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Biological institutions: The political science of animal cooperation

Erol Akçay¹, Joan Roughgarden², James D. Fearon³, John Ferejohn^{3,4}, Barry Weingast^{3,5}

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¹ Corresponding author.

National Institute for Mathematical and Biological Synthesis (NIMBioS), University of Tennessee, Knoxville

e-mail: erol@nimbios.org

1534 White Avenue, Knoxville, TN, 37996

phone: (865) 974-9448

fax: (865) 974-9461

Current address: Department of Integrative Biology, UC Berkeley, Valley Life Sciences Building
Berkeley, CA 94720

² Department of Biology, Stanford University

³ Department of Political Science, Stanford University

⁴ New York University School of Law

⁵ Hoover Institution

10 **Abstract**

11 The main theme in the evolution of social behavior is how cooperation between
12 organisms can emerge in the face of conflicts of interests. Political science studies cooperation
13 and conflict, and the socio-political structures these produce in the most socially complex
14 animal, humans. In particular, political scientists have long studied how political, economic and
15 social institutions affect human behavior, and how these institutions change over time. We argue
16 that this institutional approach can be applied fruitfully to the evolution of animal behavior. The
17 institutional approach goes beyond the conventional focus on studying the evolution of
18 individual strategies in a given social setting to studying how the social interaction itself is set
19 up. We identify several areas of institutional theory that have immediate applications to
20 biological problems and suggest future avenues for theoretical and empirical research at the
21 interface of social science and biology.

22 Keywords: commitment, coordination, private information, mechanism design, game
23 theory

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26 **Introduction**

27 Human behavior is guided and constrained by social rules, norms and organizations.
28 These rules, norms, and organizational structures, collectively called institutions, emerge in the
29 course of history as a result of past decisions by individuals, groups and societies. Examples
30 include the formation of systems of government, the judicial system, or the regulatory structures
31 of economic activity. But institutions need not to be written in laws and regulations; informal
32 rules and conventions structure human interactions as much as written laws, as anyone relocating
33 to a new country can attest to. A rich theory in political science studies how formal and informal
34 institutions affect individual behavior and how and why they emerge and evolve over time
35 (North, 1991, Ostrom, 1991). In doing so, it places individual behavior in the context of social
36 organization, which can enable some individual behaviors while constraining others. The result
37 is an interlocking system of social structure.

38 Animals, of course, lack formal institutions such as legislatures, courts and committees,
39 and the absence of language constrains the complexity of social organization that is possible in
40 animal societies. Nonetheless, animal interactions are also structured by evolved norms and
41 behavioral rules. These norms and behavioral rules determine where and when individuals
42 interact, how long and how close they stay together, what kind of dependency they have on each
43 other, and so on. In short, these norms and rules make up the natural history of an interaction.
44 The main thesis of this paper is that the evolution of natural history can be fruitfully studied from
45 the perspective of institutional theory. We envision a new wave of collaborations between
46 political scientists and biologists that involves borrowing and adapting tools from each field to

47 study questions in the other. There is a distinguished precedent for such collaboration, as
48 exemplified by the work of Axelrod and Hamilton (Axelrod and Hamilton, 1981) and the recent
49 focus on collective behavior in humans and animals (Conradt and List, 2009).

50 We call for a shift in perspective on animal behavior. Studies in behavioral ecology
51 traditionally take the context in which animals behave as given, and aim to explain why animals
52 evolve to behave in a particular way based on the fitness consequences of different strategies. In
53 contrast, the institutional perspective we propose focuses on how the rules and norms that
54 structure the interaction evolve.

55 In keeping with the behavioral ecology tradition that seeks to explain behaviors based on
56 their adaptive value, the first question in understanding the structure of an interaction is to ask
57 what function that structure serves. Political scientists have shown that formal and informal
58 institutions can have different functions: for example, they might allow certain parties (e.g. the
59 ruling elites of a country) to exert coercive control over other individuals. In many cases though,
60 institutions allow *efficiency*, i.e. fully capturing the gains from a social interaction to avoid
61 “leaving money on the table”.

62 To illustrate the concept of efficiency with a biological example, consider two predators
63 sharing a prey killed. An outcome is efficient (from the predators’ perspective) if the prey is
64 killed, and all the meat gets eaten. Killing the prey requires some measure of cooperation
65 between the two predators. Even though both predators would prefer the prey being killed and
66 eaten, but they still have conflicting interests between different efficient outcomes – who eats
67 how much – and their conflicting interests may cause them to fail to cooperate. For instance, if
68 the weaker of the two predators expects to be excluded from sharing after the prey is killed, it
69 might withhold its help during the hunt. Humans face such problems constantly, and an

70 incredibly diverse range of social institutions have arisen in myriad contexts to enable the human
71 equivalent of the stronger predator in this example to commit itself to share the kill.

72 At the heart of our proposal is the hypothesis that the structure of many biological
73 interactions may have evolved so as to sustain mutual benefit. This hypothesis is distinct from
74 group- and kin-selection approaches to the evolution of cooperation, since it does not depend on
75 variation among groups, or relatedness between individuals. Instead, it focuses on the
76 *organization* of the interaction, defined as who interacts with whom, when, and through which
77 proximate mechanisms, and how these features of an interaction may provide direct incentives
78 (i.e., selection through direct fitness benefits) that favor efficient outcomes in an interaction.⁶
79 This in turn leads to the question of how the organization of an interaction evolves as a result of
80 selection acting on the interacting individuals, and if and when such selection can lead to mutual
81 benefit. These questions remain almost completely unexplored in biology and are what we aim to
82 bring into focus with this review.

83 **Commitment, coordination, and private information**

84 The biological literature on the evolution of cooperation has largely focused on games
85 with simple conflicts of interest, such as the prisoners' dilemma or the snowdrift game (Axelrod
86 and Hamilton, 1981, Sachs et al., 2004, Hauert and Doebeli, 2004, Lehmann and Keller, 2006,
87 West et al., 2007). While these studies have elucidated the different ways a direct conflict of
88 interest can be overcome by evolution, other ways cooperation and efficiency can be thwarted
89 have received less attention. In this paper, we review three main strategic problems that can
90 preclude efficient cooperation, namely, the inability to commit, the need to coordinate and the

⁶ Of course, these direct fitness benefits may act in tandem with either kin- or group-selection, but are logically independent of them.

91 presence of private information. Each of these problems present distinct challenges, and require
92 distinct solutions.

