mean, sure 9 10 you'd be in deep trouble. But they seem to be receptive to the idea that most everybody is honest 11 about that. 12 13 I don't think there was any abuse of that, 14 that I know of. But they did give us some flexibility. The commissioners do. 15 16 Ο. Okay. So I guess my question is, if you actually wanted -- and, again, this is probably 17 hypothetical, but if you decided that you needed to 18 turn off your pumps and you didn't really want to have 19 that water credited to you, then would you need to 20 21 generally do that five days ahead because of the fact
 - A. Yeah, try me one more time.

2.2

23

24

25

Q. Sure. Let me rephrase it this way: So let's

that it actually takes that long for water to get to

you? If that's unclear, tell me, and I'll rephrase it.

```
assume -- so there's some situations where you might
   turn off a pump a day earlier than you thought you
2
   would?
 3
              Yes. But it might be that you got done
4
   sooner but yet you used up your water. That could be
5
   the scenario, yes.
7
         Q.
              Okay. I see. So you've already used it up,
   so telling somebody you don't want it doesn't do you
8
9
   any good at that point 'cause you've already used it?
              That's true. Now, in the event that you
10
         Α.
   didn't get it used up, in that event, I probably have
11
   another pump that I could use that water.
12
13
   technically speaking, in my situation, I probably don't
14
   let any of my stored water get away from me 'cause it's
15
   in such limited supply.
              Does that make sense?
16
              Yes, that's very helpful. So in your
17
         Ο.
   particular case, as a normal matter, you're going to
18
19
   end up using all the water that you've asked to be
20
   released to you?
21
```

Α. That's a fair statement, yes.

2.2

23

24

25

Okay. Let me -- I also just want to go over just a little bit the way in which the various water rights work. So you have 433 shares in the Tongue River Water Users' Association?

- 1 A. That's right.
- Q. And those shares entitle you to, in a normal year when there's not a shortage, 433 acre-feet of water?
- 5 A. That's correct.
- Q. But in order to get that water, you still have to pay the Tongue River Water Users' Association for that water?
- 9 A. Oh, yes. Yes.
- Q. And that water is both -- the price you're paying is covering operation and maintenance costs?
- 12 A. Uh-huh.
- Q. And it's also covering the cost of actually repaying the construction costs on the --
- 15 A. The loans, yes, that did the construction, 16 correct.
- Q. Okay. And then if you want to acquire
 additional water, possibilities are, in a year where
 the Northern Cheyenne Tribe has done all the paperwork
 on time, then there's a possibility that you could
 acquire the water right from the tribe; is that
 correct?
- 23 A. Correct.
- Q. And the tribal water right, as I understand it, costs more than the Tongue River Water Users'

Association contract water?

2.2

A. Yes. In the past, the tribe has been advised that their water is worth X amount of dollars. And they've taken that advice from a consultant. And then we have to determine, I guess, whether or not that's an economic -- it's something that's economically viable for what we're doing.

If you have a high-dollar crop sitting there, it very well would be that that price was well within your means. And then in other cases, if your crop isn't too valuable, maybe you decide that's -- I'm not going to irrigate it any further and just take what's there.

Q. Okay. Great. That's helpful to me.

So also sometimes some other members of the Tongue River Water Users' Association may not be using all of their water, is that correct, and, therefore, would be willing to make it available for you to use?

A. Yes, that is correct. There's a few ranches that use none of their water. Maybe labor conditions are such or they're elderly and don't want to grow crops. And in the case -- I have a case where I could rent 205 acre-feet annually usually from that situation, yes. They don't use their water. So they're quite willing to lease that to me.

```
1
              And according to the State of Montana, they
   don't want that user generating income from that.
2.
   they have to actually rent that to us for the price
3
   they pay for it. So -- and I think that's reasonable.
4
5
   I do.
              So we just simply pay their water bill, the
6
7
   operation and maintenance costs. And we're entitled to
   use that water each year that we lease it, yes.
9
         Ο.
              Okay. So that's --
10
         Α.
              Two sources, Your Honor.
              You anticipated my question on that. And on
11
         Q.
    those, those are then a direct agreement between you
12
13
   and that other water user?
14
              That is correct. And as long as we notify
         Α.
15
    the Association that's what's going on and notify the
   commissioner so they can administer it, we're all good
16
17
   to go.
              Thanks. And then I believe you also
18
   mentioned that at least one year, the Association
19
20
   itself contracted with the Northern Cheyenne Tribe for
   water that then the Association distributed to --
21
2.2
              To the members, yes, correct, Your Honor.
23
   That worked one year early on. And then I guess that
   was -- and I can't remember. I think that water was $7
24
```