93 Institutional theory from political science and economics provides a collection of
94 approaches to address these issues, focusing on the development of social norms and rules that
95 impose constraints on individual behaviors or shape the incentives individuals face. In this
96 review, we illustrate how institutional theory deals with commitment, coordination, and private
97 information problems, and how the institutional perspective can be applied to biology. We then
98 discuss in some detail one of the major tools of institutional theory, called mechanism design,
99 and discuss how an evolutionary mechanism design theory can be developed for biology.
100 Finally, we turn to the role of proximate mechanisms of behavior in structuring social
101 interactions, and the potential role of the institutional perspective in the resolution of the levels-
102 of-selection debate.

103 Before moving on, a note on terminology is in order. We use the terms “institution”, or
104 “institutional perspective” in the biological context to refer to the evolved “rules of the game” of
105 an interaction. Just as the term “strategy” is used in biology refer to alternative behaviors with
106 different fitness consequences without implying conscious deliberation, our use of the term
107 “institution” is not meant to signify any formal organizational structure. Similarly, we use the
108 term “norm” not to refer to any normative prescription (e.g., one *ought* not to steal), but in the
109 accepted game-theoretic sense to refer to patterns of behavior that are self-enforcing (Young,
110 2008), either directly (e.g., cooperating due to others reciprocating) or through more complex
111 enforcement mechanisms (e.g., costly punishment of defectors).

112 **Commitment**

113 **Mediaeval merchants in a coral reef**

114 Mediaeval Europe was a tough place to do business, especially over long distances
115 (Greif, 2006). The rule of law was by no means assured, and property rights and the enforcement
116 of contracts could not be guaranteed by agreements between different polities as they are in
117 today's world. Despite these impediments, mediaeval trade somehow flourished. Greif et al.
118 (1994) tackle this puzzle with a stylized model that asks how a merchant could trust the ruler of a
119 distant city to honor the merchant's property rights and enforce the law. The basic dilemma for
120 the ruler is that even though he benefits from trade (through taxation), he can also rob any
121 merchant that comes to his city. Since any single merchant is unlikely to have great retaliation
122 power, the ruler would do best to rob any given merchant. Expecting this, merchants would be
123 reluctant to visit this city, which would depress the volume of trade, hurting both the merchant
124 and ruler. Thus, the inability of the ruler to commit to enforcing contracts and upholding
125 merchants' rights precludes efficiency.

126 Greif et al. argue that mediaeval merchants solved this problem by organizing themselves
127 into merchant guilds, which could declare bans on trade with a ruler that cheated one of its
128 members. Thus, if a ruler cheated a member of the guild, he would face retaliation from the
129 whole guild and not a single merchant, so that it becomes in the ruler's own interest not to cheat
130 *any* merchant belonging to the guild. Consequently, merchants belonging to the guild can trust
131 his promise not to do so; the commitment problem is solved.

132 Two points about this model are worth noting: first, the primary function of the merchant
133 guild is not to improve the bargaining position of the merchants to demand, say, a lower tax rate

134 from the ruler (although subsequently, the guild can do that as well). Rather, the guild enables
135 merchants to coordinate in the face of transgressions, which in turn makes it in the ruler's best
136 interest to honor property rights and agreed upon tax rates. Put another way, the merchant guild
137 replaces the collection of small, individual merchants that do not have retaliation power, and
138 hence act as short-run players, with a single, long-run player that does have retaliation power
139 (Fudenberg et al., 1990). In this way, the guild institution increases the payoff to both the
140 merchants and rulers. Second, while the merchant guild institution solves the ruler's commitment
141 problem, it creates another one, namely that of merchants committing to honor bans imposed by
142 the guild. Thus, the strategic problems faced by the merchants are fundamentally altered through
143 the formation of the guild institution. Greif et al. (1994) argue that complex rules and
144 interrelationships within guilds created incentives for merchants to honor the decisions made by
145 the guild.

146 A related model by Milgrom et al. (1990) studies the emergence of the Law Merchant to
147 resolve trade disputes in the Mediaeval age. In this model, a given pair of traders interact only
148 once with each other, but have the option of reporting transgressions to a private judge, who
149 keeps records of transgressions that are not remedied. There are efficient equilibria of this game
150 in which all traders consult (by paying a fee) the private judge before trade about whether their
151 prospective partners have outstanding judgments against them, withhold cooperation from those
152 who do, and report any transgression to the private judge after the trade. This equilibrium
153 sustains cooperation, because a trader who cheats a partner loses all future business, even though
154 he will never interact with that particular partner again. Note that the private judges do not have
155 any means of enforcement for their judgments. Nonetheless, the institution of the Law Merchant
156 ensures commitment to good behavior by allowing successive trading partners to observe each

157 other's past behaviors. In repeated games, reputation is one mechanism that allows long-run
158 players to commit to a given course of action (Kreps and Wilson, 1982, Fudenberg and Levine,
159 1992).

160 To see how similar ideas can be applied to a biological system, consider the cleaner
161 wrasses *Labroides dimidiatus* and *L. phthyrophagus* that live in coral reefs throughout the Indian
162 and Pacific Oceans. These fish occupy small territories, called cleaning stations, and are visited
163 by other fish (clients), which they inspect for ectoparasites and clean. In exchange for their
164 service, cleaners not only consume the ectoparasites, but they can also feed on the healthy mucus
165 and scales of their clients. Since consuming healthy tissue hurts the clients, but is preferred by
166 the cleaners, there is a conflict of interest between the partners in the mutualism (Bshary and
167 Grutter, 2002).

168 There is substantial research on how clients keep cleaners from cheating and feeding on
169 healthy tissue. Different client species seem to have different options available to them: some are
170 predatory and can in principle eat a cheater cleaner fish while others can simply choose to
171 associate with more cooperative cleaners (Bshary and Schäffer, 2002). Yet another class of
172 clients resorts to a punishment strategy, chasing the cleaner after being cheated (Bshary and
173 Grutter, 2002). Clients also observe other clients interacting with their prospective cleaner so that
174 there is reputation effects involved (Bshary, 2002). The combination of retaliation strategies and
175 reputation effects makes it in the cleaner's best interest not to cheat clients. Remarkably, cleaners
176 put in novel situations in laboratory experiments are able to learn new retaliation rules, and
177 adjust their behavior in order to optimize their gains (Bshary and Grutter, 2005, Bshary and
178 Grutter, 2006).

179 These rules represent a collection of simple informal institutions that together give rise to

180 a biological market (Noë and Hammerstein, 1995, Noë et al., 2001, Bowles and Hammerstein,
181 2003). The aggregate effect of these rules is that over time the more cooperative cleaners will be
182 preferred by clients and thus receive more “business”, which can maintain cooperation in this
183 system. Hence, the market institution allows mutually beneficial exchanges in the absence of a
184 system of laws and courts.