an acre-foot at that time. And we remarketed all of

that. But then as the years went by and as the 2 tribe utilized their consultant, that price got fairly 3 high. Not in California crop terms, but in our crop 4 terms, yes. 5 I understand entirely. And I'll be Ο. 6 fascinated someday to find out who exactly their 7 consultant was on that advice. 9 Α. Sure. 10 Ο. So the final question on this is, so you talked about the operation and maintenance costs. 11 So in a year in which there's not enough stored water and, 12 13 therefore, the amount of contract water which is 14 allocated is less than a hundred percent -- let's take 15 for example, the year it was only 55 percent -- how does the Tongue River Water Users' Association cover 16 its operation and maintenance costs in that year? 17 We always charge a dollar maintenance fee for 18 each contract acre-foot. So that doesn't change just 19 20 'cause there's less water in the reservoir. If it's 21 only half, we end up paying \$2 an acre-foot, if you 2.2 follow me. So we don't tie that number to the 23 available water. It's always \$1 per acre-foot.

Q. I'm sorry. Now you've confused me a little bit. Let me see if I understand.

24

So is the operation and maintenance cost tied to your shares or to the amount of water you actually get?

- A. It's tied directly to the shares. I would pay \$433 per year no matter if I got 200 acre-feet.
- Q. Okay. So in the years in which you get, for example, only 55 percent of your water, you're still paying the same price as if you got 100 percent of your water?
- A. Exactly right, yes.
- 11 Q. Okay.

4

5

6

7

9

10

15

16

17

18

19

20

21

2.2

23

- A. Nobody has objected to that I know of, but upon second thought, it seems like maybe that is inappropriate, but I don't know.
 - Q. I don't want to cause any trouble within the Tongue River Water Users' Association. I'm just, again, trying to figure out exactly how this actually operates.

And so similarly, if there's less water available for you in a particular year and you have to then lease from another water user, you are paying for a hundred percent of your shares?

- A. Yes.
- Q. Plus in addition to that now, the water that you're getting from the lessor?

```
1
         Α.
              Lessor, exactly right. Plus their operation
    and maintenance also. You cover -- you pay that also.
2.
 3
    So it's -- yes, that's how it works.
              Okay. Thank you. So that's very helpful.
 4
         Ο.
              MR. KUHLMANN: I have a couple questions.
5
                      RECROSS-EXAMINATION
6
7
   BY MR. KUHLMANN:
              Just now you were talking with the Special
8
   Master about a year when the Tonque River Water Users'
9
    Association purchased water from the tribe and
10
    subleased it to members?
11
12
         Α.
              Yes.
13
         O.
              Okay.
14
              Do you recall what year that was?
         Α.
15
         0.
              Well, I have an exhibit.
16
              SPECIAL MASTER: I think he was going to ask
    you that question.
17
   BY MR. KUHLMANN:
18
19
              I have an exhibit that I hope might help you.
         Ο.
              Thank you.
20
         Α.
21
         Ο.
              This is Exhibit 378A, and it's on a page
    marked MT09971.
2.2
23
              378A, you may have to help me with that one.
         Α.
24
              Thank you.
```

25

Q.

You have a copy of that exhibit in front of

Recross Examination by Mr. Kuhlmann LEE HIRSCH - November 15, 2013

```
you now.
              Yes, sir.
         Α.
2
              Can you read the second paragraph of that
 3
         Ο.
 4
    exhibit?
         Α.
              "On 9/20/01, 7000 acre-feet of stored water
5
    was purchased from the Northern Cheyenne Tribe by the
6
    Tongue River Water Users' Association. This water was
7
    to be metered out from 8/20/01 through 9/4/01."
9
         Ο.
              Okay.
10
         Α.
              Yes.
              Okay. So those dates said 2001; is that
11
         Q.
12
    correct?
13
         Α.
              Yes.
14
              Okay. Does that refresh your recollection
         O.
15
    about what year the Tonque River Water Users purchased
   water?
16
              Yes.
17
         Α.
              Was that in 2001?
18
         O.
19
              It was. Yes, according to this document,
         Α.
    yes, it was.
20
21
         Ο.
              Well, does that sound correct to you, to your
2.2
   knowledge?
23
         Α.
              Yes.
              We talked earlier about your shares with the
24
         Ο.
    Water Users, 433 shares; correct?
25
```

Recross Examination by Mr. Kuhlmann LEE HIRSCH - November 15, 2013

- 1 A. Correct.
 - Q. So in a year where you have your full shares, so all 433 acre-feet available to you --
 - A. Yes.

2.

3

4

5

6

12

13

14

15

16

- Q. -- about how long does that allow you to irrigate your property after you're off direct flow?
- A. After the direct flow, how long does it allow us to irrigate? Are you looking for a date or -- I'm not -- like, August 15th? Is that -- or am I to answer that by saying how many acres does that cover? How -- I'm sorry.
 - Q. I guess the amount of time.
 - A. The amount of time. We're usually done irrigating by August 20th for alfalfa. We have enough reserve moisture at that time to probably finish the crop as best it's going to grow. And so my best answer would be August 20th.
- Q. So when you have your full 433 shares, does that meet your needs?
- A. It does not. As I mentioned before, I have actually purchased water from a private source. And so we normally supplement that 433 with that additional water.
- To give you an idea, with laser-leveled land and gated pipe, it takes about 8/10th of an acre-foot

```
to irrigate an acre of alfalfa under my situation.
    think rougher fields ask longer runs and some other
 2.
    variables, it probably takes a full acre-foot to
 3
    irrigate an acre. But in my case, at 8/10ths of an
 4
    acre-foot would be my very best guess on that.
 5
              So if you divide -- if you times 320 acres by
 6
 7
    8/10th of an acre-foot, you can just about tell how
   many times I can irrigate that. Only twice normally.
    And then I have to rely on direct flows when no one
 9
    else has called for them to do the three irrigations.
10
    So I'm chronically short, yes.
11
12
         Ο.
              Okay. I don't have any other questions.
13
    Thank you.
14
         Α.
              Thank you.
15
              SPECIAL MASTER: Okay. Thank you,
    Mr. Kuhlmann.
16
              Mr. Swanson?
17
18
                      REDIRECT EXAMINATION
19
    BY MR. SWANSON:
20
              We're almost done, Mr. Hirsch.
         Ο.
              Pardon me?
21
         Α.
2.2
         Ο.
              We're almost done.
23
              We're almost done.
                                  Thank you.
         Α.
24
              I have a question about the document
         Ο.
    Mr. Kuhlmann showed you a moment ago referencing a
25
```