185 However, as economists have known for a while, markets can be inefficient in the
186 absence of institutions that provide for enforcement of contracts and the availability of reliable
187 information about the quality of service and prices (North, 1991). Similarly, for the cleaner fish
188 market to work efficiently, clients should be able to reliably assess the “price” (e.g. healthy tissue
189 eaten per parasite removed) each cleaner charges and cleaners need to be able to commit to their
190 “advertised” prices. These two features cannot be automatically assumed, as illustrated by the
191 presence of cleaners who signal clients their cooperativeness, but then go on to feed on healthy
192 tissue (Bshary, 2002). Market choices can prevent or limit such transgressions under some
193 conditions. However, when cleaners are saturated, the cost of losing any single client will be
194 small, and hence cleaners will not be able to commit not cheating any particular client, similar to
195 the rulers of mediaeval cities (Greif et al., 1994). This will depress visitation rates by clients; the
196 market will not function with full efficiency. Furthermore, a client fish will be limited to
197 information that it can directly gather by interacting with a cleaner or observing other clients’
198 interactions. Obtaining information in this way is likely to be costly and easily manipulated,
199 which also will limit the efficiency of a market.

200 An institution that keeps track of the long-term performance of a cleaner can solve these
201 problems. In particular, one might conjecture that some small territorial clients, who are long-
202 term associated with a single cleaning station, can serve as repositories of the cleaner’s past

203 performance. If a cleaner cheats one of its prior clients, its territorial clients can make this known
204 to all future clients, which would then do best to avoid the cheating cleaner, similar to the Law
205 Merchant model (Milgrom et al., 1990). In this way, the cost of cheating for the cleaner is raised
206 from the marginal cost of losing one client to the cost of losing many or all clients, which makes
207 it in the cleaner's best interest to not cheat and solves the commitment problem. This equilibrium
208 also changes the incentives between the territorial clients and cleaners, and would prompt
209 cleaners to be cooperative towards their territorial clients. Empirically, such an arrangement
210 would predict that the interactions between territorial and roaming clients should play an
211 important role in maintaining cooperation in the cleaner fish system.

212 Note again that the argument above focuses on the structure of the game. It considers
213 how the incentives that the cleaner fish and its clients face change when a third party is
214 introduced, and whether this can lead to a higher level of efficiency at the level of the interaction.
215 In other words, it is about the evolution of games organisms play, rather than the strategies
216 within a given game. Such analyses are the hallmark of institutional theory in political science,
217 but are rarely done in biology (but see Worden and Levin, 2007, Akçay and Roughgarden, 2011)

218 **The theory of the firm and breeding systems**

219 An important area of economics where commitment problems play a central role is the
220 theory of the firm. A firm in economics is defined as an organization that produces goods and
221 services outside the marketplace, by means of contracts that last much longer than each action
222 the agents take (e.g. producing a single unit of goods). These contracts frequently concentrate the
223 ownership of production assets and decision-making in some agents (the employer) and
224 remunerate others (the employees) in return. One of the main questions in the theory of the firm
225 is why firms exist at all, i.e. why do agents organize themselves into long-term relationships as

226 opposed to achieving production by on-the-spot transactions in the marketplace? This question,
227 first posed by Ronald Coase in his influential essay (Coase, 1937), has stimulated a large body of
228 research in law, economics, and political science.

229 Coase proposed that firms form to reduce the costs that arise from making repeated
230 transactions in the marketplace, such as the cost of finding out the market price of goods and
231 services and negotiating over the terms of agreement. A more subtle type of cost occurs when
232 production assets are specific to each other (e.g. a supplier needs to build a plant next to a
233 manufacturer's factory). In such cases, recourse through partner choice in the open market may
234 become infeasible. In particular, situations that are not covered in the original agreement
235 between parties (e.g. unexpected movements in prices) would create incentives for the
236 advantaged party to try to appropriate gains (or avoid losses) from those situations, to the
237 detriment of the other party – much as in the example of a strong and weak predator cooperating
238 to hunt prey. The inability of parties to commit to not taking advantage of each other can then
239 lead to underinvestment into the production assets relative to what is efficient, because both
240 parties expect that their sunk costs from the specific investments will be appropriated by the
241 other. Klein et al. (1978) argue that efficient transactions can be achieved in such cases when
242 one party owns both assets, instead of relying on repeated market transactions. Likewise,
243 Grossman and Hart (1986) show that if investments are relationship-specific and contracts
244 cannot account for all possible contingencies, the problem of underinvestment can be solved by
245 assigning control of both assets to one party (the firm), which removes the incentive to
246 appropriate sunk costs after the investments are made. In a related vein, Williamson (1979)
247 argues that long-term repeated transactions with highly specific or idiosyncratic assets should be
248 governed by what he calls relational contracts, which specifies the roles of two parties in an

249 ongoing relationship (e.g. partners, or employees and employers), rather than particular actions
250 they need to take in each possible state of the world.

251 How can these ideas be applied in biology? Consider the striking contrast between the
252 breeding systems of birds, where the overwhelming majority of species exhibit social monogamy
253 (i.e. a male and a female raising offspring together), versus those of mammals, where most
254 species are polygamous. Previous thinking on this pattern mostly departs from the assumption
255 that females prefer monogamy, and males polygyny (Clutton-Brock, 1991), and asks when males
256 are constrained to be monogamous, either through female choice, or due to females' distribution
257 in space and time (Orians, 1969, Emlen and Oring, 1977, Clutton-Brock, 1989).

258 Viewing offspring rearing as analogous to the production of goods by a firm leads to a
259 new perspective that predicts not only the occurrence of monogamy versus polygamy, but also
260 the nature of the relationships between the mates. In mammals, lactation implies that females
261 control offspring provisioning, so that males cannot directly invest into that component of care.
262 However, males can invest indirectly into provisioning through feeding the female (or allowing
263 her to forage undisturbed), and also into other components of care, such as predator protection.
264 Roughgarden (2009) proposed that polygyny may evolve because males compensate for being
265 excluded from making investments directly into the offspring.

266 An alternative hypothesis can be constructed by observing that most mammals, females
267 are mobile during gestation and offspring are either mobile shortly after birth, or can be carried
268 around. Hence, mammal females can receive help from different males, for example, by moving
269 between territories or associating with different males, without necessarily losing their offspring
270 (especially if they have copulated with multiple males, Wolff and Macdonald, 2004). A female
271 bird with altricial young, however, cannot move her eggs or nestlings to another nest; likewise,

272 the male cannot share the nest and the territory he has invested in with another female while
273 another brood is in it. Hence, investments by the male and female into breeding are relationship-
274 specific in most bird species, whereas they are far less so in mammals.