- 1 lease of tribal water in 2001. Do you know if that was
- 2 | the only year that the Association leased water from
- 3 | the tribe?
- 4 A. I believe it was. After that we instituted
- 5 | the policy of letting each individual grower lease
- 6 their own water from the tribe, and I actually did that
- 7 on at least one occasion.
- 8 | 0. I wonder if we could look at Exhibit M382,
- 9 the second page of that. Do you have document M382?
- 10 | It was not one I gave you. It was one Mr. Kuhlmann
- 11 | gave you on the cross-exam.
- 12 A. I have that page that referred to 2001. But
- 13 | I don't have M382 that I know of.
- 14 MR. SWANSON: Can I approach and see if he's
- 15 | got it, Your Honor?
- 16 | SPECIAL MASTER: You certainly may.
- 17 BY MR. SWANSON:
- 18 O. And looking at the second page, which was the
- 19 page that Mr. Kuhlmann referred to.
- 20 A. Yes.
- 21 Q. And I don't know if you heard Mr. Kepper's
- 22 | testimony, but I'll represent to you that he said this
- 23 | may or may not have been the final draft document that
- 24 was submitted to the court. So I'm not worried too
- 25 | much about your testifying to its accuracy.

```
1
              I just had a question about these shares that
   are all listed. If we look at the very bottom name
2
   there, it's BIA, which I understand to be the Bureau of
3
   Indian Affairs. And it says one -- I believe 1666
4
   acre-feet.
5
              Do you see that?
6
7
        Α.
              Yes, I do.
              Do you know -- and this would have been in
8
    2002. So this would have been when water users were
9
   leasing it directly from the BIA. Do you have any idea
10
   whether the water commissioners, in preparing this,
11
   actually counted that water buys, basically listed it
12
13
   as 1666, and then may have listed it with other water
14
   users, such as John Hamilton, with the amount he
   leased?
15
              Do you have any knowledge about that?
16
              I wouldn't know if it was calculated twice.
17
         Α.
18
   I'm sorry. I wouldn't.
              That's fine. So we will set that aside for a
19
         Ο.
   second. And we'll look at one more document to clear
20
21
   up a question, or at least maybe help further answer a
2.2
   question from the Special Master. And that's M397.
   Those are that pages of handwritten notes from
23
   Mr. Gephart. And I had you look at the second page
24
   where there were some items discussing your inquiries
25
```

```
for your water status.
              Do you recall that document?
2
              Do I have it?
 3
         Α.
         Q.
              Let me approach.
 4
5
              Thank you. Gosh, I'm sorry.
         Α.
              That's okay.
         Ο.
6
7
         Α.
              Yes, I have that document.
              All right. On the second page, I'm just
8
         O.
9
   going to refer you back to the thing we talked about
   that was specifically your water rights. There's a
10
   notation more than halfway down the page that says
11
    "7/24," which I understand to be July 24th, "Les
12
13
   Hirsch, 100 acre-feet, 6 CFS for ten days." You see
14
   that?
15
         Α.
              Yes.
              SPECIAL MASTER: Actually, just to be clear.
16
   I think there's a squiggly line in front of the ten.
17
   BY MR. SWANSON:
18
              Which means about ten days. And my question
19
         Ο.
    is when Special Master was asking you in terms of
20
21
   ordering water five days ahead and wanting to shut it
2.2
   off, I believe what you said was that we use up that
   particular allotment that we order and we don't cancel
23
   it at the end of that allotment. So when I refer to
24
   this, can you just explain what you mean? Let's say,
25
```

```
on this particular quantity of water, when you ordered it for ten days, how that would work.
```

- A. Actually how it would work? That's the question?
- Q. You order water for ten days, and you use it for ten days?
 - A. Yes, I would.

2.2

- Q. Do you call them back on day five and say, shut off in five days, or do they only send you ten days' worth of water?
 - A. They would send me 6 cubic feet for the ten-day duration. But they do not ask me to shut off in five days, no. Am I following you correctly?
- Q. Yeah. So they send you ten days of water.

 And then, let's say you realize you're going to get
 done early. And say you only want to use eight days of
 water, you would need to call them on day three and say
 shut -- you know, that amount I ordered, I want you to
 reduce it; is that right?
- A. I see. That hypothetical probably would not occur because I would have another pump that, say I did finish the one project early, I would probably just use that allotment at another diversion and, thus, would not let it go by, nor would I cancel a portion of it.
 - Q. And that's what I thought you were indicating

```
when you said the water commissioners were flexible in
   helping you figure out how to use that water; is that
2.
    right?
 3
         Α.
              Yes, that would be correct. They are very
4
    flexible.
5
               They are.
              'Cause once it's out of the dam, you can't
         Ο.
6
7
    call it back?
              It's pretty hard.
8
         Α.
              And then I guess near the beginning of
9
   Mr. Kuhlmann's cross-examination, he was asking you
10
    about cattle and watering from the river. I think we
11
    looked at -- or we heard from your testimony that you
12
13
    did have cattle in 2002 in the winter; right?
14
              Yes, mother cows.
         Α.
15
         Ο.
              So they would have been watering out of the
    river in those years?
16
17
         Α.
              Yes.
              Do you know about 2004?
18
         Ο.
19
              I just don't remember when I sold my cow
         Α.
   herd. I don't know about 2004.
20
              But 2000, 2001, 2002 you would --
21
         Ο.
2.2
         Α.
              I'm sure I had my cow herd then, yes.
              And I think you said you don't know if you'll
23
         Ο.
24
    go back to that, but are you telling us today you'll
   never go back to mother cows, or you may someday?
25
                                                         Do
```