275 Under these crudely generalized conditions, the theory of the firm predicts that
276 interactions between mates in birds should be governed by “relational contracts”, i.e. longer-term
277 commitments. The pair-bond of birds would be analogous to a relational contract, if it
278 proximately alters individuals’ behavioral tendencies to act outside their short-term selfish
279 interest (Akçay et al., 2009) and according to the needs of the brood (Akçay and Roughgarden,
280 2009). Of course, for such proximate commitment mechanisms to evolve, parties need to be able
281 to reliably ascertain each other’s commitment before the breeding attempt. Extensive courtship
282 behaviors in birds can be hypothesized to serve this function (in addition to determining the
283 likely quality of parental care supplied by the male; Hoelzer, 1989). In contrast, interactions
284 between mates in mammals can be maintained by repeated shorter-term commitments (or on-the-
285 spot transactions) since each party maintains an outside option due to their less partner-specific
286 investment. This argument suggests that transitions between monogamy and polygamy is
287 possible even if the resource requirements and distributions of females stays the same (Emlen
288 and Oring, 1977, Clutton-Brock, 1989). The theory-of-firm hypothesis thus holds that
289 monogamy and social pair bond will evolve not because of the inability of males to monopolize
290 females, but because of the inability of the males and females to switch partners without losing
291 their past investments. This prediction can be tested by taking advantage of the variation in
292 offspring mobility in different mammal and bird species: it predicts that, regardless of home-
293 range sizes, species with more mobile offspring will be more likely to have social polygamy.

294 Conversely, species where offspring are less mobile will be more likely to exhibit social
295 monogamy.

296 **Coordination**

297 **How to agree on industrial standards**

298 Many social and economic situations are characterized by the need to coordinate to
299 achieve mutual benefit. Coordination problems arise in settings that range from competition
300 between different industrial standards to the movement decisions of an elephant herd. Even in
301 cases where the interests of the parties are largely concordant, coordination failure can preclude
302 efficiency.

303 In an influential paper, Farrell and Saloner (1988) compare two different institutions
304 through which two players can coordinate their actions. The first is a committee where players
305 negotiate with each other, while the second one is a market mechanism where both players come
306 forward with their own actions and hope that the other follows suit. The committee institution
307 ensures coordination, but imposes negotiation costs (in particular, delays in agreement), while
308 the market minimizes delay costs but creates the possibility of mis-coordination if players
309 commit to different actions at the same time. Farrell and Saloner show that a hybrid institution
310 that prescribes negotiations while also allowing players to individually commit to a course of
311 action at every possible stage does best compared to both of the pure institutions. More recently,
312 Farrell and Simcoe (2009) study when, in the context of deciding industrial standard, the use of
313 costly tactics to persuade the other party to give up (i.e., playing a war-of-attrition game) will be
314 optimal when two proponents have private information about the quality of their proposals. They
315 find that when there is no vested interest (i.e. no conflict over the eventual standard), the war-of-

316 attrition game chooses the best standard without delay, and thus achieves the most efficient
317 outcome. However, when the vested interest is high enough, it becomes optimal to employ an
318 institution that allows the war-of-attrition to proceed until a specified time and if the game is
319 unresolved at that time, chooses an outcome randomly. Interestingly, both players prefer such an
320 institution to the unchecked war-of-attrition before they learn their own proposals' quality, but
321 they might prefer continuing with the unchecked war-of-attrition game after they have learned
322 this information. This means that a mechanism needs to be in place to commit both sides to
323 accept the randomly chosen outcome in case of persistent disagreement.

324 A biological coordination problem can be found in collective decision-making with
325 multiple alternatives, an area that has seen a rapid growth in recent years (Conradt and Roper,
326 2005, Conradt and List, 2009). The results of Farrell and Saloner (1988) suggest that a
327 combination of consensus building through communication and individual initiative will be
328 optimal for cases with perfect information about the alternatives. This would predict that we
329 should observe a mix of consensus decisions and individual decisions even in cases where there
330 is no reason to expect one particular individual to be the decision maker. On the other hand,
331 Farrell and Simcoe (2009) suggest that when the decision is held up between two parties with
332 conflicting interests (e.g. seeking water vs. seeking food), it might be optimal for a third,
333 uninterested party, to randomize the decision. For example, the individual in best condition in the
334 group (e.g. the most satiated and hydrated) can arbitrarily make the decision, since such an
335 individual would represent the closest approximation to a neutral party in the group. In general,
336 collective decision in humans and animals making also presents problems of private information,
337 which are taken up below in the subsection "Voting and information aggregation".

338 **Private information**

339 Perhaps the most fundamental reason precluding full efficiency in an interaction is that
340 parties have private information about important variables affecting their payoffs. Informed
341 parties will often have incentives not to reveal their information truthfully, even when their
342 interests are completely concordant. Therefore, special incentive schemes are needed in order to
343 get individuals to reveal their information. We will illustrate how this is achieved using the
344 examples of international conflict and voting.

345 **International conflict and how to prevent it**

346 Political scientists have a long-standing interest in violent political conflicts, for many
347 obvious reasons. In recent years, a common approach has been to start from the simple
348 observation that wars are inefficient. Wars destroy valued resources and often pose significant
349 risks to the political leaders who start them, so given any outcome of the war, both sides should
350 prefer a peaceful resolution with those terms to having fought a war and settled at the exact same
351 terms. So why do wars and other costly violent political conflicts sometimes occur?

352 One answer is that the private information each state has about its own attributes, such as
353 its military capability or the value it places upon the disputed territory, will preclude finding a
354 mutually acceptable peaceful settlement (Fearon, 1995). In particular, when two states are
355 engaged in pre-war negotiations, both might have incentives to withhold or misrepresent their
356 private information, either because they expect a better deal if they settle, or because the other
357 party cannot commit to honor the settlement and not attack given the disclosed information.
358 Therefore, with each state exaggerating its strength and the value it places upon the object of
359 contention, no feasible negotiated outcome may exist that looks preferable to war for both states.

360 War may then follow as a means of credibly revealing (or bluffing about) one’s private
361 information. However, under some circumstances, practices in international “militarized
362 disputes” that are short of a full-blown war – such as mobilizing troops and issuing public
363 statements that have domestic consequences – may also enable credible revelation through
364 “costly signaling.”