Further Examination by the Special Master LEE HIRSCH - November 15, 2013

```
you know?
                    To answer that question, I certainly
 2
         Α.
              Yes.
    wouldn't rule that out. It's kind of a high stakes
 3
    game buying and selling cattle. The mother cow
 4
    operation is much more economically safe than buying
 5
    and selling. So if I get nervous someday, I won't do
 6
 7
    this anymore, and I'll go back to my cow herd.
              MR. SWANSON: Thank you, Your Honor.
 8
              SPECIAL MASTER: Thank you. Let me just
 9
10
    follow up since you brought it up. I'm now curious.
11
                      FURTHER EXAMINATION
   BY SPECIAL MASTER:
12
            On this one line for 7/24, where it's 100
13
14
    acre-feet, 6 CFS for approximately ten days.
15
         Α.
              Yes.
              I can understand an order for 6 CFS for ten
16
17
    days. But would you sometimes say, I want 6 CFS for
18
    about ten days?
19
         Α.
              Oh.
              And what would that mean in terms of an
20
         Ο.
21
    order?
2.2
         Α.
              To the water commissioner, what would that
23
   mean?
24
              Yes.
         O.
              I was unsure of what I was doing. I might
25
         Α.
```

Further Examination by the Special Master LEE HIRSCH - November 15, 2013

```
say about. I'm not sure.
1
              No, I think it was a definitive order.
2
   water commissioner would certainly process it as a
3
   definitive order, I'm sure, even if I did say about.
4
   Is that helpful?
5
              Yes. So I'm just trying to figure out if --
         Ο.
6
7
   and, again, don't -- you know, do not speculate on
   this. But I'm just curious. If you are the tender at
   the Tongue River Dam, how do you figure out how much
9
   water to deliver under those circumstances?
10
              When I'm not certain?
11
         Α.
              Yeah. And you might never have said this.
12
         Ο.
13
   So I'm just curious.
14
        Α.
              Yes.
                    I really think he would have thought
   that would be a definitive order, and he would deliver
15
16
   it, yes.
17
         Q.
              Okay.
18
              MR. SWANSON: Thank you, Your Honor.
19
              SPECIAL MASTER: Thank you, Mr. Swanson.
20
              Thank you, Mr. Hirsch. You can step down.
21
              So we still have 15 minutes, and I would
2.2
   actually love to use that if we can.
              MR. DRAPER: Well, we do have our next
23
24
   witness, Your Honor, if you'd like to use that 15
   minutes.
25
```

```
1
              SPECIAL MASTER: I think we might as well.
              MR. DRAPER: All right. We would, with your
2
   permission, then, call Mr. Jay Nance to the stand.
3
   Mr. Swanson will be doing the direct examination.
4
              SPECIAL MASTER: Okay. Thank you.
5
              (Jay Nance sworn.)
6
7
              THE CLERK: Please be seated. If you'd state
   your name, and spell it for the court reporter.
8
9
              THE WITNESS: Yeah. It's Jay Nance, J-a-y
10
   N-a-n-c-e.
              SPECIAL MASTER: Good afternoon, Mr. Nance.
11
   And sorry to have you take the stand for a little while
12
13
   this afternoon. But my goal is to both try and get
14
   this proceeding concluded sooner than later, and also
15
   this will get you off the stand earlier when you have
   to retake it.
16
17
              THE WITNESS: Thank you.
18
                           JAY NANCE,
   having been first duly sworn, testified as follows:
19
20
                       DIRECT EXAMINATION
   BY MR. SWANSON:
21
2.2
         Ο.
              Good afternoon, Mr. Nance.
23
              Good afternoon.
         Α.
24
              How are you doing?
         Ο.
              Good.
25
         Α.
```