365 Another way that a full-blown war might be prevented is through international
366 institutions that give states incentives to truthfully reveal their private information. Recent
367 literature on the political science of war asks what is the best international institutions can do in
368 reducing the probability of war (e.g. Fey and Ramsay, 2009, Meirowitz and Sartori, 2008). One
369 important result from this literature is that when states’ private information is correlated with
370 each other (e.g., when the information is about military capabilities) then regardless of the details
371 of the negotiation process between the states there is a positive risk of fighting, provided that the
372 total costs war are not too high. This is similar to the foundational result of Myerson and
373 Satterthwaite (Myerson and Satterthwaite, 1983) in the setting of bilateral trade between buyers
374 and sellers with private information, which states that there exist no trading scheme that
375 guarantees efficient trades to always happen as long as there is some probability of inefficient
376 trades. Both of these results are obtained using a powerful theorem from mechanism design
377 theory, called the revelation principle (Myerson, 1979, see also the section on mechanism design
378 below), and put limits on how efficient the outcome of an interaction can be made given that
379 there is private information.

380 Biologists have long used the metaphor of war and peace for agonistic behavior between
381 animals (Maynard Smith and Price, 1973), and there are some close parallels between previous
382 theory in animal behavior and political science. Maynard Smith and Parker (1976) were among

383 the first to recognize that private information can lead to escalated conflicts. Subsequent studies
384 (Enquist, 1985) (Maynard Smith and Harper, 1988) showed that when two animals have private
385 information about their valuation of the resource or their fighting ability, evolutionarily stable,
386 costless signals can exist and allow animals to avoid fighting some of the time. In this case, the
387 honesty of these signals is maintained not through intrinsic costs, but because individuals who
388 pretend to be stronger than they are face fights with stronger individuals. Individuals who
389 pretend to be weaker, on the other hand, experience opportunity costs due to the contests they
390 could win without fighting, but have to fight out because of their signals.

391 The focus in biology on how animals avoid fighting costs parallels the political science
392 literature on crisis bargaining and international institutions to prevent war, but with some
393 important differences. First, biological models tend to focus on simple games such as the Hawk-
394 Dove game, and usually do not allow negotiated partitions of the contested resource through pre-
395 fight interactions. In many interactions, however, the contested resource can be divided, such as
396 territorial interactions (Stamps and Krishnan, 2001, Pereira et al., 2003) or bargaining over
397 resource exchange (Akçay and Roughgarden, 2007). Bargaining models commonly used in the
398 theory of social and political institutions can therefore be used to extend existing biological
399 theory to cases where a near-continuous division of the resource is plausible. Furthermore, a
400 mechanism design approach can help to extend these results to generate “game-free” results
401 about the expected frequency and level of conflict (Fey and Ramsay, 2009).

402 **Voting and information aggregation**

403 How groups of individuals make decisions is one of the central questions in both political
404 science and behavioral ecology and has recently seen fruitful collaborations between the two
405 disciplines (List, 2004, Conradt and List, 2009). Voting theory is concerned with how and

406 whether efficient outcomes can be achieved when multiple individuals have to make a collective
407 decision. The social science literature usually takes the point of view of a “social designer”,
408 whose goal is to satisfy group-level criteria, such as efficiency, for the aggregate decisions. In
409 contrast, biologists usually focus on individually optimal strategies in a given game (Conradt and
410 Roper, 2009).

411 An interesting problem in voting theory arises when individuals have private information
412 about their own preferences or the environment. Suppose for the moment that individuals share a
413 common interest but have independent estimates of what action best furthers the common
414 interest. If all individuals have the same and better-than-even-chance of being accurate, then
415 consulting more individuals and taking the average of all estimates, on average, improves the
416 accuracy of the decision. This result is known as the Condorcet Jury Theorem. Problems arise,
417 however, when group members decide strategically about whether or not they will reveal their
418 information truthfully, a behavior called strategic voting. Surprisingly, in such cases it may pay
419 for individuals to withhold or misrepresent their information, even with complete concordance of
420 interest (Austen-Smith and Banks, 1996, Austen-Smith and Feddersen, 2009). The reason is that
421 when deciding how to vote, a rational individual should consider only the case where he or she
422 would be casting the deciding vote; in all other cases it doesn't matter what he or she does. But
423 the event that the focal individual's vote is pivotal implies that the other individuals are voting in
424 a particular way (e.g. under unanimity rule, all others must be voting “Yea” for the focal
425 individual to be pivotal). Hence, the focal individual should condition her vote upon that state of
426 the world, which might make voting against one's private signal optimal. Therefore, strategic
427 voting is frequently not informative about the private information of agents. Generally speaking,
428 the incentives to misrepresent one's information are determined by how likely it is that a player

429 will cast the decisive vote in determining the outcome. Thus, these incentives are a more
430 significant problem in smaller groups, since each individual has a higher probability of being
431 pivotal. Conversely, in large groups the Condorcet Jury Theorem approximately survives
432 strategic voting (Feddersen and Pesendorfer, 1997).

433 Not surprisingly, the problem of strategic voting and misrepresentation is aggravated
434 when there are real conflicts of interests within the group. However, Meirowitz (2006) shows
435 that outside transfers to individuals as a function of their revealed information can create such
436 incentives, and that the magnitude of the required transfers becomes smaller as group size gets
437 larger (due to, again, each individual having smaller chance of being pivotal). These results have
438 not yet seen use in the biology of group behavior, but have connections to the costly signaling
439 theory in biology, as we discuss below.

440 **Mechanism design, auctions and costly signaling**

441 We now turn to mechanism design theory and the related theory of auctions.
442 Conventional game theory starts by specifying a game structure, and predicts outcomes
443 supposing self-interested agents with some level of computational capacity and access to
444 specified public and private information. Mechanism design inverts this approach: it specifies the
445 information structure and a set of possible games, and finds the game that produces the outcome
446 with a desired property, such as achieving efficiency. Auctions are particular instances of this
447 problem where the question is how to sell an object to a buyer in a way that maximizes the profit
448 to the seller.

449 The term “mechanism” in game theory is used to describe the “rules of the game”; in
450 other words, mechanisms are mathematical representations of an institution. In contrast,
451 biologists use the term “mechanism” to refer to the processes that bring about a behavior, i.e. the

452 “proximate cause” of behavior, such as the firing of specific neural circuits in the brain or
453 changes in hormone levels. To avoid confusion, we use the term “mechanism” by itself in the
454 game theoretic sense, and refer to biological mechanisms with the phrase “proximate
455 mechanism”. But the two senses of the term mechanism are intimately connected: game-
456 theoretic mechanisms represent the structure of the interaction generated by proximate
457 mechanisms of behavior.