1 Q. I understand you're shipping cattle this week? 2. Yeah. 3 Α. Ο. Well, thanks for taking time out for business 4 to come see us. 5 You're welcome. Α. 6 Can you tell us where you currently live? 7 Q. I live about 10 miles north of the Birney 8 post office on the east side of Tonque River. 9 10 Q. And you operate a farm and ranch; is that 11 correct? I do. 12 Α. 13 Could you -- looking at the diagram that's 14 blown up next to us -- this is an enlarged Figure 1 from Exhibit M5 -- could you mark on there with the 15 16 black marker the location of your property? 17 Α. Yes. So you're about a third of the way between 18 the state line and Miles City on the Tongue River; is 19 20 that about right? 21 Α. Yeah. And have you lived there your whole life? 2.2 Ο. 23 Pretty much. I was gone for about two years, Α. 24 but the rest of my life I've been there. Where were you for those two years? 25 Q.

```
1
         Α.
              I was in a career in aviation in the
   mid-'60s.
2.
 3
         O.
              So you were a pilot?
              I am a commercial pilot, yes.
 4
         Α.
              Do you still fly?
5
         Q.
              I do.
         Α.
6
7
         Q.
              Did you fly here from your place?
              No, it was too dark when I left home last
8
         Α.
9
   night to do that.
10
         Q.
              How long have you operated the ranch that you
    live on?
11
              Well, I was born there. And except for those
12
         Α.
13
    two years in the mid-'60s, I've been there my whole
14
    life.
15
         O.
              So you've basically grown up working on the
   place with your father; is that right?
16
              That's correct.
17
         Α.
              And since -- when did you take over,
18
         Ο.
    basically, full responsibility for managing it?
19
20
              Well, it was just sort of a gradual process.
         Α.
21
   He died in 2005. But we worked together when he was
2.2
    able to work and then consulted as long as he was alive
    about decisions that we were making on the ranch.
23
   he was in good enough mental health until his death to
24
   participate in some fashion throughout his whole life.
25
```

```
1
         Q.
              Can you tell us about your irrigation
   practices? Do you irrigate?
 2.
              Yeah. We have a gravity flow irrigation
 3
         Α.
   ditch and also have one side roll sprinkler system,
 4
    which is a mile or so south of the diversion point for
 5
    the gravity flow system.
 6
              The gravity flow system consists of a ditch
 7
    that's deep enough to draw water out of the Tonque
 8
   River without a diversion dam and long enough to be
 9
    able to get the water up, you know, to where it's
10
    useable as far as getting it to run out on the fields.
11
    So, consequently, we've got about 2 or 3 miles of ditch
12
13
    that's unusable as far as being able to put it out on
14
    the ground.
15
              And I use the analogy that it's -- maybe the
    river drops 6 feet to the mile, and my ditch drops
16
    3 feet to the mile. So the farther you get down the
17
    river valley, it becomes high enough to where you could
18
```

So anyway, I've got quite a bit of ditch before it becomes usable. And then I irrigate from about the first point of usable water. I irrigate about 375 acres. It's all flood irrigation, ditch. Dams and ditches. And we do use pumps on a couple of fields.

start using it.

19

20

21

2.2

23

24

```
1
              On one field, we use a pump to pump out of
   the irrigation ditch and raise it up about 4 or 5 feet
2.
   and irrigate guite a few acres doing that. But we're
3
   actually pumping out of the irrigation ditch, not the
4
5
   river.
              And we have a couple other diversion points
6
   in the river that we can use contract water, or I think
7
   they are legal to use for water right water as well.
              And I think what we'll do is look at a couple
9
   of things that will help us look at those. And we've
10
   heard a lot of discussion of the No. 1 right in the
11
   river, and that's your water right; is that correct?
12
13
              It's -- I'm a grateful No. 1 water right
14
   owner, yes.
              There's a spiral bound notebook there before
15
         Ο.
   you that has a number of pictures. That's Montana
16
   Demonstrative Exhibit No. 2.
17
18
              Do you have that?
19
         Α.
              Yes.
              Could you turn to the page marked 2-bb? And
20
         O.
21
   I understand -- you were at the -- your irrigation
2.2
   ditch this summer when we did the special -- the tour
23
   with the Special Master; is that correct?
              2-what?
24
         Α.
```

25

Q.