458 Mechanism design theory primarily deals with situations where agents have private
459 information and face incentives to not reveal this information accurately, as in the cases of
460 international conflict and voting discussed above. Some mechanism design models take up the
461 perspective of a player who has the power to alter the game structure to better serve its own
462 interest, for example a parent company dealing with subsidiaries in a conglomerate (Groves,
463 1973) or an auctioneer who tries to set up an auction that provides the most revenue from the sale
464 of an item (Vickrey, 1961, Klemperer, 1999). Other mechanism design problems presume a
465 “social designer” that is interested in improving aggregate welfare, for example, an international
466 organization trying to prevent wars (Fey and Ramsay, 2009) or a government setting up a tax
467 schedule to provide public goods (Clarke, 1971). Regardless of the objective of the designer, the
468 focal issue in mechanism design is to set up a game that makes truthful revelation of information
469 individually optimal, i.e. incentive compatible. Fundamentally, incentive compatibility is means
470 aligning the interests of a self-interested agent with whatever the objective of the mechanism is.
471 This frequently requires payments to be made to, or deducted from, the individuals as a function
472 of the messages they reveal.

473 Incentive compatible mechanisms are crucial to achieve cooperation in diverse situations
474 such as bargaining problems (Myerson and Satterthwaite, 1983) or producing public goods

475 (Groves and Ledyard, 1977), where the mutually beneficial policy will depend on the private
476 information of the individual agents. One general result from mechanism design is that ensuring
477 incentive compatibility frequently leads to ineluctable costs when there are conflicting interests
478 between agents (Myerson and Satterthwaite, 1983). The difference between the overall payoff
479 that could have been achieved if there was no private information and that achieved under an
480 incentive compatible mechanism is sometimes termed “agency loss”.

481 In biology, private information problems have been investigated in three main contexts:
482 agonistic behavior (Maynard Smith and Parker, 1976, Enquist, 1985; see also "International
483 conflict and how to prevent it" above), signaling of mate quality (Zahavi, 1975, Grafen, 1990),
484 and signaling of need between parents and offspring or other relatives (Godfray, 1991, Johnstone
485 and Grafen, 1992, Nöldeke and Samuelson, 1999, Godfray and Johnstone, 2000). The method of
486 analysis in most of these models is to assume that there is a costly behavior or trait -- the signal --
487 that the informed party (e.g., males who know their quality, or offspring who know their need)
488 can invest in. The honest (or separating) signaling equilibrium has to satisfy two conditions: (1)
489 at the optimal signal level of the signaler given the cost of signaling and the benefit resulting
490 from the uninformed party's reaction to the signal, is different for different values of the private
491 information, (2) assuming that the signaler has signaled truthfully, the receiver reacts to the
492 signal to maximize its own payoff. Conditions (1) and (2) imply that incentive compatibility is
493 satisfied for the signalers and the receiver has gained full information. In all these models, costs
494 of signaling are wasted, reflecting agency loss. In fact, the agency loss in parent-offspring
495 signaling can be so high as to render one or both parties worse off relative to no signaling
496 (Rodríguez-Gironés et al., 1996, Johnstone, 1999, Godfray and Johnstone, 2000).

497 What can mechanism design theory do for biology? We see potential contributions of the
498 mechanism design approach in terms of methodology and increasing the scope of strategic issues
499 considered in models.

500 In terms of methodology, mechanism design provides powerful and well-developed
501 techniques to characterize and solve incentive compatibility problems. Chief among these
502 techniques is the revelation principle (Myerson, 1979); which states that any (Bayesian Nash)
503 equilibrium of any game with incomplete information can be represented as an equilibrium in a
504 special class of game called direct mechanisms. A direct mechanism is a game where all
505 individuals reveal their information truthfully to a (imagined) central arbiter, who then decides
506 what outcome of the game is implemented and which payoff each player will receive based on
507 the revealed information. To implement the payoffs, the direct mechanism may make payments
508 to the players or impose costs. The revelation principle allows one to answer many questions in
509 mechanism design, such as determining the best outcome that can be achieved under incentive
510 compatibility constraints, by focusing on direct mechanisms only which allows generating very
511 general results for a large class of games with imperfect information.

512 One such result obtained is the revenue equivalence theorem, which states that when
513 buyers in an auction have independent valuations about an object, many commonly used auction
514 mechanisms (such as the English and Dutch auctions) yield the same expected revenue to the
515 auctioneer (Vickrey, 1961, Myerson, 1981, Riley and Samuelson, 1981). To see why this is true,
516 we first note that all auctions can be represented by a direct mechanism, and in a direct
517 mechanism, incentive compatibility requires that the payments charged to each bidder have to
518 balance his incentives to misrepresent. These incentives depend on the bidder's valuation for the
519 object and the probability that he wins the object. Since the valuation is assumed to be

520 exogenous, the incentive compatible payments are only a function of the probabilities each
521 bidder wins the object (up to a boundary condition, Myerson, 1981, Milgrom and Weber, 1982).
522 Since many common auction mechanisms result in the same probabilities of winning for a bidder
523 (they all give the object to the bidder with the highest valuation) and have payment rules such
524 that the buyer with the lowest valuation has zero expected payoff, they all result in the same
525 expected payments. Armed with the revenue equivalence theorem, the optimal auction
526 mechanism that maximizes the proceeds for the auctioneer can be found among a very large
527 class of possible mechanisms (Myerson, 1981, Riley and Samuelson, 1981).

528 Results such as revenue equivalence can be applied to biology, as exemplified by the case
529 of multiple offspring signaling their need to the parent. Johnstone (1999) analyzed what amounts
530 to an all-pay auction where multiple offspring “bid” for a food item by engaging in costly
531 begging, and finds the signal costs that make truthful begging optimal. The revenue equivalence
532 result implies that the expected costs will be independent from the details of the signaling
533 mechanism as long as the item, if awarded, is given to the highest bidder. Hence, one can
534 analyze computationally simpler mechanisms to determine the expected costs. More importantly,
535 one can use an analysis similar to Myerson’s (Myerson, 1981) to determine the optimal auction
536 rule that maximizes the profit to the parent (i.e., the auctioneer). The difference with the auction
537 models in economics is that an auctioneer wants the bidders to pay a higher cost (as this is his
538 income), while the costs in parent-offspring signaling are deducted from the parent’s fitness.