BB?

```
DD as in dog?
1
         Α.
              Boy boy. And it will come up on the screen
2
         Ο.
   in a second as well.
3
              SPECIAL MASTER: So GG. BB is the go away
4
5
   sign.
              MR. SWANSON: Well, I wanted to ask him if he
6
7
   recognized it.
              SPECIAL MASTER: Oh, so you want BB.
8
9
   want boy boy.
10
              MR. SWANSON: My colleague didn't comply.
   BY MR. SWANSON:
11
12
              I wondered if you recognize this on the
13
   screen next to you.
14
              No, I don't.
         Α.
15
         Ο.
              I believe Mr. Hayes has that as his front
   gate. So I wondered if you ever felt you couldn't go
16
   to his house because you have that sign?
17
18
         Α.
              Yeah, I stop immediately when I get to that
19
   sign.
20
              Now, if we can go to 2-GG. Is this -- can
         O.
21
   you tell us what we're seeing in this photo?
2.2
              Yep. Yes, that's my diversion point for my
23
   gravity flow ditch. And we're standing on a new --
   actually standing on top of a new cement headgate
24
```

taking a picture of an old cement headgate.

- Q. And I think we go to the next page, 2-HH. Is this your current headgate?
 - A. Yes, it is.

3

4

5

15

16

- Q. Why did you put in the new one rather than the old one we looked at a moment ago?
- The old one just became unworkable. Α. The 6 7 cement was cracking. I heard you all talking earlier about ice jams. You can see how high this headqate is 8 above the water, river water there. We've actually had 9 10 ice jams go over the top of these headgates. And the old headgate that I mentioned earlier was damaged by 11 ice at one point. And it's a long ways to the water 12 13 from the top of that headgate. So the ice jam got 14 pretty severe.
 - Q. Is this basically the same point of diversion and system of getting the water out of the river since it was first established?
- 18 It's not quite the same. Most of the diversion dams on Tongue River required -- or most 19 gravity flow systems in the old days were obviously --20 21 they all had gravity systems; they didn't have any 2.2 pumps. But they always seem to require a diversion dam, either built out of rocks or trees or both. 23 24 they were very expensive, time-consuming thing to maintain. 25

```
And there's still evidence of them being in a
 1
   pile. You can see old diversion dams up and down
 2
    Tongue River that have been abandoned and people put
 3
   pumps in.
 4
              Well, in our case, the original 1800 water
 5
    right was about a half mile down the river from this
 6
    one. So we changed our diversion point. And basically
 7
    what we did was lengthen the ditch up the river so that
   we could take water out of the river with no diversion
 9
    dam and not have to maintain anything in the river and
10
    have ice tear it out every spring and have to do it all
11
    over again.
12
13
              With the exception of that change, the
14
    ditches and the -- everything, the ditch that goes down
15
    the river, all through my hay meadows, this was all put
    in with horses in the 1890s, and it's still there.
16
              Let's look at another exhibit. I'll help you
17
         Ο.
18
    find the page. But it's going to be Appendix D to M6.
    Exhibit M6. And I'll approach and hand you the paper.
19
20
              So I'm looking at, it says page D1.
    number at the bottom is MT017999. And as I understand
21
2.2
    it, this is your direct flow water right that we were
    talking about.
23
24
              Do you know if that's the right number?
              I believe it is.
25
         Α.
```

- Q. And then if we go to the next page, there's a bit of a map. And so looking at this map, there's a blue line running along the river that indicates ditch in the legend. Is this your ditch that you were talking about in terms of the long ditch before you get to your meadows?
- 7 A. Yes, it is.
- Q. And this map is going to be blown up on the screen next to you. And you can write on that screen with your finger. In a second when it's blown up, I'd ask if you'd just indicate your points of diversion.

 And trace with your finger the path of the water as you irrigate your lands.
- 14 A. You want the points of diversion and the flow 15 of the water?
 - Q. Just generally, you can you kind of describe how you irrigate the lands. And then trace with your finger. We're going to give you a different map in a second.
 - SPECIAL MASTER: While we're doing this, what I'd suggest is we probably finish with Exhibit M6 this afternoon, and then we can break and do the rest of the examination on Monday morning.
- MR. SWANSON: Yes, Your Honor.

25

16

17

18

19

20

21

2.2

BY MR. SWANSON:

2.2

- Q. Okay. So looking at the map that's before us, Mr. Nance, on the screen, there's -- right where I'm indicating with my finger, right at the bottom of that blowup, there's a small little red disk, which the map indicates is the point of diversion. And then can you just kind of talk us through how you irrigate your lands with that ditch and those fields?
 - A. Okay. Yeah. The point of diversion is as you pointed to it. And the ditch just flows -- I can't see what I'm doing. The ditch doesn't really become usable until it gets down to here. And once it gets to that particular point, we start using it. And we dam up the ditch and irrigate the fields as we get to them.
 - Q. I'm sorry. That's about a mile and a half of ditch before it gets to the field; is that right?
 - A. Yeah. I don't know exactly, but it's quite a ways.
 - O. Okay. Go ahead.
- A. And then we just keep working our way down the ditch with the water. And as we arrive at each one of these fields, we dam it up, irrigate the field. And there's a variety of rather complicated series of ditches it takes to do all this. And anyway, we just keep working it all the way down to the other end of

the ranch. And there's a couple of little notations next 2 to these two other fields that look like other points 3 of diversion. Do you use other points of diversion? 4 Occasionally, we do. It depends on the year. 5 And we can pump onto -- there's two fields that we can 6 7 pump onto with those. And that's all. It's very small fields. And we can pump on those out of the river and hurry up the whole process of the irrigation. 10 Ο. Okay. And just a couple more questions about this exhibit, and then we'll probably take a break. 11 If you'd turn in that binder there that's 12 13 before you, a couple more pages to the page that's D6 14 at the bottom. Looking at what appears to be the 15 decree for your water right, I'm looking at a priority date of July 6, 1886; is that correct? 16 I believe so. 17 Α. And a flow rate of 10.48 CFS? 18 Ο. 19 Α. Yes. And can your ditch take 10.48 CFS? 20 Ο. 21 Α. Yes. 22 MR. SWANSON: And, Your Honor, I think this is a good place for us to take a pause. 23 SPECIAL MASTER: Excellent. Then why don't 24

we recess for today. And, Mr. Nance, I'm sorry that

```
you have to come back another time. But that's the way
 2
    sometimes how these schedules work out.
              And so I'm just thinking we should start next
 3
   Monday morning at 9:00 just so people can get settled
 4
    in with their boxes. We can make sure we know exactly
 5
    where the court reporter and everyone is going to sit.
 6
 7
    It would be great probably to start at 8:30 on Tuesday,
    Wednesday, Thursday. We can do that. But I think
   probably Monday morning it's safe at 9:00.
 9
                          That would be wise.
10
              MR. KASTE:
              MR. DRAPER: I think that's the best policy.
11
              SPECIAL MASTER: Great. We're recessed.
12
                                                         I'm
13
    going to be staying in here to try and clean up my
14
   boxes too. So we're officially in recess. And no
15
    reason to continue standing unless you're about to
    clean up your boxes.
16
                        (Trial Proceedings recessed at
17
                        4:01 p.m., November 15, 2013.)
18
19
20
21
2.2
23
2.4
25
```

1 REPORTER'S CERTIFICATE 2. I, Vonni R. Bray, a Certified Realtime 3 Reporter, certify that the foregoing transcript, consisting of 238, is a true and correct record of the 4 proceedings given at the time and place hereinbefore mentioned; that the proceedings were reported by me in machine shorthand and thereafter reduced to typewriting using computer-assisted transcription. 8 9 I further certify that I am not attorney for, 10 nor employed by, nor related to any of the parties or attorneys to this action, nor financially interested in 11 this action. 12 13 IN WITNESS WHEREOF, I have set my hand at Laurel, Montana, this 12th day of February, 2014. 14 15 16 17 Vonni R. Bray, RPR, CRR 18 P. O. Box 125 Laurel, MT 59044 19 (406) 670-9533 - Cell (888) 277-9372 - Fax 20 vonni.bray@gmail.com 21 22 23 2.4