539 Apart from the methodological contributions, mechanism design and auction theory also
540 suggest a number of new strategic problems that have biological significance. One such problem
541 that arises in auctions is when the bidders do not have entirely independent valuations of the
542 items offered. This so-called “common values problem” arises, for example, in auctions for oil

543 drilling leases, where the value of the lease to all players depends on how much oil there really is
544 beneath the soil, but different players might have different estimates for how much oil there is,
545 and may have different costs (due to technological or logistic reasons) for extracting and
546 processing it. A similar problem arises in biological signaling where the signalers do not know
547 the objective quality of the item offered; for example, offspring may not know how nutritious a
548 given food item is, or different males courting a female might have different estimates of the
549 breeding ability of a female. In these cases, the value of “winning” the auction to the signalers
550 will not be independent. In general, revenue equivalence breaks down for common value
551 auctions (Milgrom and Weber, 1982); that is, different auction mechanisms produce different
552 expected proceeds to the auctioneers. Furthermore, a common phenomenon associated with
553 common values auctions has been termed the “winner’s curse”, where the fact that a bidder has
554 won an auction on average means that he has overestimated the real value of the item. Hence,
555 optimal bidding in common values auctions usually involves individuals “shading” their bids, i.e.
556 bid lower than their actual valuations, which reduces the revenue to the auctioneer. Therefore,
557 the auctioneer can sometimes improve its expected payoff to reveal whatever information it has
558 truthfully (Milgrom and Weber, 1982). However, revenue in economic models corresponds to
559 wasted signal costs in biological signaling; which suggests, for example, that parents in a costly
560 begging setup might in fact do better to hide the real value of the food item from the offspring, so
561 as to decrease the incentives to engaging in excessively costly begging. This, and other strategic
562 complexities arising from common values remain to be explored.

563 Finally, an understudied issue in biological signaling is the role of behavioral dynamics in
564 determining the outcome of signaling interactions. Existing biological models of signaling for
565 the most part consider both the signaler and receiver behavior as evolving at the evolutionary

566 time-scale. In reality many of these interactions involve the parties reacting to each other in the
567 behavioral time-scale and are able to “learn” what different signals mean or what reactions they
568 elicit (Rodríguez-Gironés et al., 2002, Grodzinski et al., 2007). Two recent studies, by
569 Roughgarden and Song (in press), and Akçay (in review) model parent-offspring communication
570 in the behavioral time-scale. Roughgarden and Song consider a supply-demand dynamics
571 between the parent and the offspring, with the parent adjusting the “price” of food (i.e., the
572 amount of begging the parent requires for unit food delivery), and the offspring adjusting its
573 demand in response to the price it sees. Roughgarden and Song consider the “market-clearing”
574 equilibrium of this dynamic where the offspring demand exactly the amount of food the parents
575 are willing to provide, and show that this equilibrium is separating. Akçay, on the other hand,
576 models the communication process as a dynamic auction process, similar to the canonical model
577 of mechanism design, the Vickrey-Clarke-Groves auction (Vickrey, 1961, Clarke, 1971, Groves,
578 1973). Akçay assumes that the parent has a genetically determined decision rule specifying at
579 which rate food is yielded in response to offspring begging. The offspring “learn” to beg
580 optimally given the parent’s decision rule, leading to a separating equilibrium. Akçay then
581 considers the evolution of the parent’s decision rule, and shows that under some parameter
582 values, the parent can evolve to let the offspring demand food without any cost. The behavioral
583 equilibrium induced by this decision rule is still separating, since offspring have a partial interest
584 in the parent’s survival, and therefore lower need offspring demand food at lower levels. In the
585 language of mechanism design theory, the parent’s decision rule corresponds to a mechanism,
586 and the evolution of the decision rule to finding the optimal mechanism.

587 **Proximate causes, institutions and the levels of selection**

588 In the previous sections, we surveyed some important areas of institutional theory and
589 suggested parallels and applications of some of these ideas in biology. We used the term
590 “institution” for a theoretical construct representing regularities and constraints in social and
591 political interactions. At the end of the day, though, such regularities and constraints are the
592 result of real-world mechanisms. In political and economic interactions, these mechanisms can
593 be very abstract, and enshrined in laws, treaties and contracts that provide for enforcement of a
594 seemingly endless array of possible rules. In contrast, non-human animals lack language and
595 other tools for implementing formal institutions, and hence many mechanisms of external
596 enforcement are not available to animals. Instead, the rules and conventions that structure animal
597 social interactions come about through how individuals make decisions based and react to each
598 other; in other words, the proximate mechanisms of behavior. These proximate mechanisms
599 determine both the incentives individuals face in social interactions, as well as how they react to
600 these incentives.

601 The closest thing in standard economics to a proximate model of behavior is the rational
602 actor model (RAM). The RAM specifies that agents have beliefs and expectations over the state
603 of the world and their partner’s types, actions, etc., and can carry out the necessary calculations
604 to find actions that maximize their utility (however defined) given these beliefs and act
605 accordingly. The RAM underlies widely used solution concepts such as the Nash or Bayesian
606 Nash equilibria. Biologists, on the other hand, have traditionally tended to work with very simple
607 models of proximate causation, where the behavior of an individual is either under direct control
608 of a genetic locus, or has very simple conditionality. Increasingly however, both fields have been
609 moving away from their traditional models. The RAM has been extended to account for

610 constraints on computational capabilities and cultural influences on preferences (Gintis, 2007),
611 while biologists have been developing game theoretic models with explicit mechanisms of
612 proximate causation (McNamara et al., 1999, Taylor and Day, 2004, Roughgarden et al., 2006,
613 Akçay et al., 2009, Roughgarden, 2009).

614 Of these recent models in biology, the one by Akçay et al (Akçay et al., 2009) provides
615 many immediate linkages to economic theory and a long line of thinking in behavioral ecology
616 that views animals as goal-oriented agents (McFarland and Houston, 1981). In this model,
617 individuals have a genetically encoded objective function (representing the reward sensation of
618 the agents) and act myopically to maximize these objective functions. These objective functions
619 assume a role akin to the utility function in a boundedly rational actor model. The behavioral
620 dynamics of Akçay et al. (2009) result in a pure strategy Nash equilibrium of a game defined by
621 the objective functions, which can take into account things other than the material payoffs of
622 individuals. The equilibrium actions of the individuals determine individuals' fitness, and result
623 in natural selection acting on the objective functions. Using this framework, Akçay et al. show
624 that other-regarding objective functions can evolve even in the absence of kin- or group-
625 selection, and under complete conflict of interest between the players. This result provides partial
626 support for the conjecture by Roughgarden et al. (Roughgarden et al., 2006, Roughgarden, 2009)
627 that social behaviors might be driven by non-competitive dynamics such as the “team-play
628 dynamics”, which leads to the Nash Bargaining Solution (Nash, 1950) as a behavioral
629 equilibrium. The model of Akçay et al. is also related to “indirect evolution” models in
630 economics (e.g., Güth, 1995, Weibull and Salomonsson, 2006, Dekel et al., 2007), which
631 consider the evolution of individuals' preferences in social interactions.

632 Non-selfish objectives, or preferences, can be interpreted as internal commitments to
633 cooperate against the actor's short-term material interest (Güth and Kliemt, 2000). This
634 mechanism of commitment contrasts with the model of the Merchant Guild (Greif et al., 1994),
635 which relies on pure self-interest of the actors. These two different modes of commitment
636 require overcoming different challenges: the Merchant Guild has to be able to make the threat of
637 collective retaliation by the Guild credible, while the other-regarding individual has to be
638 sufficiently certain of the preferences of its partner in order to be not taken advantage of (Ok and
639 Vega-Redondo, 2001).

640 The significance of such internal commitments is that they change the incentives that the
641 social partners of the focal individual face. In Akçay et al's model (2009), other-regard evolves
642 because individuals that face an other-regarding individual become better off helping the focal
643 individual, which in turn increases the fitness of the focal individual. Similarly, in the costly
644 signaling models of parent-offspring communication (Godfray, 1991, Johnstone, 1999, Akçay, in
645 review), the proximate mechanisms that underlies the parent's allocation rule and the offspring's
646 decisions to signal determine how much the offspring beg for food and what costs they incur. As
647 such, we expect there to be direct selection on these proximate mechanism of decision-making,
648 through which the game theoretic mechanism ensuring truthful communication can evolve. More
649 recently, Akçay and Roughgarden (2011) consider how traits that provide explicit incentives to
650 others to cooperate can evolve, and find that evolution can lead to polymorphisms in the
651 incentives provided, which sustains much cooperation in the population, but also generates a
652 complex pattern of behavioral diversity.

653 Another example of proximate mechanisms changing incentives is the idea that
654 punishment of cheaters that can maintain cooperation by making cheating materially

655 unprofitable. Yet punishing can be materially costly and individually suboptimal; hence Gintis
656 and colleagues (Gintis et al., 2003, Gintis, 2003) argue that a commitment to punishing is
657 achieved through the evolution of other-regarding preferences. Thus, simple informal institutions
658 that provide material incentives and disincentives can be implemented through proximate
659 mechanisms of behavior determining individual decision-making.

660 Thus, an increasing number of studies investigate the idea that social interactions are
661 structured by evolution changing incentives that parties face in behavioral time-scales, but much
662 remains unexplored. We believe that this issue represents one of the major areas of development
663 for evolutionary biology. The institutional perspective, coupled with models that integrate
664 proximate mechanisms in evolutionary models hold great promise for tackling these questions.

665 **Institutions and levels of selection**

666 Finally, the institutional perspective we advocate in this paper puts a new twist to an
667 ancient, but still ongoing, debate in evolutionary biology about whether some social adaptations
668 can sometimes be understood as serving the “good of the group” (Okasha, 2006, Gardner and
669 Grafen, 2009). For example, consider a coral reef with many interacting species, including the
670 cleaner wrasse and its clients. Neither kin selection nor group selection can act on a coral reef
671 ecosystem as a whole, since species are unrelated to each other and there is no population of
672 coral reefs that are subject to differential mortality and reproduction as a whole. However, it is
673 possible for natural selection to shape the organization of the interactions in a coral reef though
674 acting on individual species’ traits, and align selection at the individual level with the objective
675 of maximizing the mutual benefit at an aggregate level. To be sure, this is by no means an
676 inevitable outcome of natural selection, yet at the same time, it represents an understudied
677 possibility in evolutionary theory. The institutional perspective provides the theoretical

678 framework to investigate when and how efficiency at the aggregate level can be attained in the
679 face of conflicting interest, and problems of commitment, coordination and private information.

680 Recently, Bowles et al. (2003) modeled how group-level institutions in humans (such as
681 taxes to share benefits and intra-group assortment mechanisms) can evolve through group
682 selection (either cultural or biological). In their model, institutions evolve because they facilitate
683 the increase of group-beneficial behaviors within a group. Thus, groups that possess institutions
684 can outcompete other groups in direct conflicts, and replace them, leading to increases in group-
685 level efficiency. This argument is quite plausible for early human societies for which it was
686 proposed, but perhaps not so for the majority of animal interactions that do not take place in
687 well-defined groups. However, natural selection can still align the interests of the individual with
688 that of the group in the absence of clear group structure. In particular, individuals' behavioral
689 responses to each other can provide immediate incentives for cooperation. Recently, Akçay and
690 Van Cleve (in review) have provided the general conditions for when behavioral responses in
691 structure populations can evolve to maintain group-optimal behaviors. In particular, when
692 individuals behavioral responses completely match each other's actions, the interests of
693 individuals align completely with each other, and with the aggregate group payoff. Akçay and
694 Van Cleve show that such completely matching behavioral responses can emerge through the
695 evolution of prosocial preferences in public goods games, without the need for group selection.
696 Once these prosocial preferences evolve, they render group-optimal behavioral outcomes
697 evolutionarily stable because they motivate individuals to match each other's contributions. This
698 provides the simplest possible form of institution to maintain efficient outcomes, consisting
699 simply of the evolved norm of prosocial preferences, and relying on individual's immediate
700 responses to each other. However, even in situations where immediate responses are not possible

701 (due to separation of acts in space or time), more complex elements of social structure (such as
702 the equilibrium of the law merchant described above) can still arise through selection acting on
703 individuals, and have the effect of sustaining group-level efficiency. The application of the law
704 merchant model to cleaner fish that is discussed above is an example of this: each party acts in
705 their own self-interest given what the others do, yet the arrangement of interactions solves the
706 informational and commitment problems and maintain highest mutual benefit. In short,
707 biological “institutions” might allow group-level optimization without group-level selection.

708 **Conclusion**

709 The main thesis of this review is that the theory of political and economical institutions
710 can be profitably utilized to study many phenomena in animal behavior. We did not attempt to
711 give a complete overview of institutional theory, which deals with diverse questions that range
712 from the structure and functioning of the legislative process (Baron and Ferejohn, 1989), to
713 economic development (North, 1991) and management of common resource pools (Ostrom,
714 1991). Rather, we highlighted some major areas to illustrate the approaches taken in the field
715 and how they could be applied to biology. What distinguishes institutional theory from the rest of
716 game theoretic inquiry on economics and social science is not a unique central theorem, but
717 rather an approach that seeks to understand systems of interaction as designed or evolved
718 solutions to underlying problems of exchange, production, or allocation. To use such an
719 approach in biology, we need to shift our perspective from current focus on considering each
720 individual as choosing a strategy alone in a pre-determined game, to considering the organization
721 of a social system that emerges from the interactions between individuals. From this perspective,
722 the natural history of animal interactions can be seen as similar to institutions, encoding the

723 timing and manner of how individuals interact with each other, and potentially functioning to
724 facilitate the evolution of mutual benefit through selection acting on individuals.

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